

**FYLDE BOROUGH COUNCIL
OPEN SPACE, SPORT AND RECREATION STUDY:
STRATEGY AND ACTION PLAN**

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INTRODUCTION

This document is the Strategy and Action Plan for open spaces, sport and recreational provision in Fylde. It has been developed from the results of research and analysis of open space, sport and recreational provision within Fylde. This information is set out in the Assessment Report, which highlights key issues emerging from detailed assessment of the quality and distribution of provision and the findings of extensive consultation with local groups and people.

The Strategy and Action Plan sets out a vision for the next ten years for the Borough Council and its partners in relation to the provision and improvement of open space provision within Fylde.

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ASSESSMENT REPORT SUMMARY

Parks and gardens summary and update

- ❑ Fortunately, the Borough's parks have not been sucked in to the spiral of decline reported elsewhere in the country. Nevertheless, it is apparent that a sustainable means of investment needs to be put in place before the decline accelerates, or before the parks lose their ability to meet current user needs.
- ❑ The Borough has a legacy of historic Parks and Gardens, which require significant investment. These require full restoration management plans and relevant funding strategies
- ❑ Parks and open spaces require a hierarchical approach to their management, maintenance and provision. This will determine the major sites as high priorities due to their location, use and historic designations.
- ❑ The urban and rural divide needs to be recognised and addressed taking account of user needs and resources.
- ❑ Parks and open spaces have a significant part to play in the local economy with regards to Tourism income, and in consequence it is essential that a higher than average standard be maintained in these areas with subsequent increased management and maintenance implications.
- ❑ In many areas improving and enhancing the accessibility and quality of existing provision will be more important than new provision.
- ❑ Residents believe that the provision of parks and gardens is adequate in Lytham and St Annes. However, deficiencies in provision are highlighted in rural areas.
- ❑ The Borough parks, in particularly the two flagship parks, Lowther Gardens and Fairhaven Lake, both of which have green flag status, are generally perceived, by residents, to be of a higher quality than smaller local parks such as Memorial Park, Kirkham and the Crescent. This is also demonstrated through the site assessments with local parks failing to score on criteria such as information provision and lighting.
- ❑ Residents believe that all parks and gardens in Fylde should be of a similar high standard to Lowther Gardens or Park View Road, which offer a range of amenities for users. This also reflects the high value placed on parks; the third most visited open space typology by residents across the Borough.
- ❑ The regeneration of Park View is widely regarded as an example of best practice. The site accommodates a broad range of interests including play facilities for children and young people of a variety of ages, cycling facilities including a BMX track and opportunities to play ball games.
- ❑ Parish and Town councils require strategic assistance to develop their community parks and recreation grounds to meet the needs of the community.

Natural/semi natural greenspace summary and update

- ❑ The role of the 7.5Km stretch of beach, foreshore and dunelands from Starr Gate to Freckleton marshes must be recognised as Country Park designation. This needs to be reflected in the future service management objectives.
- ❑ High value is placed upon semi-natural sites due to their biodiversity and ecological value. They are also valued for the variety of opportunities that they offer to users such as informal play, health, well being and social inclusion benefit and amenity/sense of place.

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- ❑ Consultation suggests that although there is a significant provision of semi-natural greenspace, the sites are not sufficiently open and accessible. Through greater community engagement and education this perception could be diminished.
- ❑ The coastal nature of Fylde is highly regarded. The coast provides a valuable open space resource for both residents and visitors to the Borough.
- ❑ There is demand for greater publicity about the potential of sand dunes as an important resource which can meet the needs of a variety of users including walkers, children and young people.
- ❑ The option to open the private grounds of Lytham Hall is to be investigated.
- ❑ The conservation, educational, health and tourism value of these sites could be massively improved with the creation of a Coast and Countryside Service.
- ❑ The development of a signature building on the gateway to the beach foreshore and dunes system would give a better focus for community activity and improve tourism.
- ❑ The local nature reserve situated adjacent to Pontins Holiday Camp requires a long term vision and master plan.
- ❑ Resources must be identified to implement the sand dunes action plan.

Green corridors summary and update

- ❑ Consultation indicates that Public Rights of Way (PROW) across the Borough are generally of good quality. In particular users commend the implementation of reporting systems that are in place across the Borough for footpaths and cycle paths. However, there is a perception that bridleways require more attention particularly along Lytham Moss.
- ❑ Residents suggest that improvements are required to the PROW network in terms of connectivity. Users believe that access is limited and that neighbouring authorities are better served by PROW. There are aspirations to establish better links across the Borough and greater off-road provision.

Amenity greenspace summary and update

- ❑ The wide spread of quality scores reflects the variety of functions which amenity greenspaces offer. For instance, the lowest scoring tend to be highway verges whilst larger sites such as Lytham Green are high quality open spaces, which are valuable community assets.
- ❑ Community groups confirm that good quality amenity greenspaces are well-used, valuable assets, providing social focal points for the community.
- ❑ Lytham Green is regarded as one of the most important amenity greenspaces in the Borough. This contributes to the overall aesthetic appearance, and is intrinsic to the character of the town.
- ❑ The more significant pieces of amenity greenspace require friends groups, master plans and funding strategies.

Children's play areas summary and update

- ❑ The quality of play areas varies across the Borough. The highest scoring quality sites offer a range of opportunities for children of a variety of ages, whilst low quality sites are rated as such because of the lack of facilities.

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- ❑ There is a lack of provision for young people in rural parishes across the Borough, for example in Warton. Consultation has identified that this is an issue that needs to be addressed.
- ❑ Consultation identified a shortfall in provision for over 11's and also of formal play opportunities across the Borough.
- ❑ A problem pertaining to play areas across the Borough is the lack of variety of equipment. Residents highlight difficulties taking children of different ages to play areas as there is often insufficient equipment to accommodate a cross section of age groups. It is in this respect that Park View Road is regarded to be one of the best play areas in the Borough accommodating children and young people all of ages.
- ❑ Consultation further highlighted the need to fully implement the Borough Play Strategy.
- ❑ Securing external funding and fully utilising developers' section 106 contributions should be fully maximised.
- ❑ Children's play must be accelerated up the political agenda.
- ❑ Improved marketing and promotion will increase the profile of Children's play.

Allotment summary and update

- ❑ Management of allotment sites is split between respective town/parish councils, FBC and allotment associations. There is a lack of strategic management of provision across the Borough. However, this does not appear to impact on the quality or usage of provision.
- ❑ Users are, in the main, content with the quality and management of allotments. However, consultation and waiting list figures indicate that current provision is not meeting demand.

Cemeteries summary and update

- ❑ Consultation identifies few quality issues impacting upon the usage of sites.
- ❑ Cemeteries score well against value for the landscape and structural benefits which they offer.
- ❑ Opportunities exist to utilise sites for greater amenity value and to encourage greater use of sites as an open space resource. There is also an opportunity to engage local communities and schools to explore the educational benefits offered by the sites in terms of their historical/heritage value.
- ❑ Lytham Park cemetery requires a long term management and maintenance plan.
- ❑ Additional burial land beyond the existing site boundary must be secured for future burials.

Civic space summary and update

- ❑ No shortfall in provision has been identified through consultation, suggesting that there is no specific need for additional civic space in Fylde.
- ❑ Civic spaces are highly valued and play an important role in facilitating town centre community events. In particular, these include the two areas within St Annes Square that are used for civic entertainment and farmers markets etc and the Market Square at Kirkham.

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Bowls summary and update

- ❑ Several bowling clubs in Fylde are becoming increasingly aware of the need to promote junior development of the sport. There is a need to support the Fylde Bowls Partnership and clubs who are working to promote junior membership.
- ❑ Overall, the quality of greens is good. Many clubs invest significant time and money on ground keeping. FBC may wish to consider the potential of implementing self-management of municipal sites. League consultation suggests that a similar initiative has been successful in Blackpool.
- ❑ No latent demand was identified for additional provision.
- ❑ There is opportunity to improve the existing facilities through external funding .The bowling clubs must be supported and encouraged to apply for this.

Golf summary and update

- ❑ There are five golf courses in Fylde. They are privately owned and managed.
- ❑ The English Golf Union (EGU) golf club membership questionnaire suggests that current levels of demand are low and all clubs report membership vacancies.
- ❑ Fairhaven Golf Club and St Annes Old Links Golf Club are working towards GolfMark/Clubmark accreditation. These actively encourage junior participation.
- ❑ No latent demand was identified for additional provision.
- ❑ The pitch and putt course on the promenade requires investment. Private sector partnerships should be explored.

Tennis summary and update

- ❑ No latent demand was identified through consultation with clubs. Current levels of demand are already met. It is envisaged that any future demand can be accommodated by existing facilities where there appears to be significant capacity available.
- ❑ Floodlighting sites, which are operating at over current capacity, will alleviate overplay and enable clubs to take on new members.
- ❑ The Council should look to expand the partnership with Fairhaven Tennis Club and the LTA.
- ❑ The tennis facility at Fairhaven could become a centre of excellence.

Indoor sports summary and update

- ❑ According to Sport England's Active Places Power analysis of demand, there is generally good provision in terms of quantity of indoor facilities in Fylde. The analysis takes account of swimming pools and sports halls.
- ❑ The analysis suggests an over supply of sports halls in the Borough and there is no apparent need for additional provision. However, a review of access to schools is required, as access is considered to be limited. The analysis does not take account of quality issues.
- ❑ The analysis suggests an over supply of swimming pools in the Borough and there is no apparent need for additional provision. However, a review of access to private provision (hotels in particular) is required, as it is considered to be limited. The analysis does not take account of quality issues.

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- Swimming pool provision is concentrated in the more urban areas of St Annes and Kirkham. However, there is no provision in Lytham or Freckleton and mapping of travel times shows that there are gaps in provision here.
- According to KKP's analysis of demand, Fylde is significantly under-provided in terms of fitness provision, both in terms of current and future demand. Anticipated demand by 2016 equates to the need for an additional 114 fitness stations.

Outdoor sports facilities summary and update

- Outdoor pitch management needs to follow the Playing Pitch Strategy.
- External funding and new partnerships need to be explored to improve the Boroughs premier sites: Park View Playing Fields, Segar Hodgson and Blackpool Road Playing Fields.

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PLAYING PITCH REVIEW

Current provision

In total, Fylde has 289 hectares of sites classified as outdoor sports facilities within the project database/audit. In addition, a number of playing fields are classified under the typology of amenity greenspace due to the high level of public use (in addition to formal recreation) that they provide to residents e.g. for dog walking and informal recreation. These include, Roseacre Road, Blackpool Road North, Bush Lane and Ansdell Playing Fields. Consultation deemed these sites (with a dual use in terms of PPG17) to have a high value because of the formal and informal recreational opportunities they offer.

The Fylde PPS measured the provision of grass football, cricket and rugby pitches in 2003 as 79.02 hectares (1.08ha/1000 population) with 38.78 hectares available for community use (0.53ha/1,000 population). It is thought that total provision has not significantly changed in recent years. However, the availability of playing fields, particularly those at school sites, could have changed.

Since 2003, the only major change has been the development at Park View Playing Fields. FBC received a grant from the FA to install drains and thus improve drainage. There is now one adult pitch, two junior pitches and a smaller under 11 pitch that are playable for the whole football season.

Proposals are currently being discussed regarding the potential development of Blackpool Road Playing Fields, to provide a smaller but enhanced site to include clubhouse and all weather pitch, on the airport. However, this is only in the proposal stage and nothing is confirmed.

Fylde Playing Pitch Strategy (PPS) 2003 review

The aims and objectives outlined in Planning Policy Guidance 17 (PPG17) and the Companion Guide are reiterated in the Sport England playing pitch strategy methodology, 'Towards a Level Playing Field' (February 2003).

It should be noted that 'Towards A Level Playing Field' only deals with the assessment of playing pitch provision and does not cover assessments for other outdoor sports facilities.

The approach and guidance outlined in 'Towards A Level Playing Field' is fully endorsed by Sport England and the Central Council for Physical Recreation (CCPR) as the appropriate methodology to provide detailed local assessments of playing pitch requirements and as such was used in the Fylde Playing Pitch Strategy 2003.

Key issues emerging from the Fylde PPS 2003 include:

- ❑ The over-supply of full-size adult football pitches on peak days (Saturdays) indicates that, in general senior football is currently well provided for in the Borough.
- ❑ The under-supply of junior football pitches on peak days (Sundays) indicates that currently pitches may be overused and/or junior games are being played on adult pitches. In addition, the fact that there is no spare capacity on existing junior pitches may prevent junior clubs from expanding, or new clubs being formed in the Borough.

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- There is an under-supply of cricket pitches (-4.52) on peak days (weekend) indicating that cricket pitches in the Borough may currently be overused.
- There is a small oversupply of adult rugby union pitches (+2), however with the under supply of junior pitches, classifying it as oversupply is probably mistaken as the pitches are needed by juniors.
- There is an under-supply of junior rugby union pitches (-1.5), although this assumes that junior teams play on adult pitches. If junior teams were relying on specific pitches, then there is no provision for community use junior rugby union meaning that the shortfall would be -5.5. This indicates that shortfalls of pitches may inhibit future development and growth of rugby.
- There is a slight over-supply of synthetic hockey pitches (0.8) on peak days (overall total divided by four to give the shortfall or surplus in real terms) – this does not account for the potential for an STP to be used for training and casual opportunities.
- Within Fylde at present, assuming that all pitches are able to sustain the required two games per week, there is a current oversupply of pitches.
- Although there is an oversupply of both adult football pitches, there is undersupply for both junior rugby and football in all areas. Demand is likely to increase by 2013, hence shortfalls will increase and surpluses will reduce.

Updating demand (2008)

The only significant change in demand (in terms of the number of teams playing) over the past five years relates to football. For cricket, rugby union and hockey the number of teams participating appears to have remained almost constant. For football the following has occurred:

Type	Football teams playing football in 2003	Football teams playing football in 2007/8	Demand
Adult teams	21	18	Reduction of 3 teams
Junior teams	46	41	Reduction of 5 teams
Mini teams	29	19	Reduction of 10 teams

Demand to participate in competitive football in Fylde has reduced over the last five years. This is most significant in mini soccer with a reduction of ten teams (equating to reduced demand for approximately three mini pitches). The County FA Local Area Plan for Football (May 2007) suggests that mini-soccer participation is below the county and national average. It is thought that a lack of competitive league structures for mini soccer may be causing this reduction.

The County FA Local Area Plan also highlights that youth male participation is very similar to the county average. However, adult male participation is half the county average and significantly below the national average. This suggests that there is a poor transfer rate from junior to senior football in Fylde.

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Standards

Both the total provision standard (1.08ha/1000 population) and the provision available for community use standard (0.53ha/1,000 population) are particularly low in comparison to the NPFA pitch space recommendation of 1.21ha/1,000 population.

Even though there is deemed to be a current oversupply of pitches (if all pitches are of good quality), the 2003 PPS recommends that playing pitch provision in Fylde should be increased by a further 0.67ha/1,000 population (49.08ha), to take account of future needs/demand. The proposed pitch upgrade programme was produced to help achieve the recommended standard. However, very little of this has, as yet, been implemented, reportedly because of limited capacity for investment.

It is unclear as to whether any latent demand (where, if more pitches were available, teams specify that they could provide more teams) has been identified and taken into account within the PPM calculations. In order to fully justify and support the need for additional provision/availability, a review of latent demand should be undertaken.

Even if there has been a dramatic increase in the availability of pitches for community use (and this is thought unlikely when taking into consideration national trends), there remains a requirement to provide more pitch space in the Borough to meet future need (as further evidenced in the PPM calculations, even though there is a small reduction in current demand).

The current level of provision does also not allow any spare capacity to allow rest and recovery of the pitch provision. A 10% allowance should therefore be made, in addition to the accommodation of latent and future demand, to increase the availability of playing fields with secured community use by an additional 0.74 hectares per 1000 population.

Recommendations

- ❑ FBC should work towards increasing the capacity/quality and availability of pitch provision across the Borough to meet an additional 0.74 hectares per 1,000 population. This can be achieved by continuing to work towards the action plan set out in the 2003 Fylde PPS.
- ❑ There is a need to review the current levels of latent demand for pitches across the Borough in order to further support the need for additional provision/availability.
- ❑ There is a need to update the availability of pitches across the Borough, particularly those at school sites in order to assess the extent to which there has been an increase in pitches available for community use, thus reducing the requirement for 0.74 hectares per 1,000 population.
- ❑ There is a need to work to increase participation in football, particularly mini soccer by strengthening the competitive structure and improving the effectiveness of the transfer between junior and adult football.
- ❑ There is a need to continue to support and maintain participation in rugby, cricket and hockey throughout the Borough.

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SETTING AND APPLYING PROVISION STANDARDS

Introduction

Target quantity standards provide a guideline as to how much open space, sport and recreation provision per 1,000 people is needed to strategically serve the Borough to 2016 and 2026. Standards for each type of provision have been created in relation to demand, access and future population growth and are provided on an analysis area basis.

Quality and accessibility standards are also provided per type of provision, where appropriate. For green corridors for example, due to their (generally) linear nature, it is not appropriate to set provision standards in terms of quantity and accessibility. Therefore, only a quality standard is recommended.

Where a quality standard is provided, it is based on the audit and assessment of sites and provides a minimum level of quality (percentage score), which sites should achieve. An accessibility standard is also provided based on catchment areas and how far people should be expected to travel to visit each type of provision.

KKP has applied a composite approach to the setting of open space provision standards in Fylde and believes that this is the most appropriate way to produce locally derived standards for Fylde. It has taken account of other possible options including the application of national standards. It also conforms to the guidance set out by PPG17 and the Companion Guide 'Assessing Needs and Opportunities'.

Development of standards has been carried out on an individual typology basis as opposed to grouping similar types of open spaces together such as formal (parks, cemeteries and allotments) and informal (amenity greenspace, natural/semi natural greenspace) in order to recognise the different value placed on each as identified during site visits and by residents during consultation. However, on a local level some similar typologies such as amenity greenspace and natural/semi natural greenspace have been considered alongside each other within the process and are recognised as providing a comparable function.

This report is a 'living document' and the recommendations contained within it must be reviewed on a regular basis as outlined in PPG17 and the Companion Guide 'Assessing Needs and Opportunities' and should take account of adopted housing allocations and windfall developments as and when required.

The standards have been developed in conjunction with the key findings of the consultation in order to provide locally endorsed picture of provision in the future. For example, a significant proportion of consultation across different types of open space highlights where residents perceive deficiencies in provision to exist. In the majority of cases the mapping and applied settlement hierarchy also reflects this.

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Settlement hierarchy

PPG17 and the Companion Guide 'Assessing Needs and Opportunities' recommends that, in rural areas, where there are villages with small populations and significant distances between settlements, application of a settlement hierarchy may be necessary. A settlement hierarchy ranks individual settlements according to their function, size and planning status. It should also reflect where the majority of growth is likely to be directed. It is rarely possible for every settlement to have the full range of open spaces and some forms of provision tend to be concentrated in larger villages or towns reflecting population density. A settlement hierarchy has been developed in Fylde to reflect its rural nature and the clearly identified need for open spaces.

The hierarchy is also used to inform the identification of deficiencies in provision. Where a settlement is deficient against the hierarchy (e.g., it does not have any provision or residents are not within the catchment of existing provision), a deficiency is identified (KKP has estimated how many sites, of a minimum size, are required to meet the deficiency, in hectares). This is used to inform the identification of deficiencies in provision. The development of the settlement hierarchy has also taken into account the findings of the community consultation undertaken for the study.

The Fylde Settlement Hierarchy has been adopted for assessing some typologies of open space. Cemeteries and green corridors are not included within the settlement hierarchy. In terms of cemetery provision, quantitatively, provision should be driven by the need for burial space. However, it should still be recognised that cemeteries can also contribute and fulfil an informal recreational provision function. Because of their (generally) linear nature, it is not considered appropriate to include green corridors within the hierarchy.

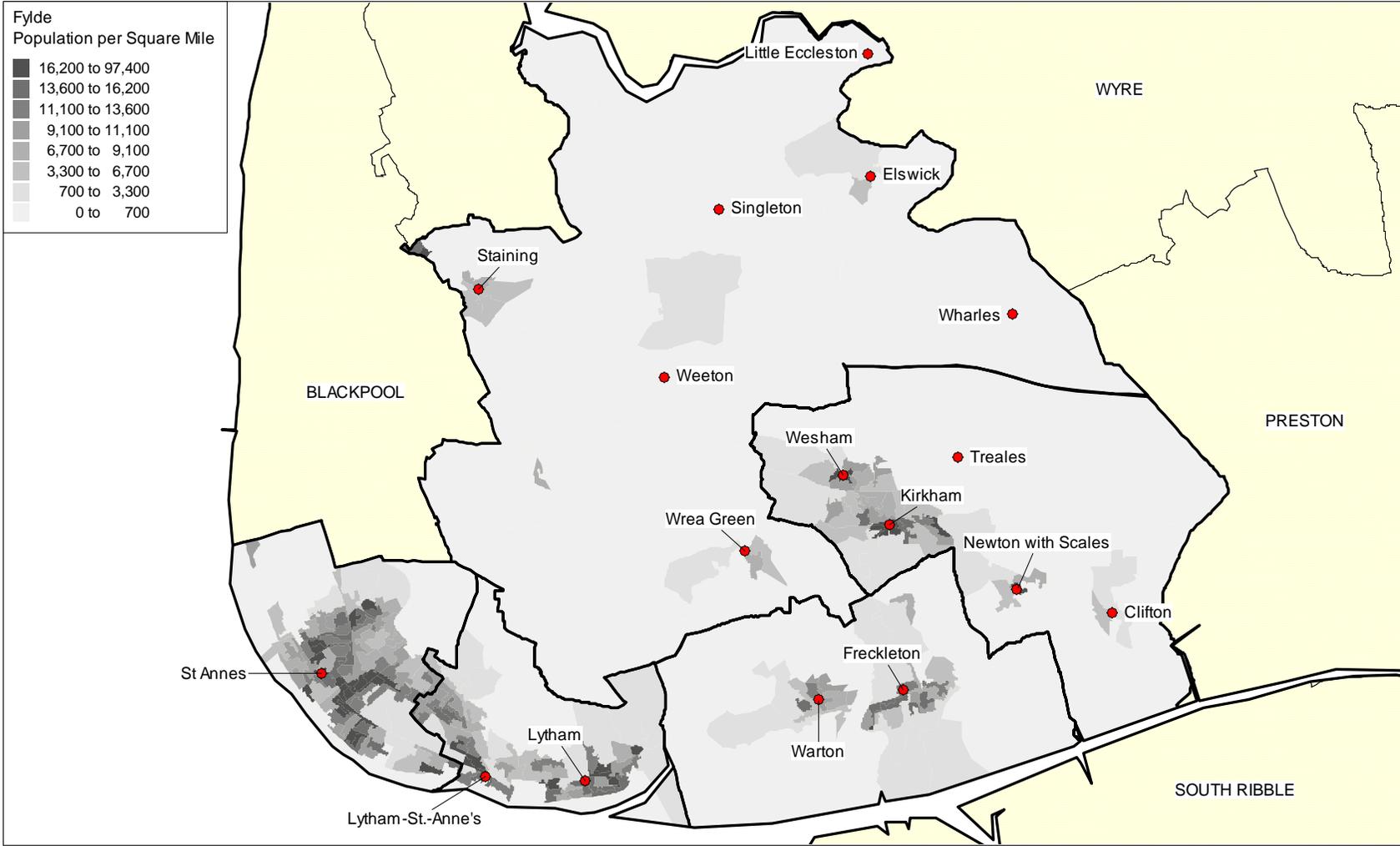
The boundary of each settlement was obtained through the Office of National Statistics (ONS).

Fylde settlement hierarchy:

Settlement	KKP classification
Lytham St Annes	Category 1
Kirkham/Wesham, Warton/Freckleton	Category 2
Wrea Green, Elswick; Newton; Clifton; Staining	Category 3
Little Eccleston; Treales; Weeton; Wharles and Singleton	Category 4

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Map 1: Fylde settlements by analysis areas (as defined within the Assessment Report)



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Settlement hierarchy by typology:

	Formal provision				Informal provision	
	Parks and gardens	Children's play areas	Civic spaces	Allotments	Natural/semi-natural greenspace	Amenity greenspace
Category 1	✓	✓	✓	✓	✓	✓
Category 2	✓	✓	✓	✓	✓	
Category 3		✓			✓	
Category 4		✓			✓	

The above table shows which settlements should have access to a particular type of open space provision. For example, it is not deemed necessary that settlements in categories 3 and 4 need access to parks and gardens provision. This reflects the findings of the consultation, which identifies no demand for additional parks and gardens provision in these areas. That is not to say that where provision already exists it is surplus to requirements, but just that no additional provision is required.

Allotments are not usually included within a settlement hierarchy because a demand based assessment can be carried out. However, not all the relevant information was available for allotments in Fylde i.e. waiting lists and vacant plots.

The next stage applies a minimum level of provision or an accessibility standard within the hierarchy in order to truly identify deficiencies against.

Accessibility standards

All sites in the open spaces database have been mapped using MapInfo. Forming a part of the settlement hierarchy, catchment areas were applied to sites dependent upon its typology and location (within the settlement hierarchy). These accessibility standards have been identified using data and guidance issued by the Greater London Authority (GLA) (2002): 'Guide to preparing open space strategies' and distances reinforced by the findings of the survey of residents.

The street survey found that for each typology, residents would expect to travel the following distances, to access good quality provision:

Typology	Consultation findings
Parks and gardens	Consultation and street survey analysis suggests that the most respondents will travel is 15 minutes walk to access parks and gardens provision. Just over a third (35.4%) would walk for no more than 15 minutes. In order to capture localised provision a 15 minute walk-time is proposed.
Children's play areas	Street survey analysis suggests that residents are willing to travel up to 30 minutes to access good quality play facilities. However, face to face consultation with young people suggests this is more likely to be up to a 20 minute walk.
Civic space	The majority of street survey respondents would only walk to visit a civic space. Just over a third (38.7%) would walk for no more than 15 minutes.

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Typology	Consultation findings
Natural/semi natural greenspace	Street survey findings and consultation indicate that users are more likely to be prepared to travel a sizeable distance on foot or by transport to reach a semi natural site. This concurs with the fact that half of visitors to such provision have visited a site outside Fylde. A number of regionally significant semi-natural sites which users regularly visit adjoin the Borough; these include the Forest of Bowland.
Amenity greenspace	Half (51.8%) of street survey respondents are unable to state how far they would be prepared to travel to reach a grass area. However, of those that responded, the majority would walk no further than 15 minutes to access provision (22.7%).
Cemeteries	The majority of street survey respondents would only walk to visit a cemetery. Just over a quarter (27.7%) would walk for no more than 15 minutes.
Green corridors	Consultation and street survey findings suggest that users will travel up to 15 minutes on foot to access green corridors. Just over a third (33.8%) would walk for no more than 15 minutes.
Allotments	Of those that provided a response in the street survey, the majority (30.6%) are only prepared to walk for no more than 15 minutes.

For green corridors and cemeteries no specific access standard is set. It is difficult to assess green corridors against catchment areas due to their linear nature and usage. For cemeteries, provision is determined by demand for burial space and for allotments, provision is assessed as part of a demand based calculation.

In order to convert the walk time catchment from the street survey into a radial distance for use as accessibility standards the following assumptions have been made:

- ❑ 10 minute walk time to be converted to radial distance of 750 metres (use of isochrones limited by absence of road network in parts of area).
- ❑ 15 minute walk time to be converted to radial distance of 1,000 metres (use of isochrones limited by absence of road network in parts of area).
- ❑ 20 minute walk time to be converted to radial distance of 1,250 metres (use of isochrones limited by absence of road network in parts of area).

Using the findings of the consultation and street survey, the following standards have been set within the settlement hierarchy illustrating how far residents are willing to travel to open spaces (walk times are converted to distances in order to draw radial catchment areas):

Typology	Hierarchy category	Accessibility standard	Justification
Parks and gardens	1 and 2	All residents to live within 400m of a local park and/or 1,200m of district park and/or 3,200m of a borough park.	Street survey did not recognise the varying types/sizes of provision and therefore, GLA guidance is used to reflect the different types of provision.
Children's play areas	1, 2, and 3	All settlement areas within 400m of a LEAP (pedestrian route) and/or 1,000m of a NEAP (pedestrian route).	Street survey did not recognise the varying types/sizes of play areas and therefore, NPFA guidance is used to reflect the different types of provision.

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Typology	Hierarchy category	Accessibility standard	Justification
Children's play areas	4	All residents to be within 1,000 metres of high quality casual play provision.	Taken from street survey and NPFA guidance for access to casual play provision.
Civic spaces	1 and 2	One main civic space in each of the settlements.	As identified during consultation.
Allotments	1 and 2	All residents to be within 1,000 metres of high quality allotment provision.	Maximum travel time taken from the street survey.
Natural/semi natural greenspace	1	All residents to be within 1,000 metres of natural/semi natural greenspace provision.	Maximum travel time taken from the street survey.
Amenity greenspace	1	All residents to be within 1,000 metres of amenity greenspace provision.	Maximum travel time taken from the street survey.
Natural/semi natural greenspace or amenity greenspace	2, 3 and 4	All residents to be within 1,000 metres of either natural/semi natural or amenity greenspace provision.	Maximum travel time taken from the street survey.

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Identifying surplus provision

Methodology

Value scores provide a rational basis to determine where to focus investment in order to maximise the value of a space. It allows an objective approach to identifying spaces that should be given the highest level of protection in the planning system, those that require enhancement and those that may no longer be needed for their present purpose.

The value of sites was assessed within the Assessment Report by analysis of two sets of criteria: (i) site visit assessment data; and (ii) other off site data and information. PPG17 describes value of sites as relating to the following three issues:

- Context of the site, i.e., its accessibility, scarcity value and historic value.
- Level and type of use.
- The wider benefits it generates for people, biodiversity and the wider environment.

For further detail on the assessment of value please refer to the accompanying Assessment Report in the section '*Identifying local need*'.

In this report, sites falling below the value threshold (20%) are identified as low value and are examined in further detail to gain a greater perspective of their true value (For example, specific local knowledge of the site, those within conservation areas or those containing tree preservation orders). Surplus sites are identified from low value catchment mapping, as sites, which do not meet a catchment gap for provision (i.e. the catchment area overlaps with another site and may be surplus to requirements of that particular type of open space).

A recommendation is then been made by KKP, as to the future of each site. Those suggesting that further investigation is required to determine ways of improving quality and value will need to be examined in more detail by FBC on a site by site basis.

For some typologies, sites have not been considered within the low value evaluation as site visits and/or consultation has identified these as valuable open spaces for their local community. All these should be retained, protected and maintained to the standard set.

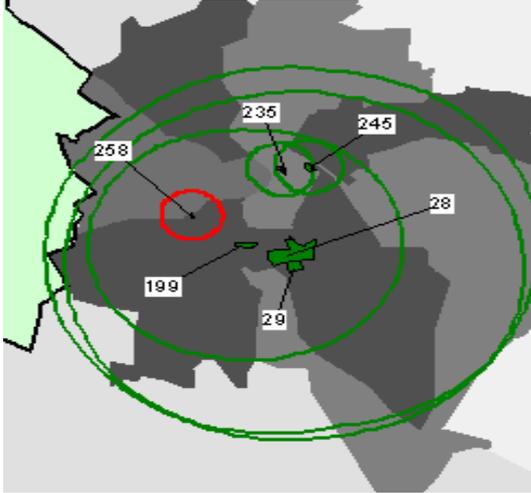
Stage 1 involved applying radial catchments (how far residents are willing to travel to access provision). Colour coded catchment circles were used, reflecting site value status; green being high value and red being low value.

Stage 2 identified those low value (red sites) where any change to the typology of the site would create a catchment gap. These sites serve a purpose and fulfil a catchment need. The recommendation is therefore, to increase site value.

Stage 3 identified those low value (red sites) where any change to the typology of the site would not create a catchment gap. (See Figure 1 overleaf where low value site 258 falls within the catchment of other high value provision for this typology. These are then examined in further detail, taking into consideration quality, usage and where possible, demand. This allows an informed decision to be made with regard to the future of the site.)

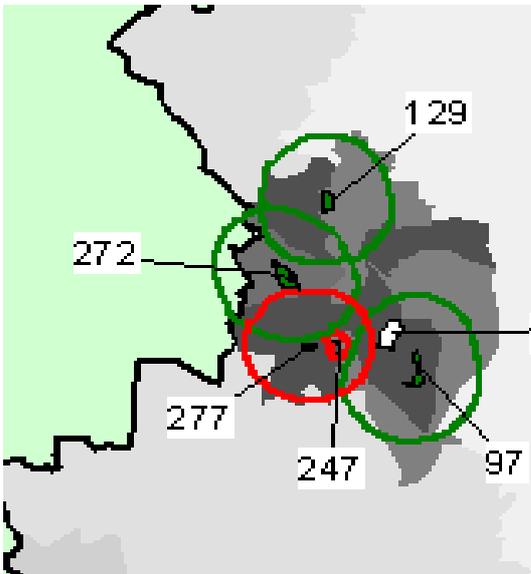
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Figure 1: Example of catchment mapping



Stage 4 identified where a low value site is within the catchment area of a high value site but its catchment area extends beyond the high value site's catchment, (in other words it only partially serves a catchment need and there is a partial overlap in the catchment circles of one or more sites, see Figure 2 below). Dependent upon the extent to which the overlapping catchment services a settlement (grey shaded area), the site is recommended for retention and its value increased.

Figure 2: Example of catchment mapping



In Stage 5, once sites are identified as having potential for change of use, they have been tested against deficiencies in other typologies in the area. Where deficiencies in provision are identified, this will often require the development of new land to fulfil the gap. However, there are a handful of 'change of use' sites that, with further investigation, could potentially

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be able to fulfil a gap in another typology. Where this is applicable, details are written against the site in the tables below.

Stage 6 involved finalising the list of sites where 'consider change of use' is identified. Further detailed investigation is required to determine ways of improving quality and value, or whether an alternative use may be more appropriate.

Summary of low value site evaluation (surplus sites)

The following sites are identified as being surplus to the requirements of that particular typology need on an area by area basis and as such are recommended for change for use. The total site hectareage by typology and by area are fed directly in to the quantitative standard calculations.

Freckleton and Warton

KKP ref	Site name	Site size (ha)
Amenity greenspace		
144	Grass - Open Space - Lytham Road - Warton - Warton and Westby	0.0488
145	Grass - Open Space - Lytham Road - Warton - Warton and Westby	0.0577
190	Grass - Highways - Eastway - Freckleton - Freckleton West Ward	0.0145
191	Grass - Highways - Westway - Freckleton - Freckleton West Ward	0.0032
192	Grass - Highways - Lamaleach Drive - Freckleton - Freckleton West Ward	0.0549
193	Grass - Open Space - The Hawthornes - Freckleton - Freckleton East Ward	0.0391
207	Grass - Highways - Green Lane West - Freckleton - Freckleton West Ward	0.0464
211	Grass - Highways - Kimberly Close - Freckleton - Freckleton West Ward	0.0054
Total		0.27

Kirkham and Wesham

KKP ref	Site name	Site size (ha)
Amenity greenspace		
149	Blackpool Road Open Space adjacent to Highgate Hotel	0.0322
150	Grass - Highways - Blackpool Road - Newton - Newton-with-Treales	0.0054
177	Grass - Highways - Beech drive - Newton - Newton-with-Treales	0.0014
179	Grass - Open Space - Green Hill Avenue - Wesham - Medlar-with Wesham	0.0152
279	Park Road	0.0319
280	The Chimes	0.5711
282	Sunny Bank	0.0126
289	Marsden Street	0.0415

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KKP ref	Site name	Site size (ha)
Amenity greenspace		
292	Kirkgate	0.1036
Total		0.81
Children's play areas		
77.1	William Segar - Equipped play area	0.0427
Total		0.04

Rural Areas

KKP ref	Site name	Site size (ha)
Natural/semi natural greenspace		
18	Medlar Ditch, Medlar with Wesham	0.1369
Total		0.14
Amenity greenspace		
199	Grass - Highways - Cartford Road - Little Eccleston - Eccleston/Larbreck	0.0327
226	Grass - Open Space - Beverley Close - Wrea Green - Ribby-with-Wrea Ward	0.0199
227	Grass - Open Space - Brookway - Wrea Green - Ribby-with-Wrea Ward	0.0319
242	Grass - Open Space - Shaftsbury Avenue - Staining - Staining with Weeton	0.0084
Total		0.09

It should be noted that the sites above have been tested against deficiencies (in the following section) in other typologies before they are recommended to be surplus to the requirements of open space.

The audit included a significant number of what can be classified as minor amenity greenspace sites; these are mainly made up of grass highway verges. The majority of these sites scored as low value due to their low recreation usage. The nature of this provision limits its functionality as another type of open space but may act as a visual amenity for local residents. KKP has recommended that these sites are retained but require no action to improve quality or value. Maintenance of these sites should be kept at a minimum.

Minor amenity greenspace sites for retention

KKP ref	Site name	Site size (ha)
Freckleton and Warton		
155	Grass - Highways - Kirkham Road - Freckleton - Freckleton East Ward	0.1112
156	Grass - Highways - Lytham - Freckleton - Freckleton East Ward	0.0353
157	Grass - Highways - Preston New Road - Freckleton - Freckleton East Ward	0.349

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KKP ref	Site name	Site size (ha)
189	Grass - Highways - Derwent Close - Freckleton - Freckleton West Ward	0.0287
202	Grass - Highways - Clifton Place - Freckleton - Freckleton West Ward	0.0731
203	Grass - Highways - Croft Butts Lane - Freckleton - Freckleton East Ward	0.0399
245	Grass - Highways - Lower Lane - Freckleton - Freckleton East Ward	0.0138
255	Grass - Highways - Preston Old Road - Freckleton - Freckleton East Ward	0.0582
	Total	0.71
Kirkham and Wesham		
198	Grass - Highways - Bryning Lane - Newton - Newton-with-Treales	0.015
213	Grass - Highways - Lodge Lane - Clifton - Newton-with-Treales	0.0069
218	Grass - Highways - New Hay Lane - Newton - Newton-with-Treales	0.0289
222	Grass - Highways - Scale Hall Lane - Newton - Newton-with-Treales	0.0194
287	Ribby Road	0.0672
	Total	0.14
Lytham		
281	Tennyson Avenue	0.0727
	Total	0.07
Rural areas		
146	Grass - Highways - Gillow Park - Little Eccleston - Eccleston/Larbreck	0.077
147	Grass - Highways - Gillow Park/Cartford - Little Eccleston - Eccleston/Larbreck	0.0133
148	Grass - Highways - Gillow Park/Cartford - Little Eccleston - Eccleston/Larbreck	0.0059
169	Grass - Open Space - Meadow Park - Staining - Staining with Weeton	0.0042
170	Grass - Highways - Chain Lane - Staining - Staining and Weeton	0.0289
182	Grass - Highways - Lodge Lane - Singleton - Singleton and Greenh	0.0636
186	Grass - Knowsley Crescent - Knowsley Crescent - Weeton - Staining and Weeton	0.0192
187	Grass - Highways - Church Road - Weeton - Staining and Weeton	0.0111
196	Grass - Highways - Blackpool Old Road - Little Eccleston - Eccleston/Larbreck	0.0036
205	Grass - Highways - Garstang Road (A583) - Little Eccleston - Eccleston/Larbreck	0.0074
212	Grass - Highways - Knowley Crescent - Weeton - Staining and Weeton	0.0804
	Total	0.31

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Identifying deficient areas

Applying the settlement hierarchy

The settlement hierarchy is used to demonstrate which areas are deficient in open space provision. Settlement deficiencies are calculated by identifying gaps when applying the accessibility standards set. This may be captured as a distance for example; all residents must live within the specified distance of a site or that settlements should have access to a particular number of relevant sites.

If a settlement does not have access to the required level of open space provision (as stated with the hierarchy) it is deemed deficient. KKP has estimated how many sites, of a minimum size (as provided by the Greater London Authority (GLA) guidance), are needed to provide comprehensive access to this type of provision (in hectares).

GLA minimum size of site:

Classification	Minimum size of site
Allotments	0.66 ha
Amenity greenspace	0.4 ha
Civic spaces	0.4 ha
Natural/semi natural greenspace	0.4 ha
Parks and gardens	2 ha
Play areas	0.04 ha

In the mapping this is identified as a settlement area not covered by a coloured/shaded radial catchment. The deficient areas are mapped in the following section to highlight more clearly where they exist. New provision required to meet the gaps does not necessarily need to be provided in the actual gaps, just close enough to meet the accessibility standard set in the settlement hierarchy.

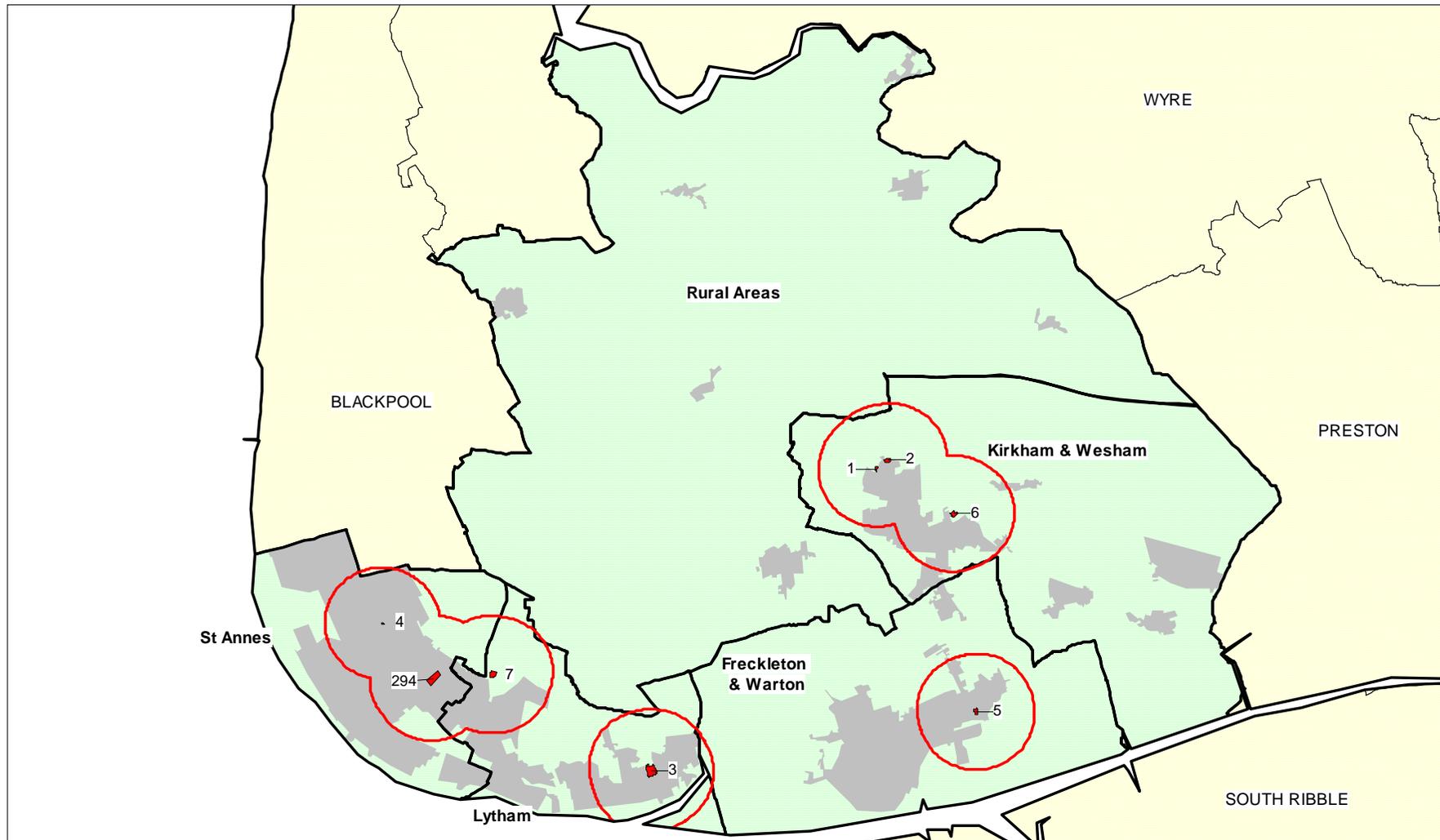
A significant proportion of consultation highlights where residents perceive deficiencies in provision to exist. In the majority of cases the applied settlement hierarchy mapping also reflects this. Where deficiencies have been identified in the consultation but are not reflected in the settlement hierarchy, this is because it was not deemed to be sufficient enough evidence to be included in the main report, however, perceived public deficiencies are recorded in Appendix 1 – Summary of perceived public deficiencies not addressed in the settlement hierarchy.

Only sites servicing the settlement area have been mapped with the accessibility standard catchments (these appear on the maps as coloured circles). The majority of sites falling outside the settlement boundary do not count towards meeting the hierarchy because they are located too far away to actually service the settlement.

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Allotment deficiencies

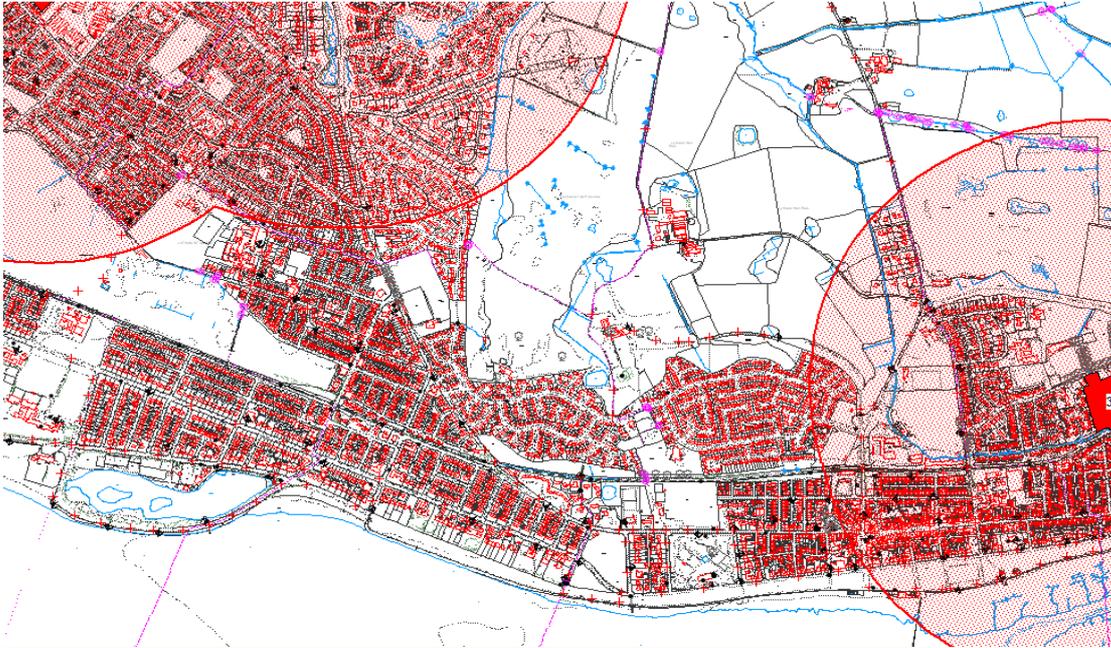
Map 2: Allotment accessibility/catchment mapping



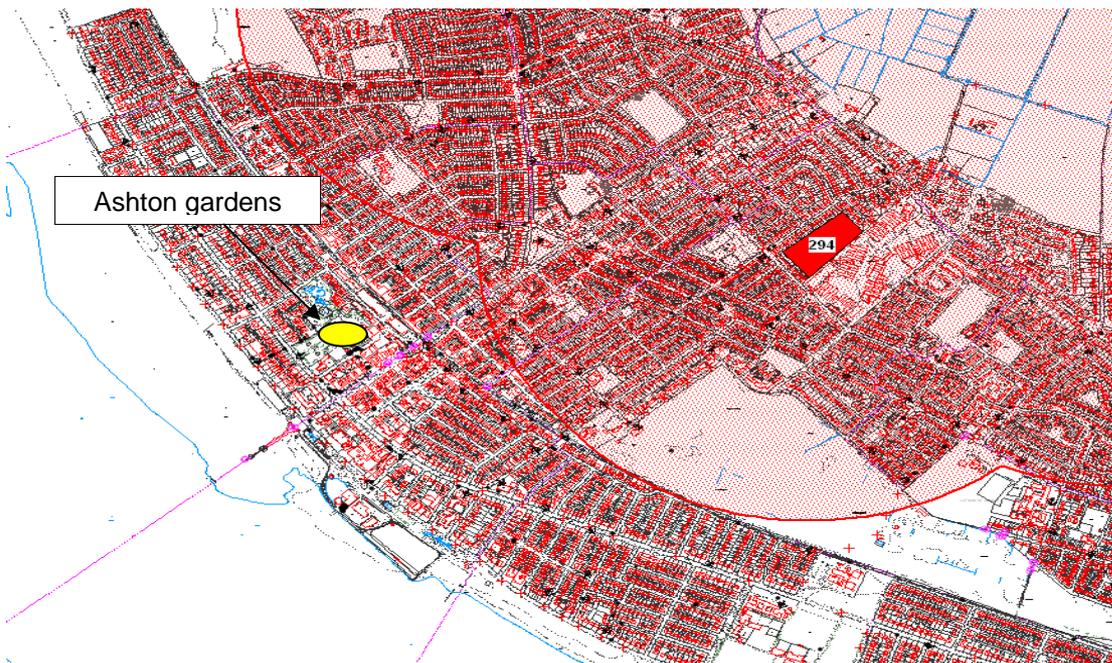
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Category 1 deficiencies¹

Gap 1: Lytham: Provide 0.66 hectares of allotment provision to meet identified deficiency below.



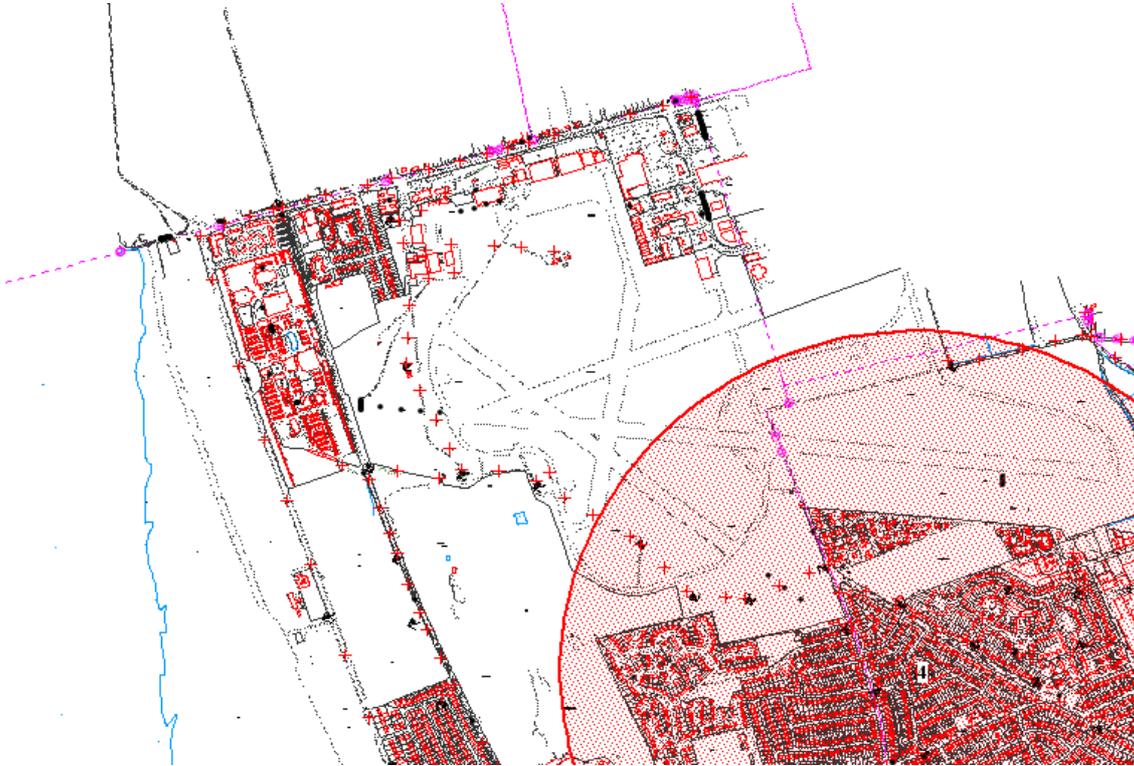
Gap 2: St Annes: Recommend development of part of Ashton Gardens (minimum of 0.66ha) to form a community garden linked into the Social Prescribing Project currently running at the site. This could also form part of the proposed HLF bid.



¹ Deficient areas are defined as settlement areas falling outside the coloured /shaded catchment areas.

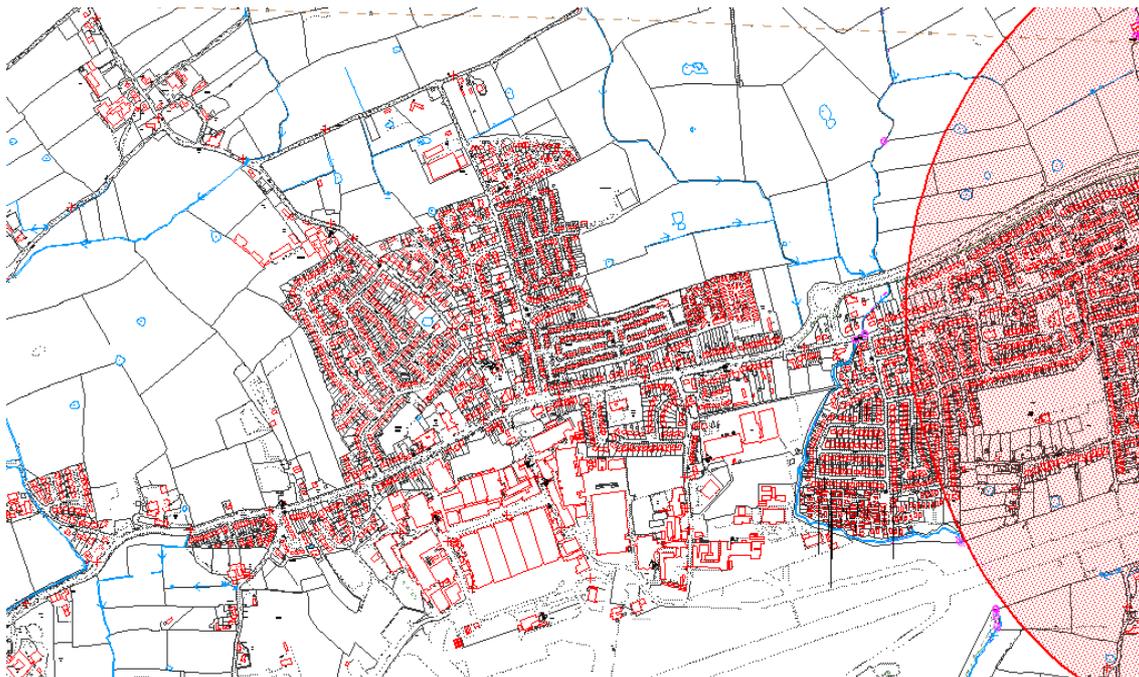
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Gap 3: St Annes: Not appropriate to fill, as the gap is made up of the airport.



Category 2 deficiencies

Gap 4: Warton: Provide 0.66 hectares of allotment provision to meet identified deficiency below.



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The above deficiency mapping is translated below into actual deficient areas that require action i.e. new provision or upgrading existing provision.

Category	Accessibility standard ³	Catchment/accessibility gaps identified in mapping ²	Size of sites required to fill gaps ¹
Category 1: Lytham St Annes	All residents to be within 1,000 metres of high quality allotment provision.	Gap 1: Lytham	0.66 ha.
		Gap 2: St Annes	0.66 ha.
Category 2: Kirkham/ Wesham and Warton/ Freckleton	All residents to be within 1,000 metres of high quality allotment provision.	Gap 4: Warton	0.66 ha.
Category 3: Wrea Green, Elswick, Newton, Clifton, and Staining	No minimum provision.	-	-
Category 4: Little Eccleston, Treales, Weeton, Wharles and Singleton	No minimum provision.	-	-

³ Minimum level of provision as identified within the settlement hierarchy.

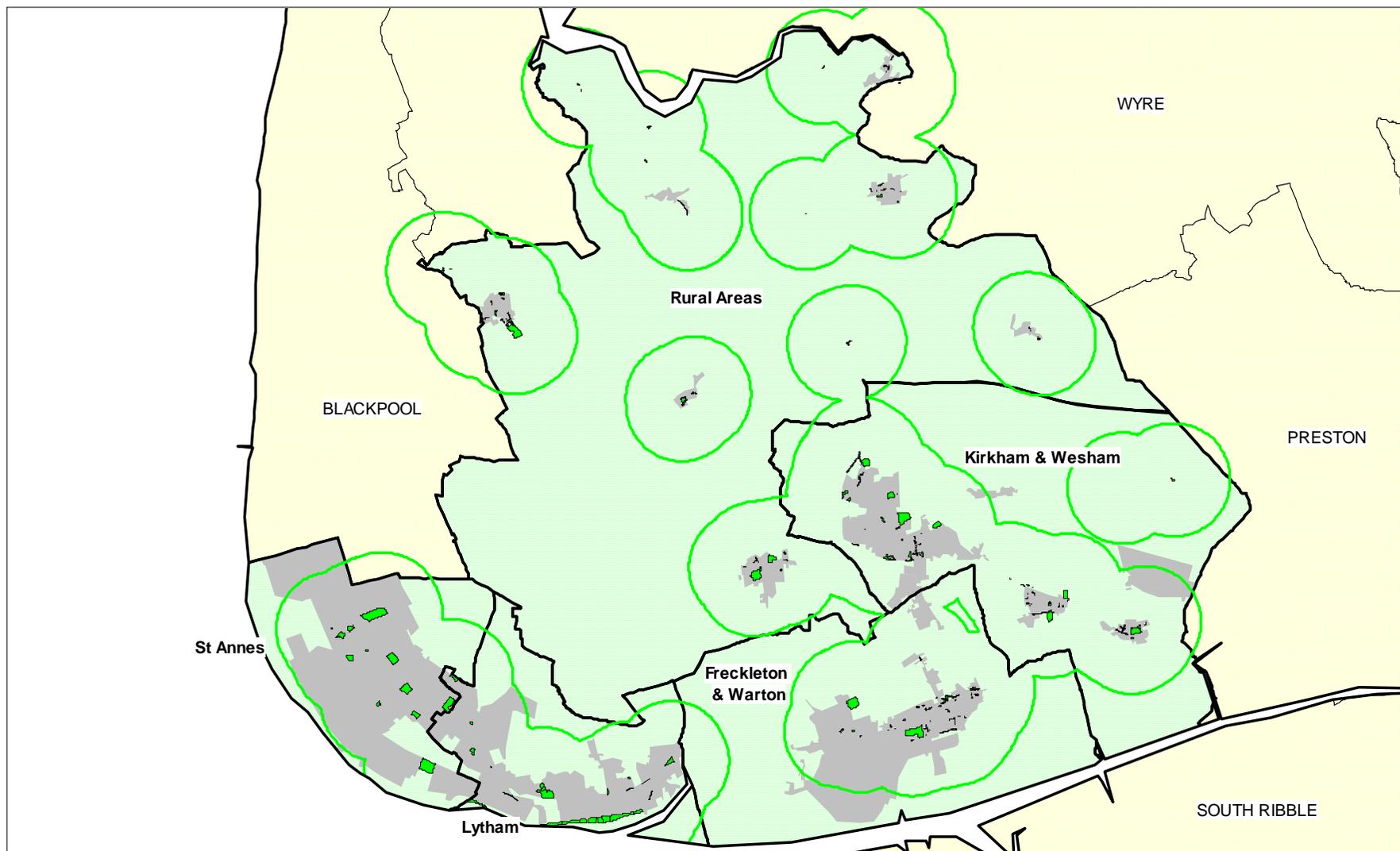
² Catchment/accessibility gaps as identified by eye from Figure 22.1 on the previous page. Names used to identify gaps may reflect a wider area than the actual settlement area where the gap occurs in order to provide flexibility in terms of where new provision should be made.

¹ This column states the estimated minimum size of site required to meet identified catchment/accessibility gap. Minimum size guidelines required to generate an associated catchment area are taken from the Greater London Authority (GLA) guidance. It should be noted that minimum site sizes differ between typologies.

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Amenity greenspace deficiencies

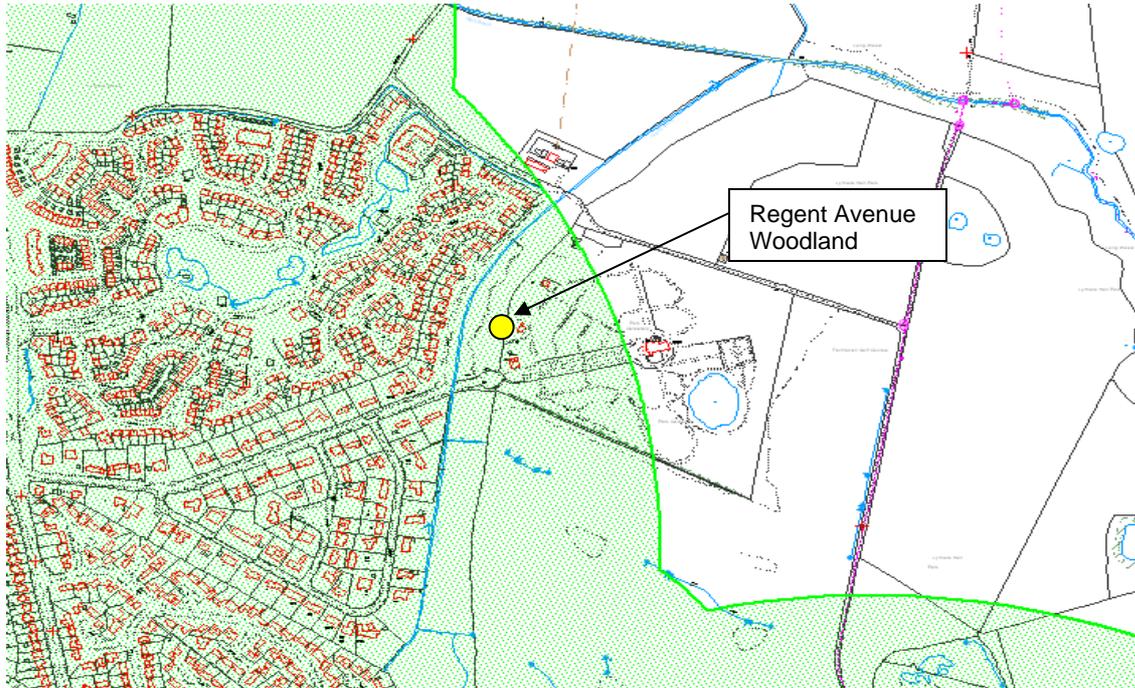
Map 3: Amenity greenspace accessibility/catchment mapping



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Category 1 deficiencies¹

Gap 1: Lytham: Minor gap with low population density. However, natural/semi natural greenspace provision next to the cemetery (Regent Avenue Woodland, KKP ref 143) is sufficient enough to meet gap in amenity greenspace.



Gap 2: St Annes: Not appropriate to fill, as the gap is made up of the airport.

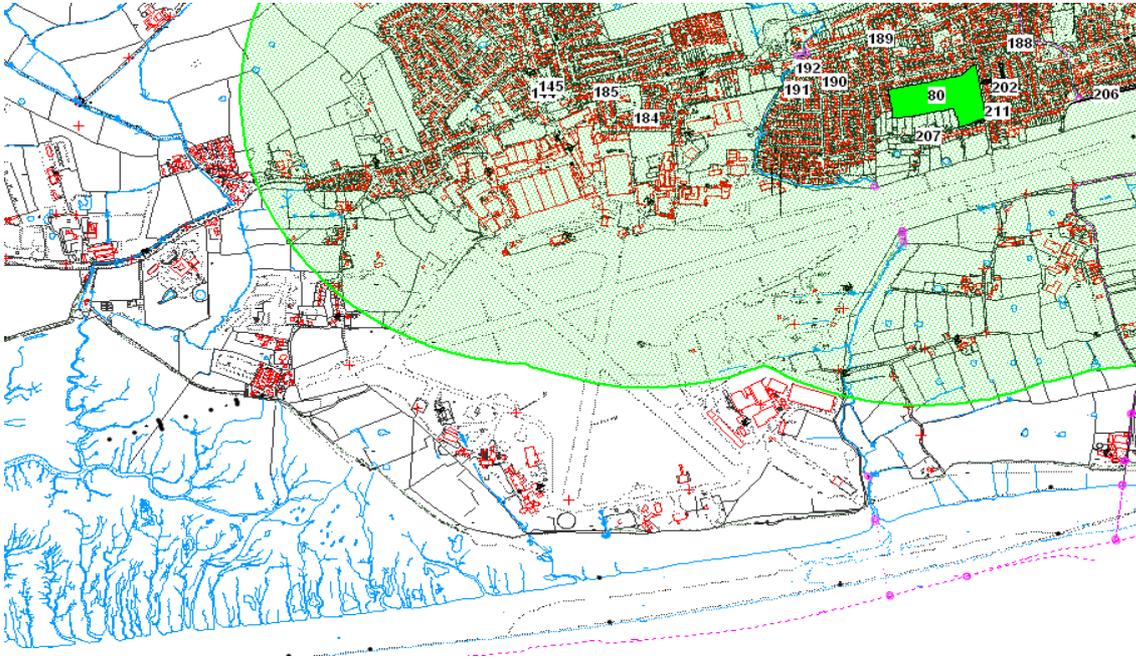


¹ Deficient areas are defined as settlement areas falling outside the coloured /shaded catchment areas.

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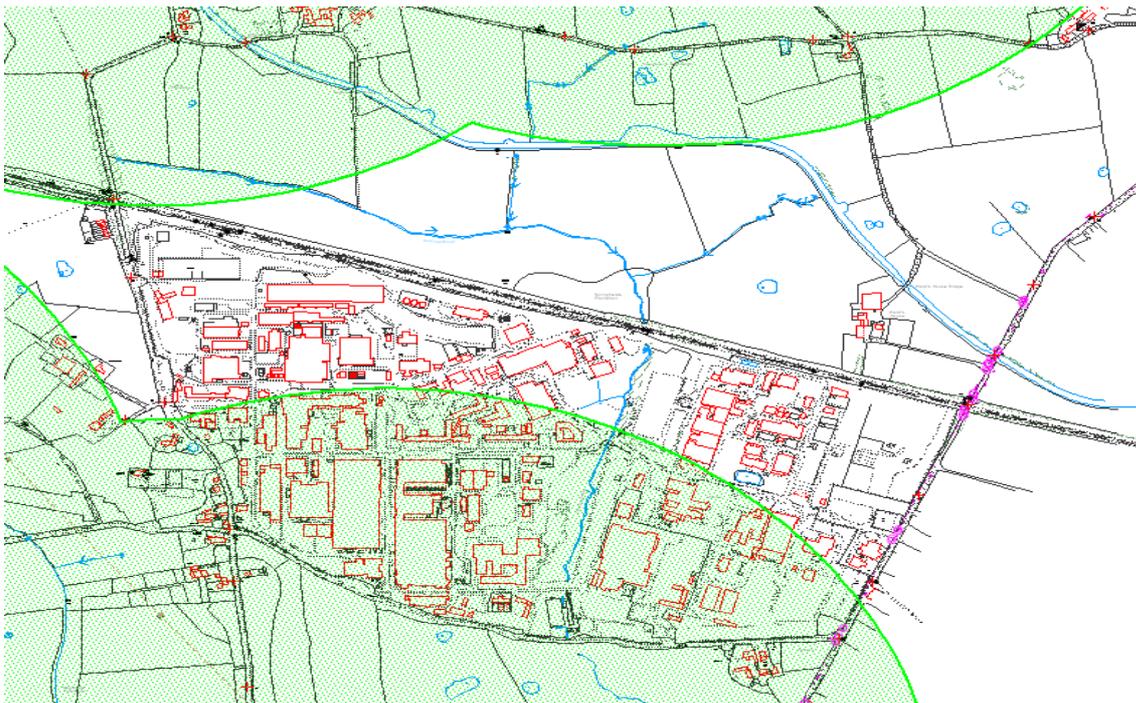
Category 2 deficiencies

Gap 3: South of Warton: Not appropriate to fill, as the gap is made up of the aerodrome.



Category 3 deficiencies

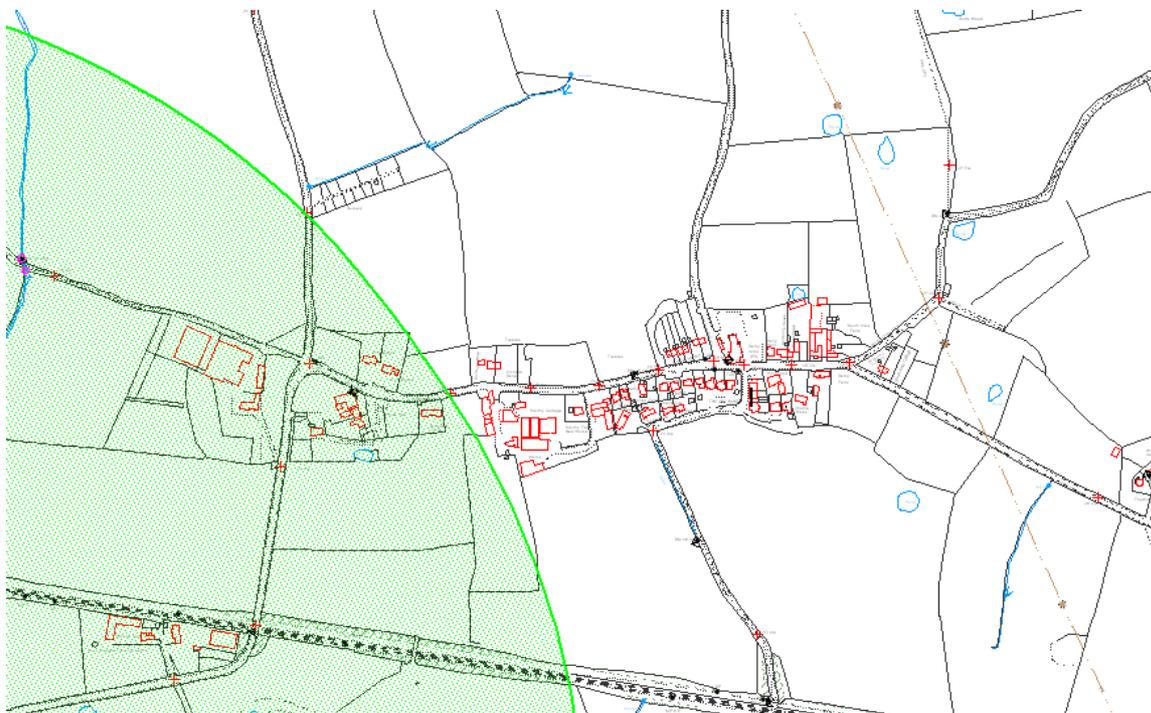
Gap 4: Minor gap with low population density (is made up of BNFL site), no requirements for new provision.



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Category 4 deficiencies

Gap 5: Treales: Provide 0.4 ha of amenity greenspace to meet identified deficiency.



The above deficiency mapping is translated below into actual deficient areas that require action i.e. new provision or upgrading existing provision.

Category	Accessibility standard ³	Catchment/accessibility gaps identified in mapping ²	Size of sites required to fill gaps ¹
Category 1: Lytham St Annes	All residents to be within 1,000 metres of amenity greenspace.	-	-
Category 2: Kirkham/ Wesham and Warton/ Freckleton	All residents to be within 750 metres of either natural/semi natural or amenity greenspace provision.	-	-

³ Minimum level of provision as identified within the settlement hierarchy.

² Catchment/accessibility gaps as identified by eye from Figure 22.1 on the previous page. Names used to identify gaps may reflect a wider area than the actual settlement area where the gap occurs in order to provide flexibility in terms of where new provision should be made.

¹ This column states the estimated minimum size of site required to meet identified catchment/accessibility gap. Minimum size guidelines required to generated an associated catchment area are taken from the Greater London Authority (GLA) guidance. It should be noted that minimum site sizes differ between typologies.

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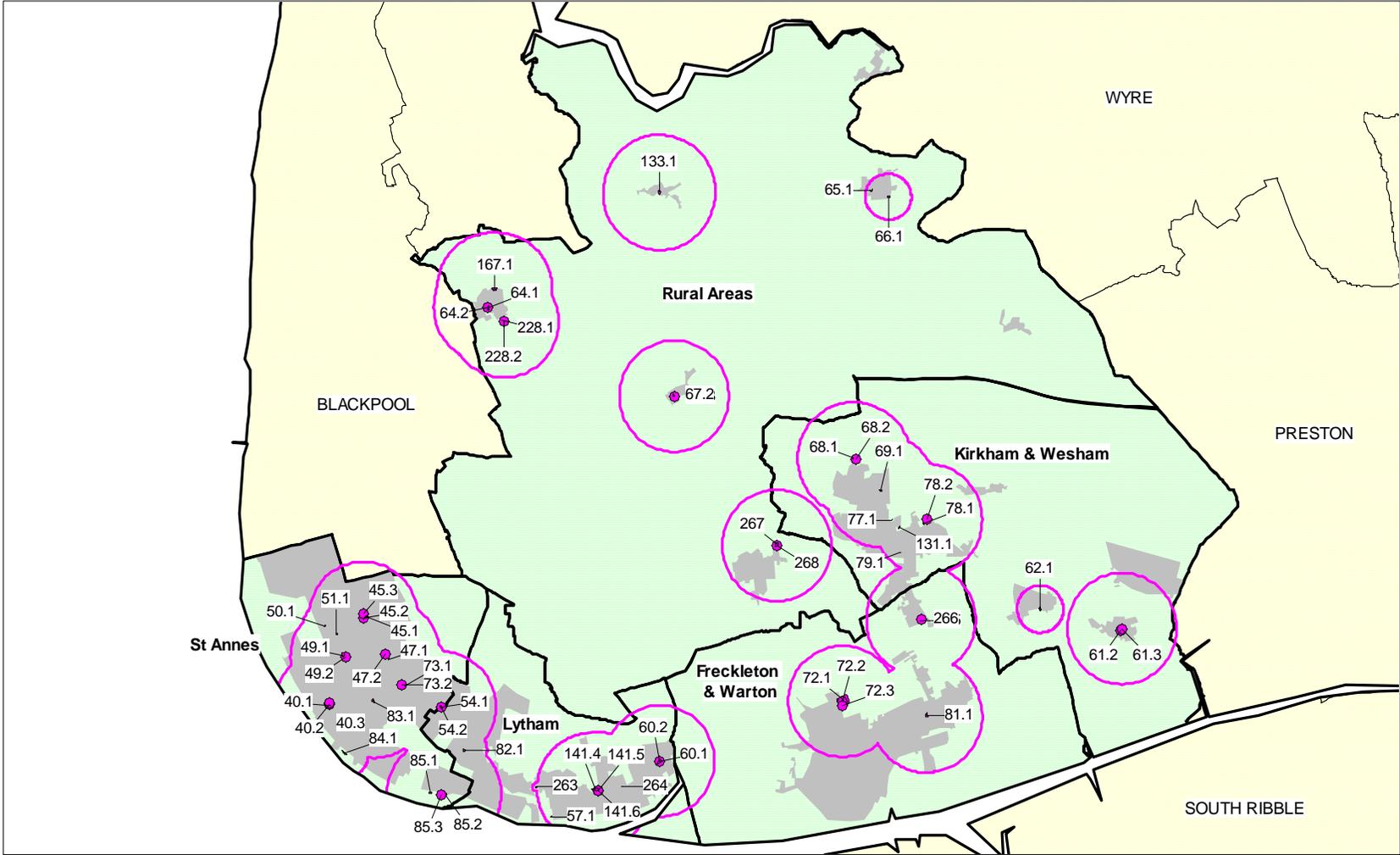
Category	Accessibility standard³	Catchment/accessibility gaps identified in mapping²	Size of sites required to fill gaps¹
Category 3: Wrea Green, Elswick, Newton, Clifton, and Staining	All residents to be within 750 metres of either natural/semi natural or amenity greenspace provision.	-	-
Category 4: Little Eccleston, Treales, Weeton, Wharles and Singleton	All residents to be within 750 metres of either natural/semi natural or amenity greenspace provision.	Gap 5: Treales	0.4 ha of amenity greenspace ⁴

⁴ We have recommended that this should be amenity greenspace but could equally be natural and semi greenspace should the opportunity for land arise.

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Play area deficiencies

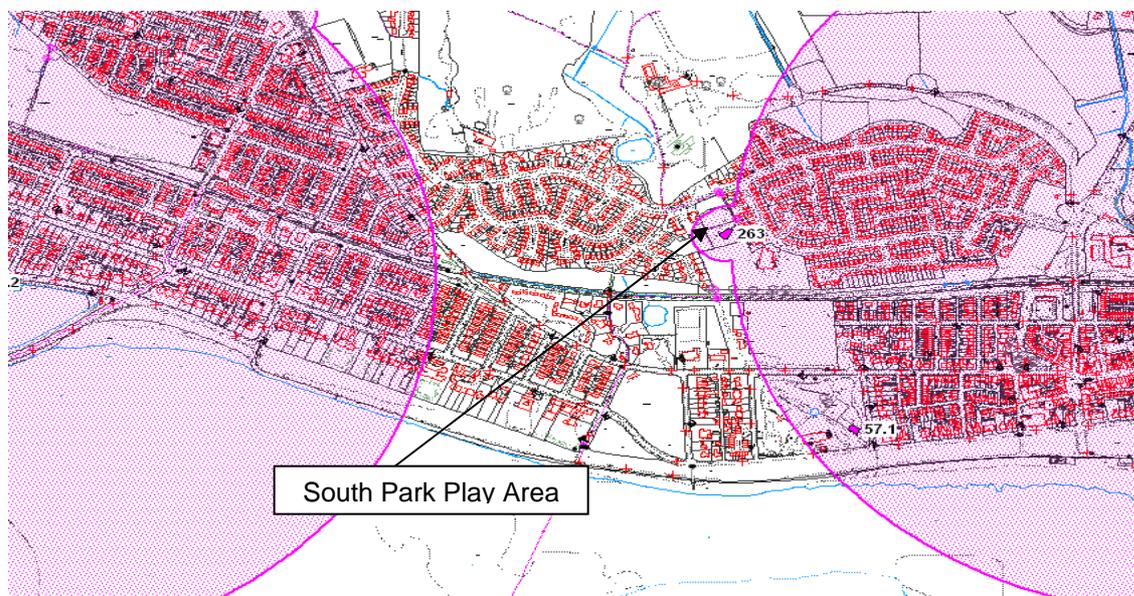
Map 4: Play area accessibility/catchment mapping



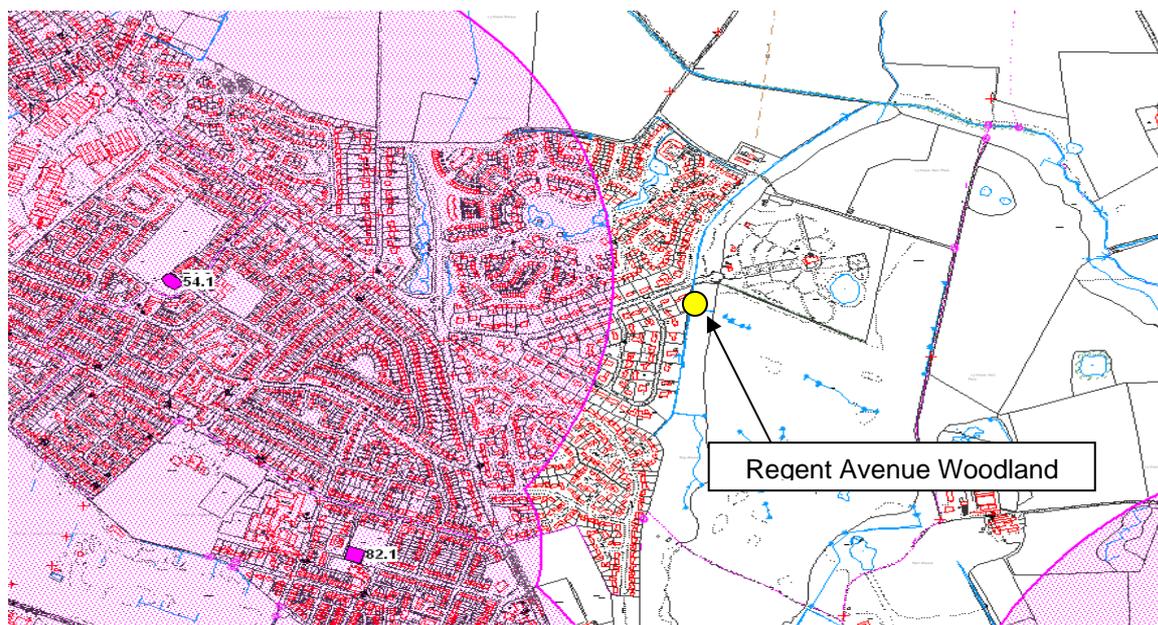
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Category 1 deficiencies¹

Gap 1: Lytham: Increase the size of South Park Play Area (KKP ref 263) from LAP to LEAP to meet deficiency (equating to an increase of 0.03 ha).



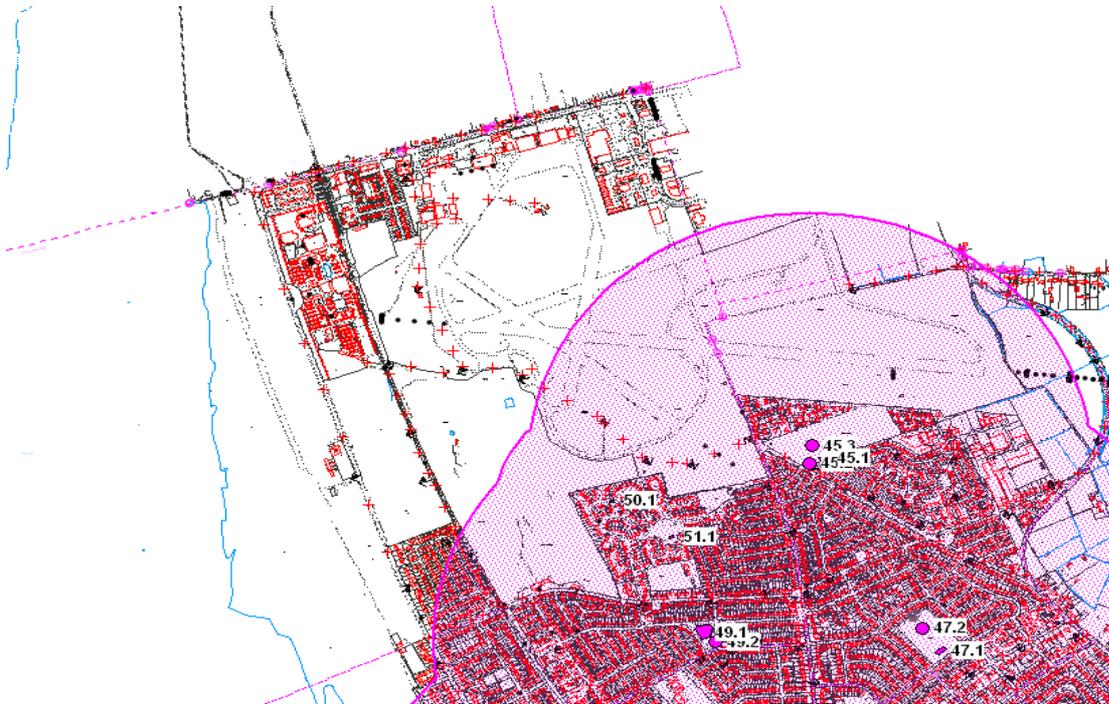
Gap 2: Lytham: Not feasible to provide new equipped play area to cover the whole gap (due to its linear nature). However, encouraging/developing natural play provision in the recently developed Regent Avenue Woodland (KKP ref 143) would help to fill this gap.



¹ Deficient areas are defined as settlement areas falling outside the coloured /shaded catchment areas.

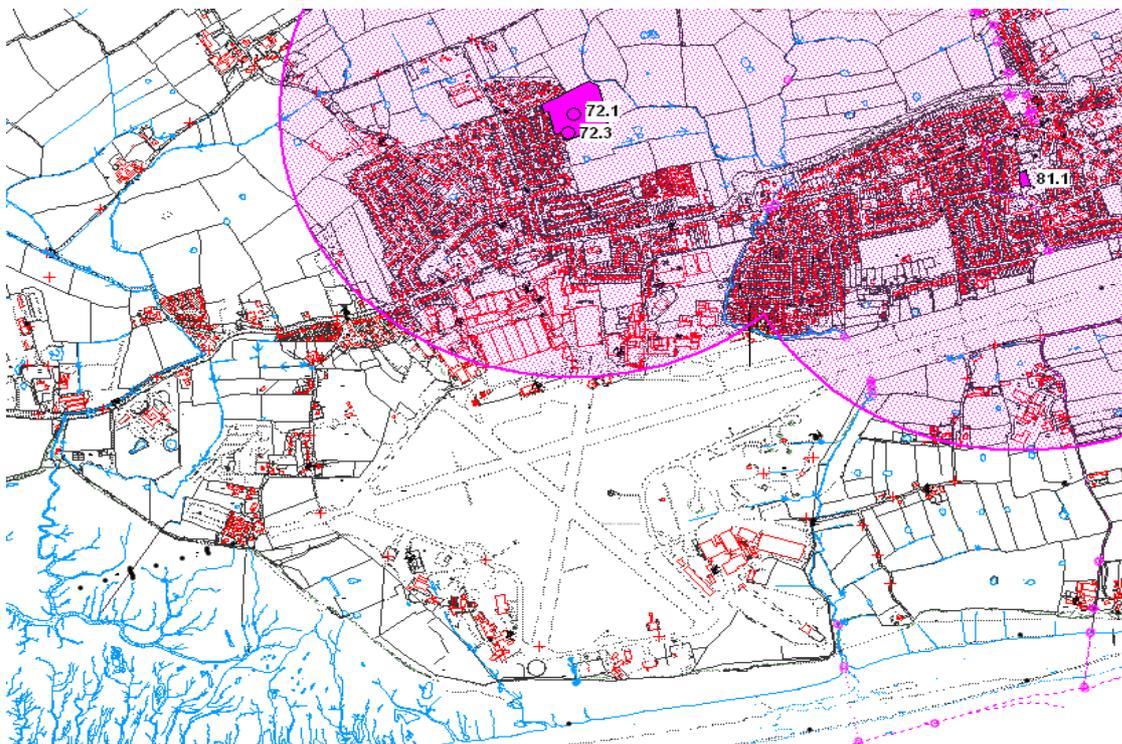
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Gap 3: St Annes: Not appropriate to fill, as the gap is made up of the airport.



Category 2 deficiencies

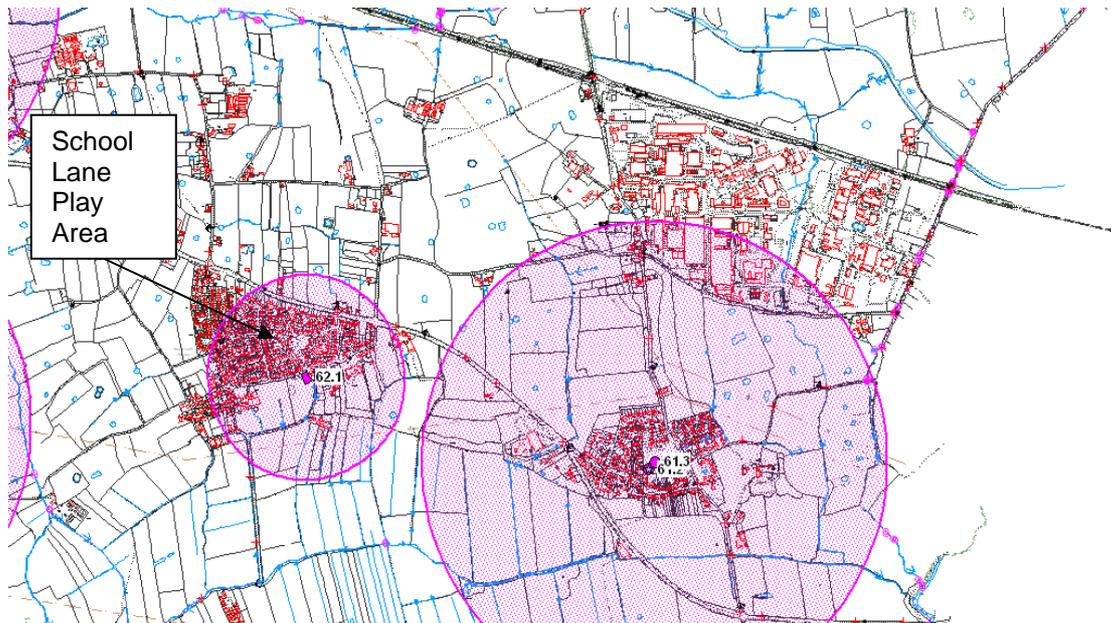
Gap 4: South of Warton: Not appropriate to fill, as the gap is made up of the aerodrome.



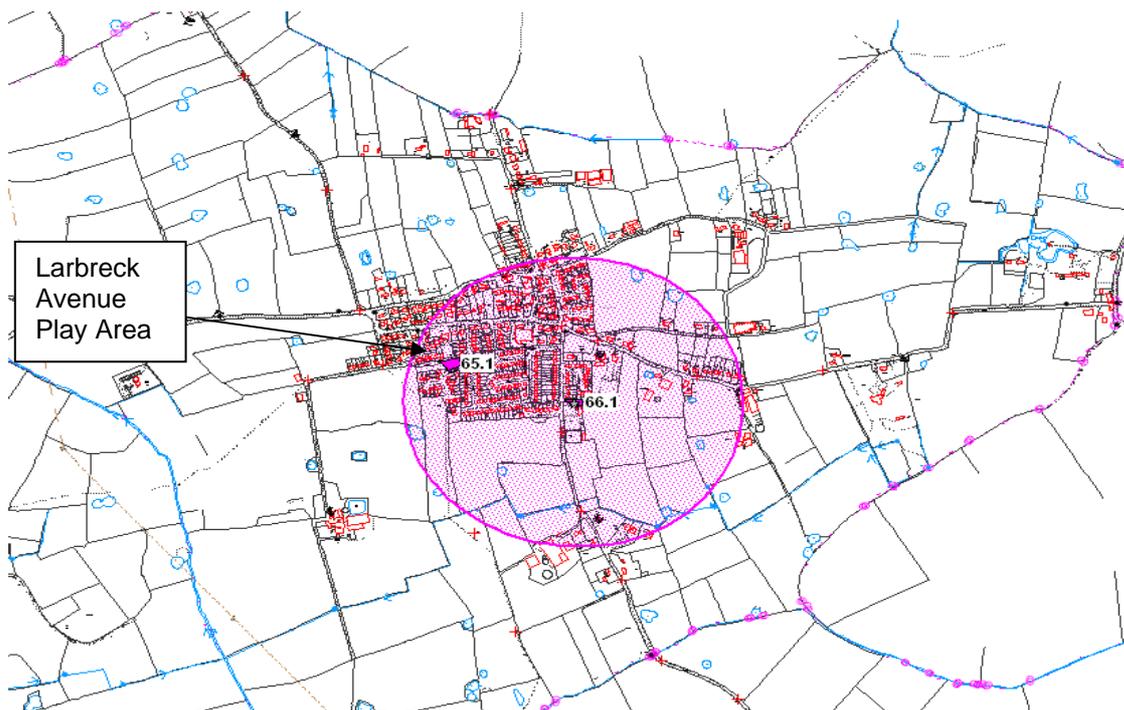
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Category 3 deficiencies

Gap 5: Newton with Scales: Minor gap with low population density, no requirements for a new play area. However, increasing the quality of School Lane Play Area (KKP ref 62.1) will encourage greater use and increase the distance residents are likely to travel to access the play area.



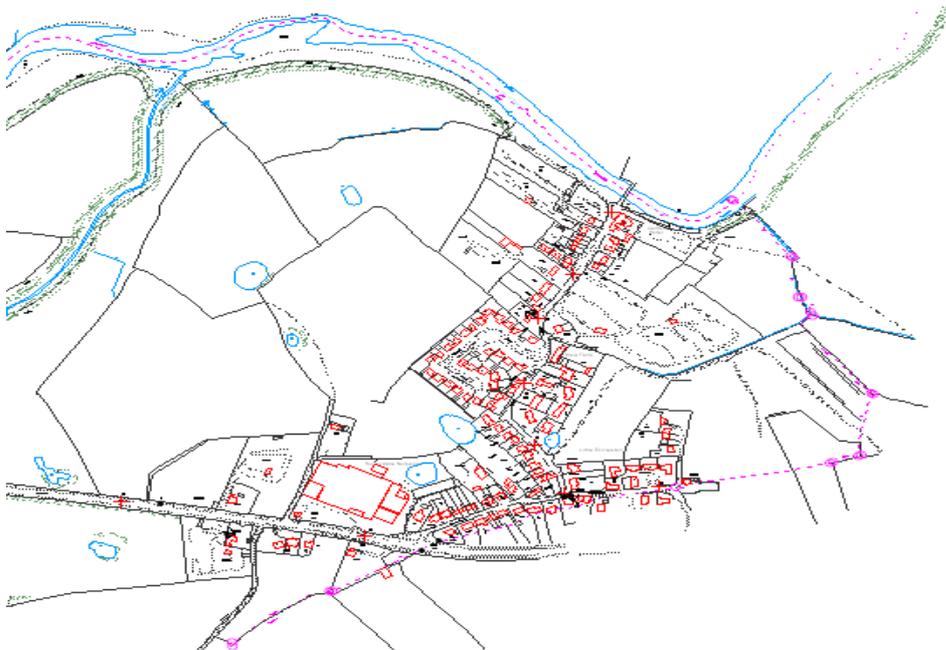
Gap 7: Elswick: Minor gap with low population density, no requirements for a new play area. However, increasing the size of Larbreck Avenue Play Area (KKP ref 65.1) from LAP to LEAP to will ensure all residents have access to provision (equating to an increase of 0.03 ha).



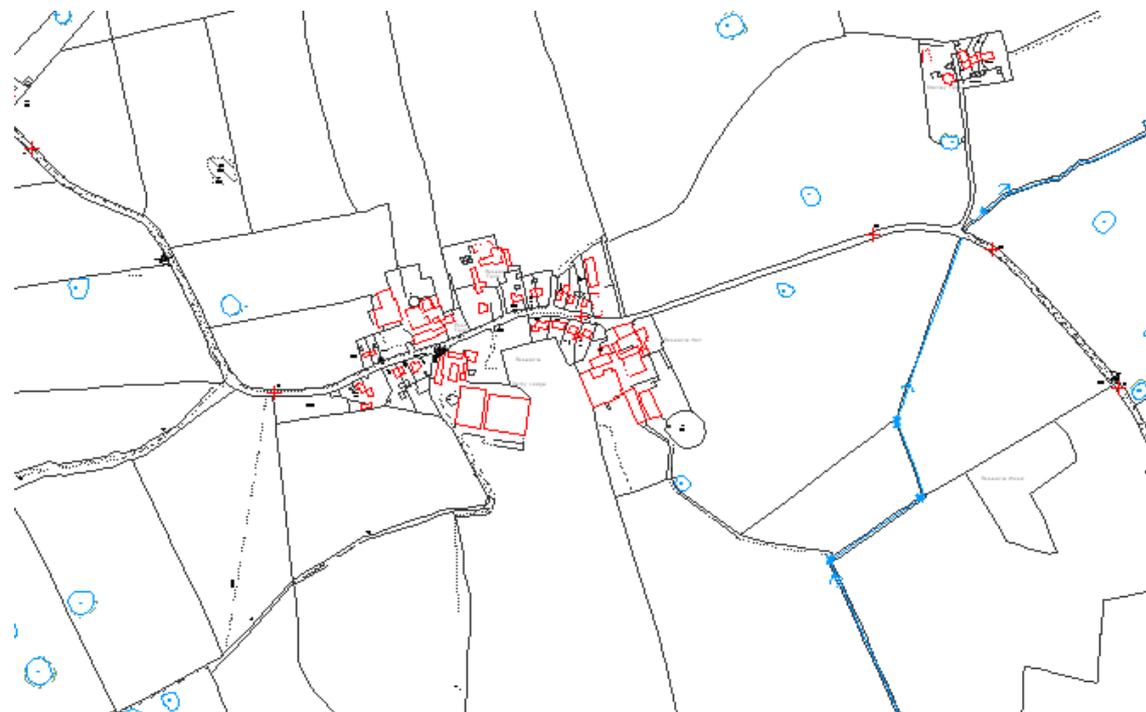
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Category 4 deficiencies

Gap 8: Little Eccleston: Provide casual play space equating to a minimum size of 0.04 hectares.

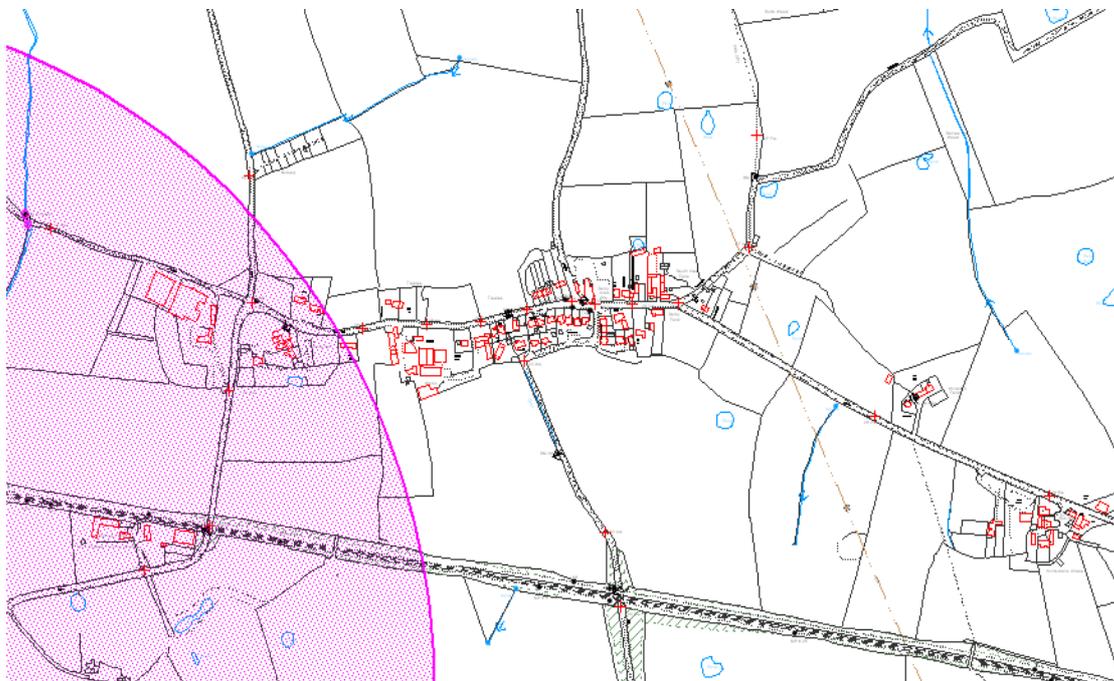


Gap 9: Wharles: Provide casual play space equating to a minimum size of 0.04 hectares.



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Gap 10: Treales: Provide casual play space equating to a minimum size of 0.04 hectares.



The above deficiency mapping is translated below into actual deficient areas that require action i.e. new provision or upgrading existing provision.

Category	Accessibility standard ³	Catchment/accessibility gaps identified in mapping ²	Size of sites required to fill gaps ¹
Category 1: Lytham St Annes	All settlement areas within 400m of a LEAP (pedestrian route) and/or 1,000m of a NEAP (pedestrian route).	Gap 1: Lytham	0.03 ha
Category 2: Kirkham/ Wesham and Warton/ Freckleton	All settlement areas within 400m of a LEAP (pedestrian route) and/or 1,000m of a NEAP (pedestrian route).	-	-
Category 3: Wrea Green, Elswick, Newton, Clifton, and Staining	All settlement areas within 400m of a LEAP (pedestrian route) and/or 1,000m of a NEAP (pedestrian route).	Gap 7: Elswick	0.03 ha

³ Minimum level of provision as identified within the settlement hierarchy.

² Catchment/accessibility gaps as identified by eye from Figure 22.1 on the previous page. Names used to identify gaps may reflect a wider area than the actual settlement area where the gap occurs in order to provide flexibility in terms of where new provision should be made.

¹ This column states the estimated minimum size of site required to meet identified catchment/accessibility gap. Minimum size guidelines required to generated an associated catchment area are taken from the Greater London Authority (GLA) guidance. It should be noted that minimum site sizes differ between typologies.

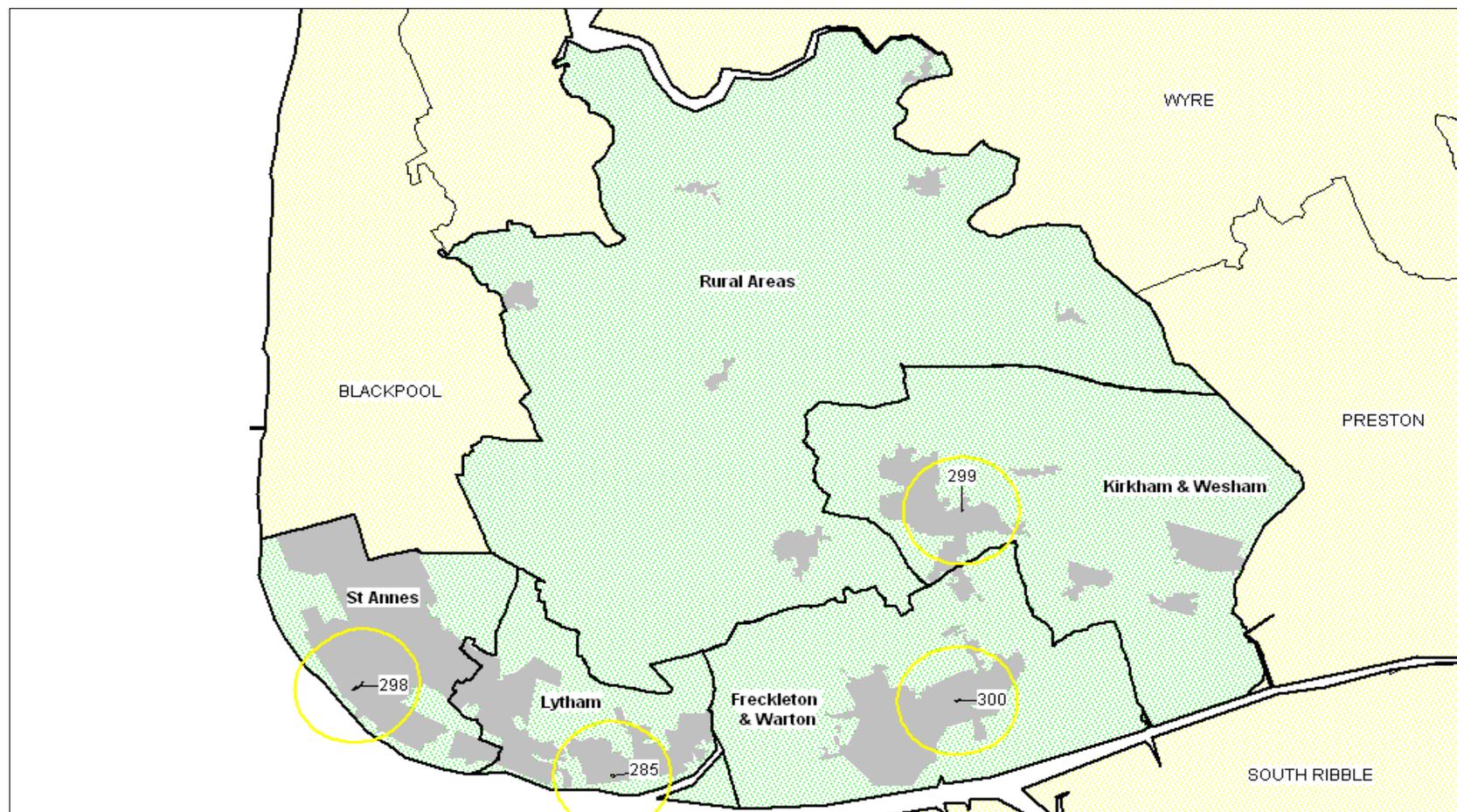
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Category	Accessibility standard ³	Catchment/accessibility gaps identified in mapping ²	Size of sites required to fill gaps ¹
Category 4: Little Eccleston, Treales, Weeton, Wharles and Singleton	All residents to be within 1,000 metres of high quality casual play provision.	Gap 8: Little Eccleston	0.04 ha (casual play)
		Gap 9: Wharles	0.04 ha (casual play)
		Gap 10: Treales	0.04 ha (casual play)

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Civic space deficiencies

Map 5: Civic spaces accessibility/catchment mapping

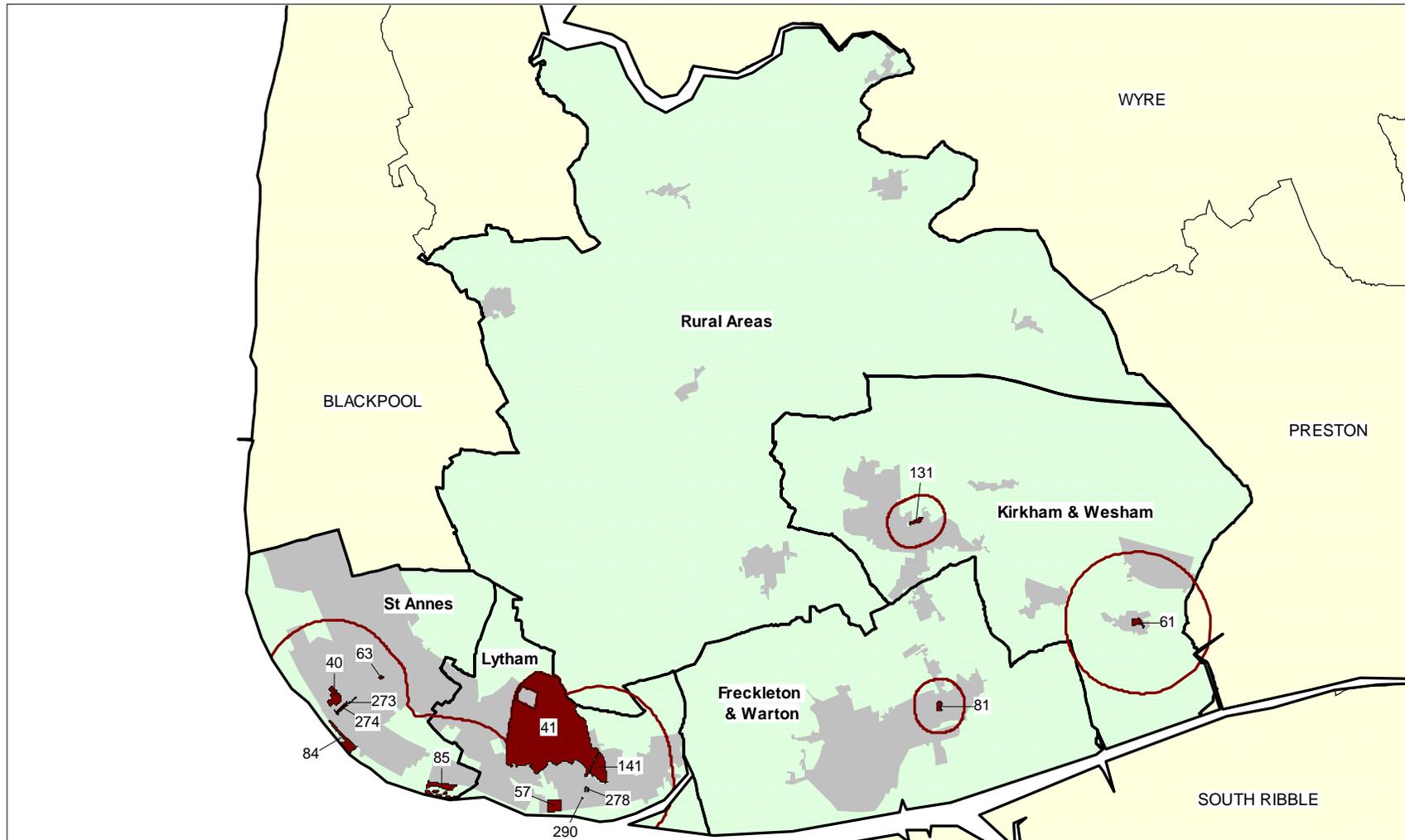


Having applied the hierarchy in the above mapping, it would appear that there are potential deficiencies in provision in Warton and Wesham. Each gap should be met by 0.4 hectares of civic space.

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Park and garden deficiencies

Map 6: Parks accessibility/catchment mapping (please note, sites without accessibility catchments around them have been deemed as restricted public access)

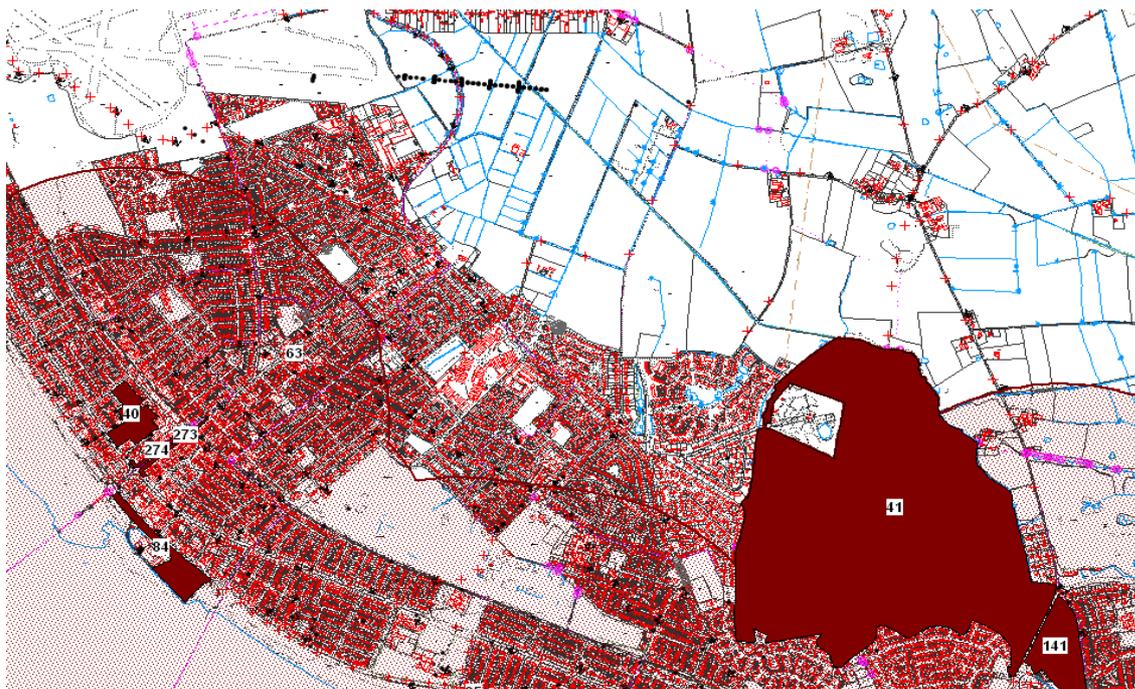


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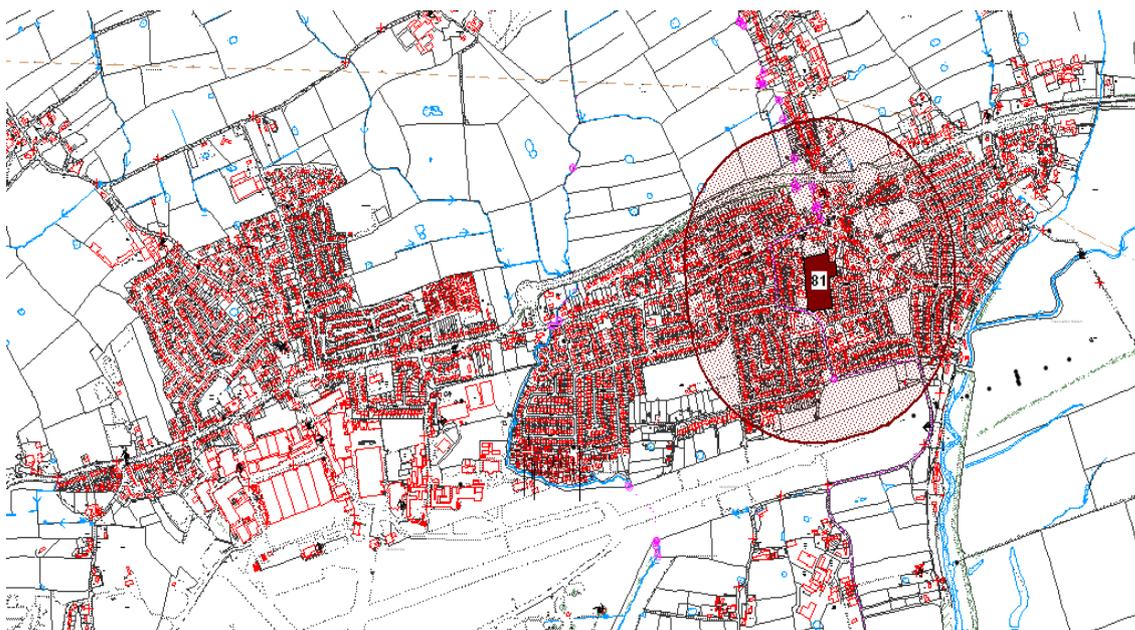
Category deficiencies¹

There are a significant number of gaps in the provision of park and gardens across the Borough. However, on an assessment against the settlement hierarchy, gaps are identified in Lytham, St Annes, Freckleton/Warton and Kirkham/Wesham.

Gaps in Lytham and St Annes:



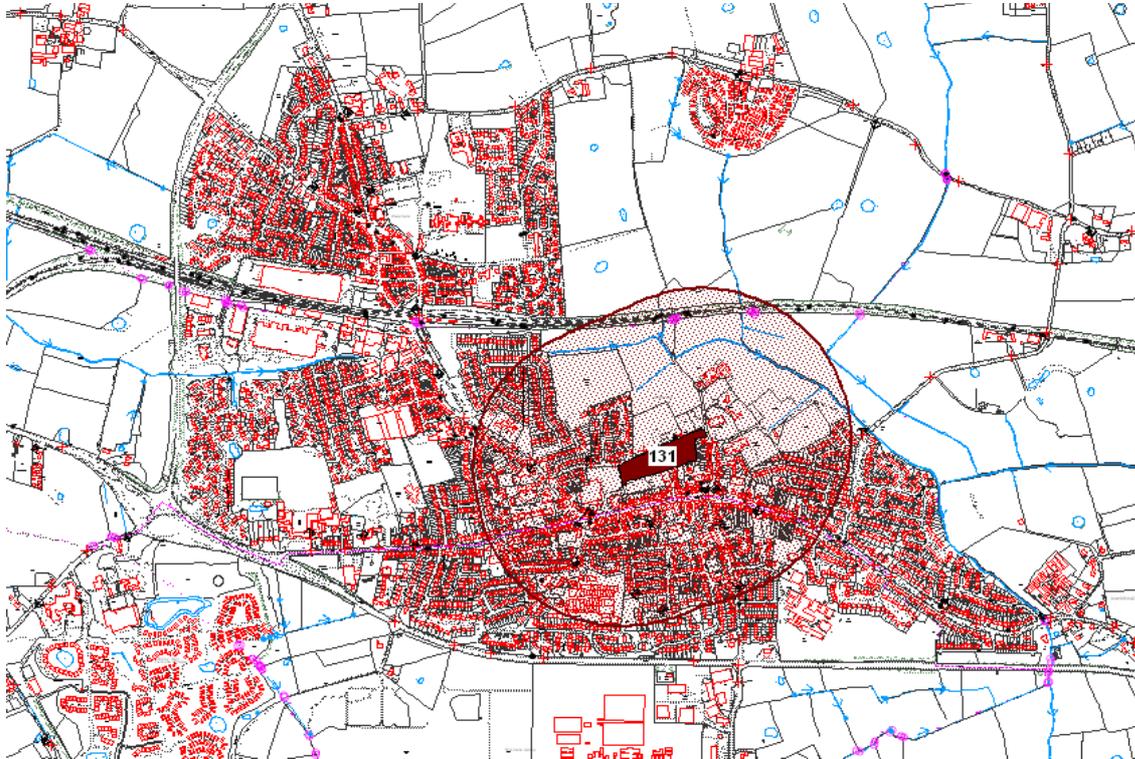
Gaps in Freckleton and Warton:



¹ Deficient areas are defined as settlement areas falling outside the coloured /shaded catchment areas.

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Gaps in Kirkham and Wesham:



KKP recommends that the deficiencies in parks across Fylde could be met by the provision of one Country Park. According to the GLA, the minimum site size for a Country Park is 60 hectares.

Category	Accessibility standard ³	Catchment/accessibility gaps identified in mapping ²	Size of sites required to fill gaps ¹
Category 1: Lytham St Annes	All residents to be within 400m of a local park and/or 1,200m of district park and/or 3,200m of a borough park.	A minimum of 60 hectares to meet identified deficiencies across the Borough, it is recommended that this be provided as one large country park site.	
Category 2: Kirkham/ Wesham and Warton/ Freckleton	All residents to be within 400m of a local park and/or 1,200m of district park and/or 3,200m of a borough park.		

³ Minimum level of provision as identified within the settlement hierarchy.

² Catchment/accessibility gaps as identified by eye from Figure 22.1 on the previous page. Names used to identify gaps may reflect a wider area than the actual settlement area where the gap occurs in order to provide flexibility in terms of where new provision should be made.

¹ This column states the estimated minimum size of site required to meet identified catchment/accessibility gap. Minimum size guidelines required to generated an associated catchment area are taken from the Greater London Authority (GLA) guidance. It should be noted that minimum site sizes differ between typologies.

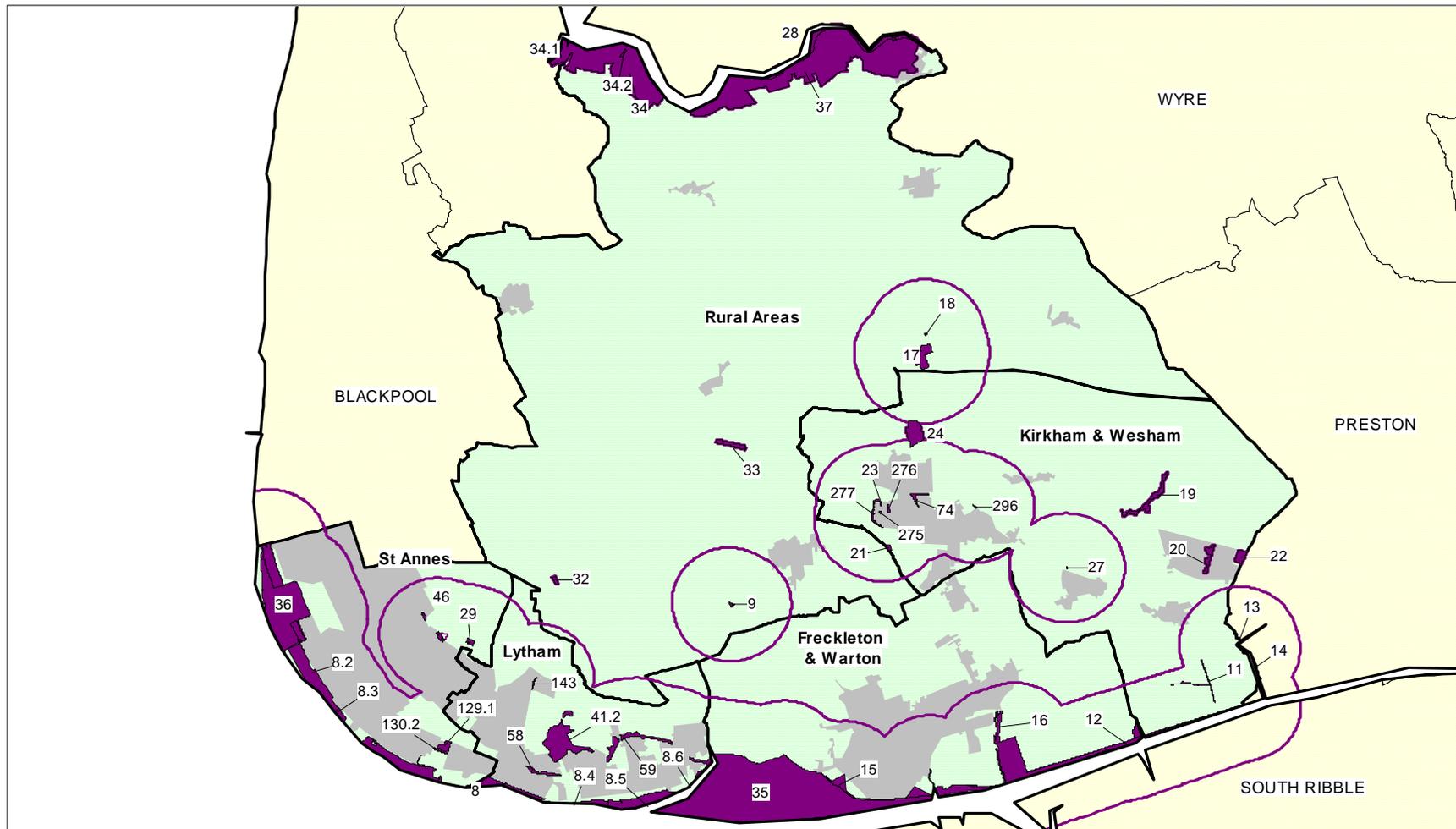
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Category	Accessibility standard³	Catchment/accessibility gaps identified in mapping²	Size of sites required to fill gaps¹
Category 3: Wrea Green, Elswick, Newton, Clifton, and Staining	No minimum provision.	-	-
Category 4: Little Eccleston, Treales, Weeton, Wharles and Singleton	No minimum provision.	-	-

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Natural/ semi natural greenspace deficiencies

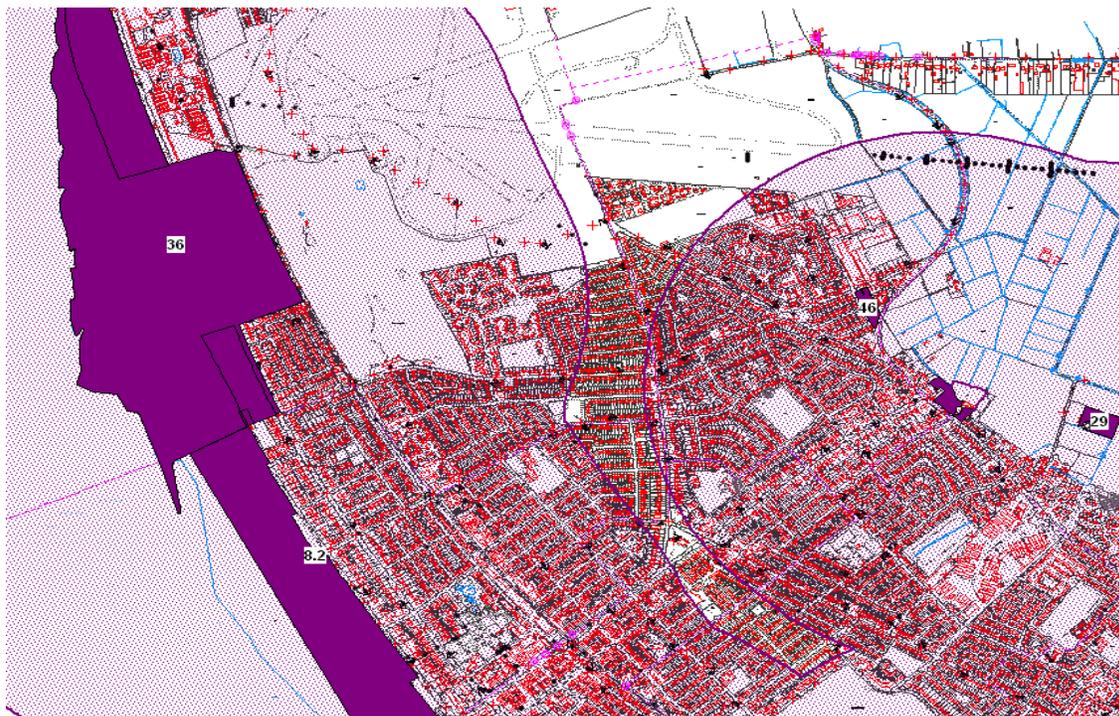
Map 7: Natural/semi natural accessibility/catchment mapping (please note, sites without accessibility catchments around them have been deemed as restricted public access)



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Category 1 deficiencies¹

Gap 1: St Annes: Minor gap, no requirements for new provision.



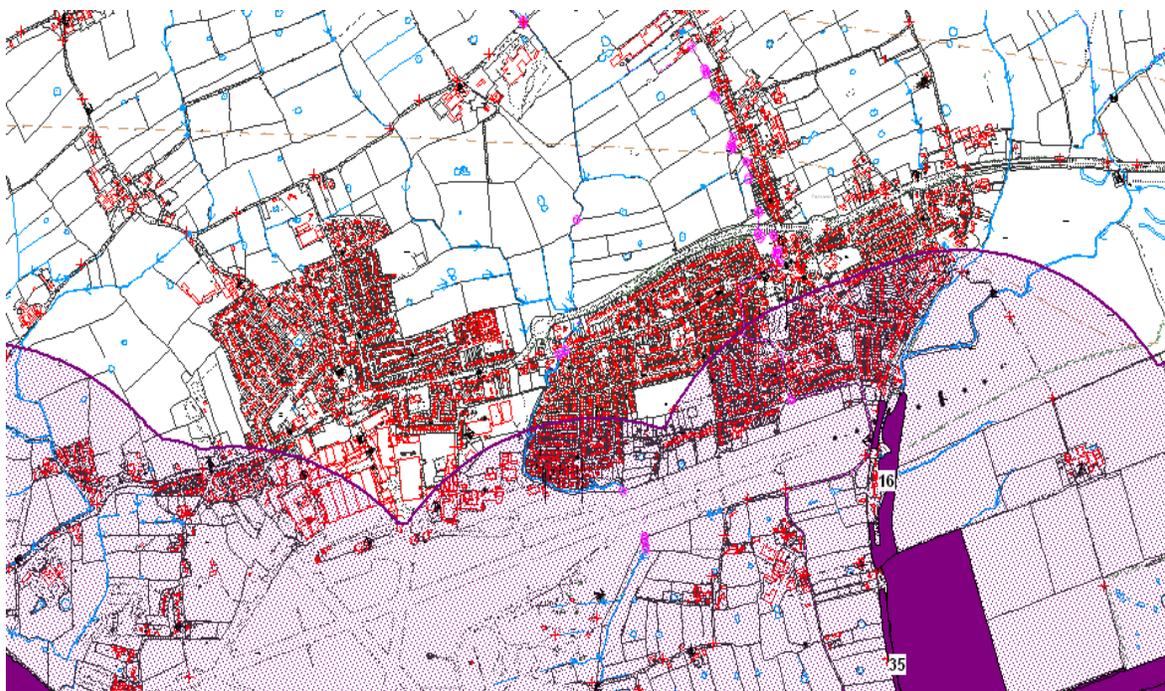
¹ Deficient areas are defined as settlement areas falling outside the coloured /shaded catchment areas.

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Category 2 deficiencies

Gap 2: Warton: Provide one site equating to 0.4 hectares to meet the identified deficiency.

Gap 3: Freckleton: Provide one site equating to 0.4 hectares to meet the identified deficiency.



Although there are deficiencies in the provision of natural/semi natural greenspace when assessed against the settlement hierarchy, for example, in Newton with Scales, Wrea Green and Clifton, all these are met by provision of amenity greenspace.

Category	Accessibility standard³	Catchment/accessibility gaps identified in mapping²	Size of sites required to fill gaps¹
Category 1: Lytham St Annes	All residents to be within 1,000 metres of natural/semi natural provision.	-	-

³ Minimum level of provision as identified within the settlement hierarchy.

² Catchment/accessibility gaps as identified by eye from Figure 22.1 on the previous page. Names used to identify gaps may reflect a wider area than the actual settlement area where the gap occurs in order to provide flexibility in terms of where new provision should be made.

¹ This column states the estimated minimum size of site required to meet identified catchment/accessibility gap. Minimum size guidelines required to generated an associated catchment area are taken from the Greater London Authority (GLA) guidance. It should be noted that minimum site sizes differ between typologies.

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Category	Accessibility standard ³	Catchment/accessibility gaps identified in mapping ²	Size of sites required to fill gaps ¹
Category 2: Kirkham/ Wesham and Warton/ Freckleton	All residents to be within 750 metres of either natural/semi-natural or amenity greenspace provision.	Gap 2: Warton	0.4 ha
		Gap 3: Freckleton	0.4 ha
Category 3: Wrea Green, Elswick, Newton, Clifton, and Staining	All residents to be within 750 metres of either natural/semi natural or amenity greenspace provision.	-	-
Category 4: Little Eccleston, Treales, Weeton, Wharles and Singleton	All residents to be within 750 metres of either natural/semi natural or amenity greenspace provision.	-	-

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Quantity standards

In addition to the hierarchy, the Assessment Report divided Fylde into five analysis areas (Freckleton/Warton, Kirkham/Wesham, Lytham, Rural Areas and St Annes). These have been adopted to allow more localised assessment of provision, examination of open space/facility surplus and deficiencies and local circumstances and issues to be taken into account.

The following example calculation is applied to each typology to calculate how much open space provision per 1,000 people is needed to strategically serve the Borough in the future.

Analysis area	Current provision (ha) ³	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Aspirational local standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
	A	B	C	D	E	F	G	H	I	J	K
			A/B*1000			A-D+E	F/B*1,000		G*H/1,000		G*J/1,000

³ Taken from the project/audit database, supplied as an electronic file.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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For green corridors, due to their (generally) linear nature, it is not appropriate to set provision standards in terms of quantity and accessibility. Therefore, only a quality standard is recommended.

The current level of provision (column A)

The current level of provision is calculated using the information collected and is presented earlier within the audit report and analysed using the open spaces project database (supplied as an electronic file).

The starting point for calculating quantitative standards is the total current provision within each analysis area. Therefore, current provision has a high impact on the aspirational future standard. Residents often base their judgement of need on or around current provision.

Surpluses (column D)

Low value sites are identified from catchment mapping, as those which do not meet a catchment gap of provision, i.e. the catchment area overlaps with another site and may be surplus to the requirements for that particular type of open space. All sites that fall below the value threshold (20%) have been examined in further detail to help provide a greater perspective of value. This process has had regard to such matters as Conservation Area status and Tree Preservation Orders. The value of these sites has been discussed with FBC officers, taking into account current usage and demand (where possible). A recommendation has then been made by KKP, as to the future of the site.

Where change of use is possible and a site is deemed as surplus to the requirements of that particular typology, the hectareage of that site is deducted from the quantitative standard calculation.

That is not to say that these sites are surplus to the requirements of open spaces and recreational use, but further investigation is required to determine the future of the site for a change of use.

Deficiencies (column E)

Two ways of calculating deficiency are applied. The settlement hierarchy is the main method used to demonstrate which areas are deficient in open space provision (as detailed on page 18 – 29). However, if consultation identifies a need for more open space, over and above that identified against the settlement hierarchy, this is added into the calculation. However, in this instance, issues of quality and accessibility were deemed more important to address and no additional deficiencies identified during consultation. Deficiency against the settlement hierarchy is calculated by identifying gaps/areas not covered by the minimum level of open space provision. This may be captured as a distance, for example; all residents must live within a specified area of a site or have access to a particular number of sites.

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If a settlement does not have access to the required level of open space provision (as stated in the hierarchy) it is deemed deficient. KKP has estimated how many sites, of a minimum size, are needed to provide comprehensive access to this type of provision.

Aspiration quantity standard (column G)

Once a new total provision is gained by taking away surplus sites and adding in deficiencies to the current provision, an aspirational standard can be calculated. The standard takes into account current demand for open spaces and should be a unique standard that a particular area should achieve and can be achieved by carrying out actions outlined within the action plan.

Future provision (columns I and K)

In order to calculate how much open space provision per 1,000 people is needed to strategically serve the Borough over the next ten years; future population growth is applied to the aspirational standard. For the purposes of this report, we have presented total provision required in 2016 and 2026 to fit with the lifetime of the Core Strategy.

Future population growth (columns H and J)

The current population figures are based on the latest sub-national populations available for England from the 2004 mid year population estimates. These suggest that the resident population of the Borough is approximately 78,400 people.

Information is drawn from Office of National Statistics (ONS) 2004-based population estimates (published 20 December 2005). These are used to predict the population from 2005 to 2029. The current ONS forecasts that by 2026, there will be approximately 90,093 people living in Fylde.

For the purposes of the study it has been assessed that this will lead to equal growth across the analysis areas, based upon a 20.5% increase:

	Current population (2008)	% Increase	Future population (2016)	Future population (2026)
Freckleton & Warton	9,867	20.5	11,002	11,890
Kirkham & Wesham	13,850	20.5	15,443	16,689
Lytham	16,847	20.5	18,785	20,301
Rural Areas	9,308	20.5	10,378	11,216
St Annes	25,928	20.5	28,910	31,243
FYLDE	75,800	20.5	84,518	91,339

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OPEN SPACE, SPORT AND RECREATION ASSESSMENT: STRATEGY AND ACTION PLAN

Parks and gardens

The aspiration for parks and gardens is to meet catchment gaps identified across the Borough. We recommend that this be provided as one site at a suitable location, accessible to the whole Borough and is a minimum of 60 hectares in size to satisfy GLA guidance.

Due to the importance and high value placed on parks and gardens provision across the area, there are no sites identified for change of use. Aspirational local standards have been set, which will inform the process of increasing provision to meet a future expanding population.

Analysis area	Current provision (ha)*	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	1.49	9,867	0.15	-	-	1.49	0.15	0.55	11,002	6.05	11,890	6.54
Kirkham & Wesham	3.66	13,850	0.26	-	-	3.66	0.26	0.55	15,443	8.49	16,689	9.18
Lytham	16.03	16,847	0.95	-	-	16.03	0.95	0.95	18,785	17.85	20,301	19.29
Rural Areas	0.00	9,308	-	-	-	-	-	-	10,378	0.00	11,216	0.00
St Annes	20.49	25,928	0.79	-	-	20.49	0.79	0.79	28,910	22.84	31,243	24.68
FYLDE	41.67	75,800	0.55	-	-	41.67	0.55	0.55 (min)	84,518	55.23	91,339	59.69

* Please note that additionally there is a need for a country park sized site (minimum of 60 hectares in size) somewhere within the Borough, however, this has not yet been taken into account until a decision is made as to where this provision will be located and is therefore not yet included in the calculations above.

It is recommended the Borough average (0.55 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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OPEN SPACE, SPORT AND RECREATION ASSESSMENT: STRATEGY AND ACTION PLAN

Natural/ semi natural greenspace

The aspiration for natural/semi natural greenspace is to meet identified catchment gaps. Additional provision is required to meet hierarchy deficiencies in Freckleton & Warton, equating to 0.80 hectares. Surplus provision is identified in, Rural Areas, equating to 0.14 hectares. Additionally, aspirational local standards have been set, which will inform the process of increasing provision to meet a future expanding population.

Analysis area	Current provision (ha)*	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	10.93	9,867	1.11	-	0.80	11.73	1.19	1.19	11,002	13.08	11,890	14.13
Kirkham & Wesham	5.11	13,850	0.37	-	-	5.11	0.37	0.60	15,443	9.27	16,689	10.01
Lytham	13.73	16,847	0.82	-	-	13.73	0.82	0.82	18,785	15.31	20,301	16.55
Rural Areas	10.17	9,308	1.09	0.14	-	10.03	1.08	1.08	10,378	11.19	11,216	12.09
St Annes	4.78	25,928	0.18	-	-	4.78	0.18	0.60	28,910	17.35	31,243	18.75
FYLDE	44.72	75,800	0.59	0.14	0.80	45.39	0.60	0.60 (min)	84,518	66.19	91,339	71.53

*Please note that exceptional areas of natural/semi natural greenspaces such as dunes, costal areas and marshes have been discounted from the current provision as these sites are deemed not to constitute a typical site for the area.

It is recommended the Borough average (0.60 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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Amenity greenspace

The aspiration for amenity greenspaces is to meet catchment gaps. Additional provision is required to meet hierarchy deficiencies in Kirkham and Wesham, equating to 0.40 hectares. Surplus provision is identified in Freckleton & Warton, Kirkham & Wesham and Rural Areas, equating to 0.68 hectares. Additionally, aspirational local standards have been set which will inform the process of increasing provision to meet a future expanding population.

Analysis area	Current provision (ha)	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	9.45	9,867	0.96	0.27	-	9.18	0.93	1.04	11,002	11.44	11,890	12.37
Kirkham & Wesham	17.16	13,850	1.24	0.32	0.40	17.24	1.24	1.24	15,443	19.22	16,689	20.77
Lytham	19.12	16,847	1.14	-	-	19.12	1.14	1.14	18,785	21.32	20,301	23.04
Rural Areas	10.81	9,308	1.16	0.09	-	10.72	1.15	1.15	10,378	11.95	11,216	12.91
St Annes	22.80	25,928	0.88	-	-	22.80	0.88	1.04	28,910	30.07	31,243	32.49
FYLDE	79.34	75,800	1.05	0.68	0.40	79.06	1.04	1.04 (min)	84,518	94.00	91,339	101.59

It is recommended the Borough average (1.04 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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Children's Play Areas

The aspiration for children's play areas is to meet identified catchment shortfalls; all gaps have sites of 0.04 ha identified (recommended new provision to be LEAP). Gaps in informal provision have also been identified, but are not included below as it is assumed that such provision can be delivered through use of amenity greenspace and other areas. Reflecting the significant gaps in provision (as mapped against the settlement hierarchy), new provision is required in Kirkham & Wesham, Lytham and Rural Areas. This also reflects the consultation findings where residents believe there is not enough play areas. Additionally, aspirational local standards have been set which will inform the process of increasing provision to meet a future expanding population.

Analysis area	Current provision (ha)	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	3.33	9,867	0.34	-	-	3.33	0.34	0.34	11,002	3.71	11,890	4.01
Kirkham & Wesham	0.38	13,850	0.03	-	0.04	0.42	0.10	0.10	15,443	1.54	16,689	1.67
Lytham	1.03	16,847	0.06	-	0.04	1.07	0.10	0.10	18,785	1.88	20,301	2.03
Rural Areas	1.28	9,308	0.14	-	0.12	1.40	0.15	0.15	10,378	1.56	11,216	1.69
St Annes	1.32	25,928	0.05	-	-	1.32	0.10	0.10	28,910	2.89	31,243	3.12
FYLDE	7.34	75,800	0.10	-	0.20	7.54	0.10	0.10 (min)	84,518	11.58	91,339	12.52

It is recommended the Borough average (0.10 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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Cemeteries, disused churchyards and other burial grounds

The aspiration for cemeteries, disused churchyards and other burial grounds is to seek additional burial provision where required and as identified within the report. Reflecting the high value placed on cemetery provision highlighted in the consultation, no low value sites were identified. Quantitatively, provision should be driven by the need for burial space and therefore this typology was not included within the settlement hierarchy so no gaps in provision were identified. The proposed standard therefore, just reflects the estimated increase in future population.

Analysis area	Current provision (ha)	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Aspirational local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	0.55	9,867	0.06	-	-	0.55	0.06	0.15	11,002	1.65	11,890	1.78
Kirkham & Wesham	0.14	13,850	0.01	-	-	0.14	0.01	0.15	15,443	2.32	16,689	2.50
Lytham	10.48	16,847	0.62	-	-	10.48	0.62	0.62	18,785	11.69	20,301	12.63
Rural Areas	0.35	9,308	0.04	-	-	0.35	0.04	0.15	10,378	1.56	11,216	1.68
St Annes	-	25,928	-	-	-	-	-	0.15	28,910	4.34	31,243	4.69
FYLDE	11.52	75,800	0.15	-	-	11.52	0.15	0.15 (min)	84,518	21.55	91,339	23.29

It is recommended the Borough average (0.15 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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Civic spaces

The aspiration for civic spaces is to protect all existing provision and to seek additional provision where required in the future.

Analysis area	Current provision (ha)	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	0.22	9,867	0.02	-	0.40	0.62	0.06	0.06	11,002	0.69	11,890	0.75
Kirkham & Wesham	0.06	13,850	0.00	-	0.40	0.46	0.03	0.03	15,443	0.51	16,689	0.55
Lytham	0.12	16,847	0.01	-	-	0.12	0.01	0.02	18,785	0.38	20,301	0.41
Rural Areas	-	9,308	-	-	-	-	-	0.02	10,378	0.21	11,216	0.22
St Annes	0.18	25,928	0.01	-	-	0.18	0.01	0.02	28,910	0.58	31,243	0.62
FYLDE	0.58	75,800	0.01	-	0.80	1.38	0.02	0.02 (min)	84,518	2.37	91,339	2.56

It is recommended the Borough average (0.02 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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Allotments

The aspiration for allotments is to protect all existing provision (therefore there are no surplus allotments sites) and to seek additional provision where required. Reflecting the high value placed on allotment provision in Fylde, no sites are identified for change of use. In order to meet deficiencies in provision, it is recommended that three new sites are required across the Borough equating to 1.98 hectares of new provision. Additionally, aspirational local standards have been set, which will inform the process of increasing provision to meet a future expanding population.

Analysis area	Current provision (ha)	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Aspirational local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	0.69	9,867	0.07	-	0.66	1.35	0.14	0.16	11,002	1.76	11,890	1.90
Kirkham & Wesham	1.74	13,850	0.13	-	-	1.74	0.13	0.16	15,443	2.47	16,689	2.67
Lytham	4.44	16,847	0.26	-	0.66	5.10	0.30	0.30	18,785	5.69	20,301	6.15
Rural Areas	-	9,308	-	-	-	-	-	0.16	10,378	1.66	11,216	1.79
St Annes	3.31	25,928	0.13	-	0.66	3.97	0.15	0.16	28,910	4.63	31,243	5.00
FYLDE	10.18	75,800	0.13	-	1.98	12.16	0.16	0.16 (min)	84,518	16.21	91,339	17.52

It is recommended the Borough average (0.16 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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Outdoor sports facilities (non pitch)

Within local plans/unitary development plans, many local authorities use the NPFA guidelines to set local standards for outdoor sports provision. This is usually based on a number of hectares per 1,000 population, which should be protected and maintained as formal outdoor sports provision (and designated as such in the local plan/LDF). The NPFA outlines 1.21 hectares of formal outdoor sports pitches as an aspiration for provision. Local authorities tend to use this figure as a benchmark. The figures below provide detail of the standards for non pitch provision (only partially making up the 1.21 hectares) and should ideally be added to the Borough's playing pitch standards. For a further breakdown of the number of facilities/pitches making up the current provision hectarage, please refer to Appendix 2 – Sports facility summary.

An assessment of additional land required for new facilities for the years 2016 and 2026 has been made on the basis of the local standard. Decisions on the use of the land will be for the Council to determine in future years in consultation with the relevant stakeholders.

Analysis area	Current provision (ha)	Current population	Current Standard (ha per 1,000 pop)	Surplus sites ¹ (ha)	Deficiencies ² (ha)	Total new provision	Local standard (ha per 1,000 pop)	Recommended aspirational standard (ha per 1,000 pop)	Future population (2016)	Total new provision 2016	Future population (2026)	Total new provision 2026
Freckleton & Warton	1.12	9,867	0.11	-	-	1.12	0.11	0.16	11,002	1.25	11,890	1.35
Kirkham & Wesham	1.17	13,850	0.08	-	-	1.17	0.08	0.16	15,443	1.30	16,689	1.41
Lytham	2.09	16,847	0.12	-	-	2.09	0.12	0.16	18,785	2.33	20,301	2.52
Rural Areas	1.54	9,308	0.17	-	-	1.54	0.17	0.17	10,378	1.72	11,216	1.86
St Annes	5.84	25,928	0.23	-	-	5.84	0.23	0.23	28,910	6.51	31,243	7.04
FYLDE	11.76	75,800	0.16	-	-	11.76	0.16	0.16 (min)	84,518	13.11	91,339	14.18

It is recommended the Borough average (0.16 ha per 1,000 population) be substituted for those areas with local standards below this figure.

¹ Low value sites recommended for change of use, expressed in hectares.

² Provision to meet accessibility/settlement hierarchy gaps expressed in hectares.

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OPEN SPACE, SPORT AND RECREATION ASSESSMENT: STRATEGY AND ACTION PLAN

Quality standards

In order to determine high or low quality, as suggested by PPG17, open space sites have been assessed against a threshold score.

The only available national benchmark for assessing the quality of open spaces is that set by the pass mark for the Green Flag Award scheme (60%) and given that our assessment focuses on the Green Flag criteria, we have used this as the basis for setting quality standards. The table below applies a quality threshold of 60% on a typology by typology breakdown and identifies sites as low quality and high quality.

Typology	QUALITY Scores					Number at:	
	maximum score	lowest score	MEAN score	highest score	spread	below 60%	above 60%
Allotments	115	25%	38%	61%	36%	7	1
Amenity greenspace	101	0%	50%	83%	83%	123	49
Cemeteries	152	29%	44%	62%	33%	3	1
Children's play areas	97	24%	45%	71%	48%	49	11
Civic spaces	135	49%	57%	60%	11%	1	3
Green corridors	64	16%	26%	33%	17%	4	0
Parks and gardens	159	35%	60%	84%	49%	8	5
Natural/semi natural greenspaces	117	0%	23%	63%	63%	25	1

For some typologies a 60% threshold appears to be high given some of the average scores i.e. natural/semi natural greenspaces (23%) and green corridors (16%). This is because Green Flag criteria is a particularly high standard primarily aimed at parks and gardens and some elements of the criteria, (which form the basis of site quality assessments), are not relevant to these types of open spaces. However, the threshold to identify high and low quality sites is recommended to remain at 60% to reflect residents' aspirations to have access to high quality provision.

The standard is reinforced through the consultation findings, which suggests that green flag sites such as Lowther Gardens (84.1%) and Fairhaven Lake (83%), are generally perceived, by residents, to be of higher quality than smaller sites such as The Crescent (34.6%) and Beauclerk Gardens (50.9%). Consultation suggests that residents would expect high quality sites to be free from litter and vandalism, provide a range of facilities for the visitor and have car parking. The 60% threshold set tries to reflect the standard set by the residents of Fylde.

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Summary of provision standards

The table below details the provision standards for open spaces and outdoor sports facilities across Fylde. The standards set are locally derived and, therefore reflect local circumstances including current provision and demand. Although some quantity standards may seem particularly high, this is because the starting point (i.e. current provision) is higher than other areas. It is also recognised that analysis area boundaries do not inhibit residents' usage of open spaces. Analysis areas that appear to have particularly low standards may be in this position because large sites fall just outside the analysis area but still service people who reside with that area. Therefore, it is not always useful to compare one area with another area, but work towards the locally derived standards.

Where there is no quantity standard, this shows that there is no current provision in this area for this typology.

Local provision standards (2026)

Typology	Recommended aspirational standard (ha per 1,000 pop)	Freckleton and Warton	Kirkham and Wesham	Lytham	Rural Areas	St Annes	Borough wide
Parks and gardens	Quantity Hectares per 1,000 population	0.55	0.55	0.95	-	0.79	0.55
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	All residents in Category 1 and 2 settlements to be within 400m of a local park and/or 1,200m of district park and/or 3,200m of a borough park					
Natural/semi natural greenspaces	Quantity Hectares per 1,000 population	1.19	0.60	0.82	1.08	0.60	0.60
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	All residents in Category 1 settlements to be within 1,000 metres of natural/semi natural greenspace. All residents in Category 2, 3 and 4 settlements to be within 1,000 metres of either natural/semi natural or amenity greenspace provision.					

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Typology	Standard	Freckleton and Warton	Kirkham and Wesham	Lytham	Rural Areas	St Annes	Borough wide
Amenity greenspaces	Quantity Hectares per 1,000 population	1.04	1.24	1.14	1.15	1.04	1.04
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	All residents in Category 1 settlements to be within 1,000 metres of amenity greenspace provision. All residents in Category 2, 3 and 4 settlements to be within 1,000 metres of either natural/semi natural or amenity greenspace provision.					
Allotments	Quantity Hectares per 1,000 population	0.16	0.16	0.30	0.16	0.16	0.16
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	All residents in Category 1 and 2 settlements to be within 1,000 metres of high quality allotment provision.					
Cemeteries	Quantity Hectares per 1,000 population	0.15	0.15	0.62	0.15	0.15	0.15
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	N/A					
Children's play areas	Quantity Hectares per 1,000 population	0.34	0.10	0.10	0.15	0.10	0.10
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	All Category 1 and 2 settlements within 400m of a LEAP; provision of a NEAP, casual play area and youth facility in each analysis area					

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Typology	Standard	Freckleton and Warton	Kirkham and Wesham	Lytham	Rural Areas	St Annes	Borough wide
Civic spaces	Quantity Hectares per 1,000 population	0.06	0.03	0.02	0.02	0.02	0.02
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	All residents in Category 1 and 2 settlements to be within 1,000 metres of high quality civic space provision.					
Green corridors	Quantity	N/A					
	Quality	Score of 60% or higher on qualitative site assessment					
	Accessibility	N/A					
Outdoor sports facilities	Quantity Hectares per 1,000 population	0.16	0.16	0.16	0.17	0.23	0.16
	Quality	Site quality rating of good					
	Accessibility	All teams to have access to appropriate site at relevant time.					

FYLDE BOROUGH COUNCIL OPEN SPACE, SPORT AND RECREATION STUDY: STRATEGY AND ACTION PLAN

STRATEGIC VISION AND AIMS

Vision

The strategic vision for open space, sport and recreation facilities in Fylde is as follows:

Fylde will remain a healthy and prosperous borough supported by a network of high quality open space, sport and recreation facilities connecting its unique backdrop of coastal, estuarine environment and rural countryside to create a sense of place for all residents and visitors.

Strategic aims

Delivery of the key aims outlined in the Strategy will support work to deliver themes highlighted in the Fylde Sustainable Community Strategy. The long term vision for the area is set out under eight key themes:

1. Increasing Community Safety and Reducing Fear of Crime.
2. Securing the Future of the Environment.
3. Encouraging Economic Prosperity.
4. Improving Quality of Life (Health and Well Being).
5. Stimulating Personal Growth through Learning.
6. Valuing Older People.
7. Shaping the Place – Neighbourhood Renewal.
8. Community Cohesion.

The strategic aims for this study are:

Core theme 1: Increase Community Safety and Reduce Fear of Crime:

Aim: To provide safe, usable open space, sport and recreational facilities that are accessible and inclusive for all residents.

Core theme 2: Secure the Future of the Environment:

Aim: To protect valuable open space that meets community need. All partners will work to increase awareness of the wildlife and environmental value offered by open spaces.

Core theme 3: Encourage Economic Prosperity:

Aim: To provide a range of attractive and accessible open spaces that bring employers and attract visitors to the Borough.

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Core theme 4: Improve Quality of Life (Health and Well Being):

Aim: To promote the use of open spaces, sport and recreation facilities to improve the health and wellbeing of residents in Fylde by providing a network of high quality, accessible open spaces and facilities that encourage residents to make healthy choices.

Core theme 5: Stimulate Personal Growth through Learning:

Aim: To promote the use of open spaces by schools and community groups for educational activities and provide interpretation opportunities to raise awareness of points of interest. Continue to utilise play to raise the self-esteem, aspirations and achievements of young people.

Core theme 6: Value Older People

Aim: To ensure that older people, both residents and visitors, have opportunities to engage in leisure activities and enjoyment of open spaces. To engage older people through targeted activities and awareness and promote the health and well being benefits.

Core Theme 7: Shaping the Place – Neighbourhood Renewal

Aim: To ensure that any new developments take into account the need for appropriate levels of public open space and leisure facilities.

Core theme 8: Community Cohesion.

Aim: To utilise open spaces to promote and celebrate community cohesion, equality and diversity through provision of a range of inclusive activities that engage residents.

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Management objectives

A number of management objectives should be implemented to enable the above strategic aims to be delivered. They include:

1. The parks strategy will steer the future provision and management of the Borough's Parks and green spaces and will link the Council's corporate objectives to the community aspirations.
2. All major sites to have master plans, management and maintenance plans, funding strategies, supporters groups and be managed to Green Flag standard depending on their hierarchy.
3. Within a phased programme, improve the quality of all open spaces, sport and recreational facilities in accordance with the action plan.
4. Seek to ensure that this provision is of an appropriate distribution, quantity and quality (new facilities will only be provided or supported if they contribute to the appropriate distribution of facilities).
5. Use development opportunities and consult with the sporting community and local residents to identify facility need and increase and/or improve existing amenities in line with the findings of the Assessment Report.
6. Sites identified as having little value as open space are deemed to be surplus to the requirement of open space (identified in this report as low value sites). The Council should seek to investigate the further value of this land to meet other needs. If sites are deemed to have little or no value, they should be considered for disposal or to meet housing development needs.
7. Capital receipts from disposals of open space should be ring-fenced specifically for investment in other open spaces. It should be invested in accordance with the aims of the Strategy.
8. Planning consent should include appropriate conditions and/or be subject to a Section 106 Agreement. Where development contributions are applicable, a Section 106 Agreement must be completed specifying the amount and timing of sums to be paid.
9. The Borough Council should set up an open space fund for the accommodation of developer contributions towards open space provision and maintenance.
10. All partners and stakeholders including the private sector should work together to provide usable, accessible and viable open spaces, sport and recreational facilities.
11. Existing and future provision should all comply with DDA legislation ensuring that open spaces and key amenities are fully accessible for all residents (including, where relevant, the elderly, the disabled, young people and girls/women, BME groups).

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12. Access to all forms of provision should be improved (e.g., by locating any new sites near public transport hubs; increasing public transport links to larger sites, especially at weekends and throughout the summer).
13. FBC should continue to gather the views and opinions of local residents in a rolling five year programme of survey work in line with PPG17 guidance.
14. Both existing and new links, between schools, community groups/sports clubs should be maximised to develop good quality facilities.
15. Demand for sports facilities against levels of provision should be continually reassessed to address emerging shortfalls.
16. To realise the potential of the parks and green spaces to promote the better health and well-being of the many surrounding communities through the development of programmes designed to benefit a wide range of park users.
17. To effectively communicate with the many communities served by the Borough's parks and green spaces, through the creation of a user forum and regular surveys of the use and satisfaction of park visitors.
18. To conserve and enhance the wildlife which inhabits the Borough's parks and green spaces, and foster an appreciation of ecology and the natural world.
19. To maintain a safe, clean, accessible and attractive environment for children's play and for the leisure of older and disabled people and families.
20. To pursue the policy objectives of the Local Strategic Partnership, Local Cultural Strategy, Local Agenda 21 and Sustainable Development by contributing to improving the economic, social and environmental quality of Fylde.

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STRATEGIC FRAMEWORK FOR OPEN SPACE IMPROVEMENTS

This section sets out general objectives for the development of open space provision in Fylde and to address issues raised in the Open Spaces Assessment Report.

Implementation must be considered in the context of financial implications and the need for some proposals to meet further planning considerations. The general principals should include:

- ❑ Correct and adequate provision.
- ❑ Funding and budget control.
- ❑ Health and education.
- ❑ Environmental Sustainability.
- ❑ Community and partnerships.
- ❑ Quality Maintenance and Facilities.
- ❑ Competent Management and good practice.
- ❑ Marketing And Promotion.
- ❑ Historical Significance and Conservation.

The following action points have been developed via a combination of information gathered during consultation, site visits and catchment mapping. They reflect key areas to be addressed over the lifetime of the Strategy.

- ❑ Raise awareness of accessible open space provision and the value of sites in relation to wildlife, health and educational benefits e.g. through a marketing strategy.
- ❑ Work to provide open space and sport facilities that are accessible for all, particularly wheelchair users, families with pushchairs and the elderly (e.g. through improved path surface quality and installation of ramps and hand rails where appropriate).
- ❑ Develop a consultation strategy and continually evaluate feedback results from customer surveys and respond as relevant.
- ❑ To encourage greater community involvement and ownership and provide educational activities. To investigate, in partnership with Lancashire County Council and Lancashire Wildlife Trust, provision of a Coast and Countryside service to cover a number of open space sites throughout Fylde.

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Parks and gardens

- ❑ As a priority, all parks and gardens falling below the quality threshold should be increased to high quality.
- ❑ Regenerate and restore historic parks and gardens.
- ❑ Role out the regeneration model developed in Ashton Gardens to all of other major parks.
- ❑ All low value sites should be increased to high value.
- ❑ FBC will work in Partnership with the Friends of Lytham Hall Group, the Heritage Trust for the North West and English Heritage to investigate the feasibility of opening the grounds of Lytham Hall as a Country Park. If achieved improved access to this provision will result in accessibility gaps to park and garden provision in Lytham and St Annes being met. If not successful new provision is required to meet accessibility to provision in category one.
- ❑ FBC will develop a rolling programme of Green Flag site applications.
- ❑ FBC will work to improve safety perception associated with the Borough's parks. It should also identify ways of reducing levels of anti-social behaviour and vandalism, e.g., through increased security presence, improved lighting etc.
- ❑ FBC will work in partnership with Lancashire County Council Youth and Community Service to provide more activities for young people within sites.
- ❑ Promote the social inclusion, education and health and well-being benefits offered by provision. It should support site-specific interest groups in developing greater educational and wildlife interpretation opportunities.
- ❑ FBC will continue to follow and maintain up to date management plans for all the major parks, focused on maintaining site quality and encouraging use.
- ❑ FBC will continue to encourage and support community involvement in the management of the Borough's parks through proactive 'friends of' group development.
- ❑ FBC will continue to increase awareness of provision to encourage greater usage, e.g. raising awareness through promotion.
- ❑ FBC will continue to improve access to provision, e.g. upgrading paths and car parking.
- ❑ FBC will, in partnership with 'friend of' groups develop and support an events programme in parks and gardens across the Borough to raise awareness of available provision and facilities.
- ❑ Maximise external funding opportunities through grant aid bodies like the Heritage Lottery Fund and developers' section 106 contributions
- ❑ Support the Town and Parish Councils in the strategic management, maintenance and development of their parks and green spaces

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OPEN SPACE, SPORT AND RECREATION STUDY: STRATEGY AND ACTION PLAN

Natural/semi natural greenspaces

- ❑ All sites retained through the low value evaluation should be increased to high value.
- ❑ Publicly accessible, natural/semi natural greenspaces that fall below the quality threshold should be investigated to assess this potential to increase to high quality.
- ❑ FBC will promote access to the coast and countryside.
- ❑ FBC will maintain and continue to build partnerships with external agencies and voluntary sector organisations involved in the management of sites.
- ❑ FBC will work to raise awareness of accessible nature and semi-natural open space provision and the value of the sites in terms of habitat value and education benefits. This may be achieved through increased information accessible on the FBC website and greater engagement of local schools.
- ❑ FBC will, as funding and resources allow, provide environmental interpretation facilities and establish education programmes at suitable sites e.g. Lytham St Annes LNR, the sand dunes and saltmarshes. There is a need to raise the awareness of the habitat value offered by the dunes and to utilise the environmental education resources available. The salt marshes have a poor public perception and are not appreciated for their wildlife value which is not publicised.
- ❑ FBC will encourage greater community ownership of sites and increase awareness amongst local residents continuing to encourage and support the formation of site specific 'friends of' groups where appropriate.
- ❑ FBC will promote the coast as a valuable open space resource for a variety of users. As well as habitat value it also offers informal play opportunity and provides walking routes linking a number of settlements.
- ❑ FBC will utilise the potential of semi-natural sites to develop and promote 'creative' and 'wild' play opportunities.
- ❑ FBC will review dune management responsibilities and practices, particularly in relation to sand extraction. It will raise the profile and the objectives of the dune management steering group and ensure that it works in partnership with both statutory and voluntary interest bodies. All parties will endeavour to the work on principles and standards for dune management established by the Sefton Coast Partnership.
- ❑ FBC will support site specific interest groups in working towards and achieving Green Pennant Status at suitable sites.
- ❑ FBC to champion Country Park status for the coastal strip from Starr Gate to Freckleton Marshes.
- ❑ FBC to develop a coast and countryside service.
- ❑ Investment is required in the coastal infrastructure including the following:
 - Buildings.
 - Recreational Facilities.
 - Business opportunities.
 - Community.
 - Health.
 - Education.

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Green corridors

- ❑ All low value sites should be increased to high quality and value.
- ❑ FBC will continue to implement the Lancashire Rights of Way Improvement Plan (ROWIP) to guide the management and improvement of the Public Rights of Way (PROW) network within the Borough.
- ❑ FBC will work to create a well connected, accessible and promoted off-road PROW network.
- ❑ FBC will, where appropriate, continue to improve access to provision (taking into account disability access). Investigate methods of improving access to information e.g. route distances, destinations and difficulty.
- ❑ FBC will improve promotion of the PROW network. Work to raise awareness of local walks through production and distribution of leaflets with good quality route maps and information.
- ❑ FBC will upgrade and address site quality issues where appropriate.
- ❑ FBC will where appropriate and feasible, work to upgrade PROW status to provide for a range of different users. In particular, work towards creating circular off-road routes.
- ❑ FBC will work in partnership with LCC and other neighbouring local authorities to ensure good quality PROW links across boundaries.
- ❑ FBC will undertake a review of crossing points where PROW encounter roads e.g. Warton Street and provide safe crossing places where deemed appropriate.
- ❑ FBC will work in partnership with and support Sustrans in examining how open space can be incorporated into local access networks to encourage greater levels of walking and cycling and utilising the health benefits offered by open space provision.
- ❑ FBC will work in partnership with and support Sustrans in development of existing and new routes. For example:
 - Continuing the Fylde promenade into Blackpool and northward to Fleetwood, along National Cycle Network Route 62, and forming part of the proposed North West Coastal Trail.
 - Extending the routes through the Park at Park View Road where Sustrans has already established safe routes to school through the Park.
 - Establishing a rail-side greenway along the edge of Royal Lytham and St Annes, bordering the railway line between Roseberry Avenue and Pershore Rd.

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Amenity greenspace

- ❑ All sites retained through the low value evaluation should be increased to high value.
- ❑ Amenity greenspaces that fall below the quality threshold should be investigated to assess their potential to increase to high quality.
- ❑ FBC will raise awareness of current provision and work to meet identified catchment gaps across Fylde, where deemed appropriate.
- ❑ FBC will work to create more functional and visually attractive amenity greenspaces through, for example, provision of formal seating and/or flowerbeds.
- ❑ FBC will, recognising that grounds maintenance is budget led and that there is limited scope to alter current practise and maintenance regimes, review grounds maintenance regimes of amenity greenspace to ensure that the programme is efficient as possible.
- ❑ FBC will continue to encourage and support community involvement in and management of amenity greenspace, in particular utilising external funding opportunities.
- ❑ FBC will ensure that new housing developments provide sufficient allowance for amenity greenspaces, where appropriate.

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Children's play areas

- ❑ All sites retained through the low value evaluation should be increased to high value.
- ❑ Children's play areas falling below the quality threshold should be investigated to assess their potential to increase to high quality.
- ❑ FBC will continue to utilise developer contributions to address quality of current stock and achieve better contributions for additional provision and continued maintenance of any new provision. It shall explore additional funding and resource opportunities to enhance the level of provision and quality of provision across Fylde.
- ❑ There are a number of catchment gaps in provision in Category one and two of the settlement hierarchy. Assessed against NPFA standards it is evident that significant investment in new provision is required. Catchment gaps of equipped play areas will be met as a priority by considering upgrading or replacing LAP provision with a minimum of LEAP provision. All new provision provided should meet at least LEAP standard.
- ❑ FBC will work to meet identified deficiencies in the provision for children's play areas. It will investigate methods of meeting demand for greater youth provision across the Borough, for example working in partnership with LCC Youth and Community Services to provide mobile youth provision.
- ❑ FBC will work in accordance with the 'Vision' for play in Fylde, as set out by the Borough-wide Play Strategy.
- ❑ FBC will continue to enhance the accessibility and inclusivity of play provision. All new and refurbished play areas will provide inclusive provision, if feasible.
- ❑ FBC will involve users in the design and location of future provision to create greater ownership of sites and ensure that users needs are being met.
- ❑ FBC will, where appropriate and feasible, ensure that future provision for children and young people should offer more adventurous and challenging play opportunities.
- ❑ FBC will ensure perimeter fencing and safety surfacing is evident at all new and existing play areas. Initiate a programme to upgrade all play surfaces to high quality wetpore as and when funding allows. All new provision to have wetpore surfacing.
- ❑ Consultation indicates that there is potential to develop alternative types of play facilities that offer an environmental and education experience through creative play opportunities. FBC will actively seek to provide such options as/where appropriate.
- ❑ FBC will promote and facilitate informal and natural play opportunities offered by the variety of open space provision across the Borough, in particular utilising natural/semi natural greenspaces, the coastline and the countryside resources.
- ❑ FBC will ensure that activities targeted at young people are affordable and fully accessible.
- ❑ Existing sites to be rationalised in line with the Play Strategy.

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Allotments

- ❑ FBC will produce an allotment strategy to guide the strategic management of provision across all managing bodies.
- ❑ All high value sites should be retained.
- ❑ Allotments falling below the quality threshold should be investigated to assess their potential to increase to high quality.
- ❑ FBC will provide greater provision to meet demand, particularly in Lytham and St Annes.
- ❑ FBC will rationalise the provision of large plots and identify those that have potential to be split into two to become more manageable for tenants. This will also work towards meeting waiting list demand.
- ❑ If and when provision increases and greater allotment usage can be accommodated, FBC will promote and raise awareness of provision and its value (in terms of wider social and health benefits).
- ❑ FBC will encourage and support the formation of allotment associations and the movement towards self-management in order to access greater external funding opportunities.
- ❑ FBC will continue to invest in site quality and security as funding allows.
- ❑ FBC will continue to encourage use of allotments by schools and community groups, through increased promotion.
- ❑ FBC will undertake drainage improvements at sites prone to flooding.
- ❑ FBC will work in partnership with other managing bodies and with site users to enhance internal path quality to improve access.
- ❑ FBC will develop a programme to provide toilet facilities at current provision, where feasible (prioritising larger sites and sites with community group use) and at new provision.

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Cemeteries

- ❑ Cemeteries falling below the quality threshold should be investigated to assess their potential to increase to high quality.
- ❑ FBC will encourage greater community involvement in the management and maintenance of cemeteries and disused churchyards.
- ❑ FBC will encourage greater use of cemeteries for informal recreation e.g. walking and enhance areas with wildlife value.
- ❑ FBC will encourage greater use of cemeteries as an educational resource, both in terms of heritage value and environmental value.
- ❑ FBC will develop landscape master plan for the buildings and landscapes for cemetery provision.
- ❑ FBC will develop 10 year management and maintenance plan for cemetery provision.
- ❑ FBC will explore the possibility of setting up cemetery specific friends of groups.
- ❑ FBC will explore the possibility of Green Flag Award at cemetery sites.
- ❑ FBC will safeguard burial land beyond the existing site boundaries of current sites.

Civic space

- ❑ The aspiration for civic spaces is to protect all existing provision and to seek additional future provision where required and as identified within the report.
- ❑ FBC will utilise the multi-functionality of both green open space and other non-green open spaces more effectively to host events through the year. These include, for example, Pleasant Street car park in Lytham which could be used to host Christmas markets.
- ❑ FBC will continue to encourage and support the work being undertaken by the various 'In Bloom' groups located across the Borough. They play an important role in ensuring that town centres, in particular, are maintained to a high standard and have an attractive appearance.

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STRATEGIC FRAMEWORK FOR SPORTS FACILITY IMPROVEMENTS

This section sets out general objectives for the development of outdoor sports facilities in Fylde and addresses the issues raised in the Assessment Report.

The following action points have been developed via the combination of information gathered during consultation, site visits and catchment mapping. They reflect the key issues to be addressed over the lifetime of the Strategy. However, implementation must be considered in the context of financial implications and the need for some proposals to meet planning considerations.

Outdoor Sports Facilities

- ❑ Outdoor pitch management needs to follow the Playing Pitch Strategy.
- ❑ External funding and new partnerships need to be explored to improve the Borough's premier sites: Park View Playing Fields, Segar Hodgson and Blackpool Road Playing Fields.

Premier site	Pitch improvement required	Changing accommodation
Blackpool Road	*	*
Park View		*
Segar Hodgson	*	*

Athletics

- ❑ FBC will continue to support and encourage junior development at key clubs in order to increase participation levels in the sport.

Bowls

- ❑ FBC will maintain current levels of provision.
- ❑ This should be informed by continuous consultation with the clubs and leagues and with the involvement of the local police.
- ❑ All bowling greens and pavilions to be (where possible) made fully accessible for disabled users and spectators.
- ❑ FBC will work closely with the Fylde Bowls Partnership, local clubs and schools (through the School Sports Partnership) to ensure that school-clubs links are developed where clubs express aspirations to involve junior players. It should also work with clubs to promote the sport to children and young people.
- ❑ FBC will support clubs, with identified plans to develop facilities and attract funding. These apply to, for example, carrying out improvement to irrigation, clubhouse facilities and disabled access.
- ❑ FBC will continue to work with and improve the pavilion at Ashton Gardens

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Golf

- ❑ FBC will maintain the existing level of provision.
- ❑ FBC will work closely with local clubs and schools to ensure that opportunities to develop school-club links are pursued where clubs express aspirations to undertake junior players.
- ❑ FBC will support Fairhaven Golf Club and St Annes Old Links Golf Club to achieve GolfMark/Clubmark accreditation. Encourage other local clubs to work towards this quality standard.
- ❑ FBC will support the Lancashire Girls Golf Association to create opportunities for girls to participate.

Tennis

- ❑ FBC will maintain existing levels of provision in parks and recreation grounds. This should be done in the context of supporting the development of community tennis activity in parks.
- ❑ FBC will, where demand exists, improve the quality (and therefore capacity) of existing park tennis courts in order to encourage further casual use of courts and to provide 'strategic reserve' for the current usage levels at private facilities.
- ❑ FBC will work closely with St Annes Lawn Tennis and Squash Club and Lytham Tennis Club to support development and ensure that strong school-club links are established and developed. This work should be done in the context of the School Sports Partnership.
- ❑ FBC will continue to support and encourage junior development at key clubs in order to increase tennis participation levels and work with clubs in the Borough to establish a Fylde Mini League.
- ❑ FBC will support private clubs to develop facilities including improving courts and clubhouses/changing accommodation, installing floodlights and creating facilities for mini-tennis.

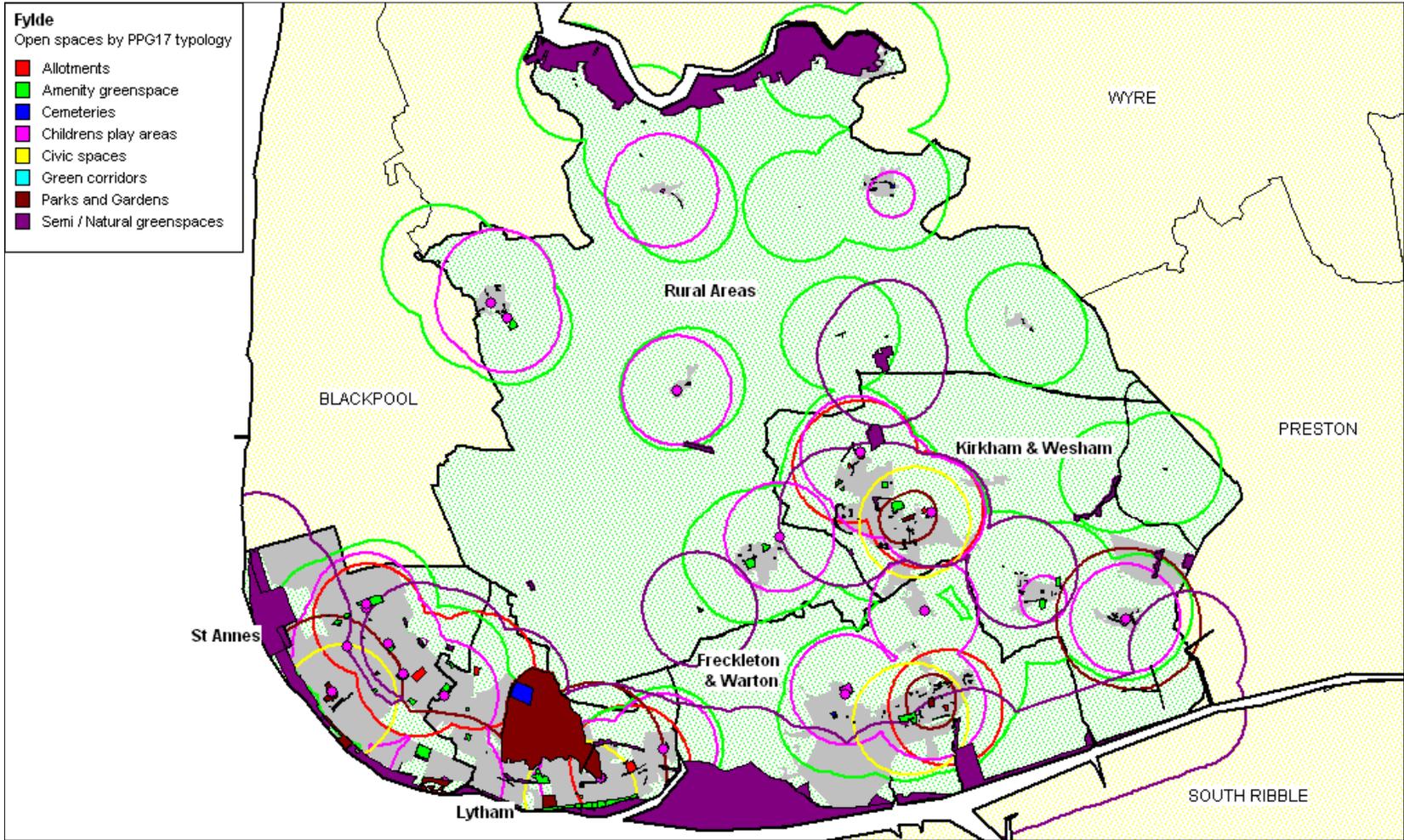
Indoor sports facilities

- ❑ FBC will carry out a feasibility study into the need for a replacement swimming pool in Kirkham.
- ❑ FBC will work with private providers i.e. hotels and resorts, to increase the accessibility of current swimming pool provision for community use, particularly in Lytham and Freckleton where there is no public provision.
- ❑ FBC will work with schools to increase the accessibility of current sports hall provision for community use.
- ❑ FBC will work towards providing additional fitness provision to meet future demand. This could include increasing the accessibility of current private provision for community use.

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CONCLUSIONS

Map 8: Summary of all typologies applied against the hierarchy



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Lytham

Summary of deficiencies by typology

The table below identifies where a settlement does not have access to the required level of open space provision (as applied against the settlement hierarchy) and is thus deemed to be deficient. KKP has estimated how many sites, of a minimum size (in hectares), are needed to provide comprehensive access to this type of provision in the future.

We have not sought to be explicit about the exact location of new provision required. This is so that the most can be made of opportunities as they arise and to ensure sufficient planning flexibility. However, to maximise the benefits of new provision, mapping identifies approximate locations for provision.

Typology	Deficiencies expressed in hectares	Total minimum hectarage required
Park and gardens*	-	-
Children's play areas	0.04 ha	0.04 ha
Civic space	-	-
Allotments	0.66 ha	0.66 ha
Natural/semi natural greenspace	-	-
Amenity greenspace	-	-

*Although gaps are identified in the provision of parks in Lytham, securing access to Lytham Hall Park will be sufficient to meet the highlighted need for new provision across the Borough and not just in Lytham. Therefore, this is highlighted as a borough wide gap rather than specific to Lytham. The site is currently classified as closed access, as it is predominantly inaccessible to the public.

Assessment against the hierarchy shows gaps in the provision of play areas and allotments in the Lytham analysis area. Lytham is well catered for in terms of amenity greenspace and no deficiencies were identified.

Summary of surpluses by typology

No sites are identified in Lytham that are surplus to the requirements of open space. All current provision should be retained.

Actions to meet deficiencies

Where deficiencies in provision are identified, this often requires the development of new land to fill the gap. No suitable (due to their small size) surplus sites were identified in the area to cater for identified deficiencies. Therefore, new land will need to be developed. It is recommended that new play areas be located in existing open space such as amenity greenspaces. In Lytham,

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the play area in Lowther Gardens should be upgraded from a LAP sized facility to a LEAP to increase its catchment area to meet the deficiency (equates to 0.04 ha increase).

St Annes

Summary of deficiencies by typology

The table below identifies where a settlement does not have access to the required level of open space provision (as applied against the settlement hierarchy) and is thus deemed to be deficient. KKP has estimated how many sites, of a minimum size (in hectares), are needed to provide comprehensive access to this type of provision in the future.

We have not sought to be explicit about the exact location of new provision required. This is so that the most can be made of opportunities as they arise and to ensure sufficient planning flexibility. However, to maximise the benefits of new provision, mapping identifies approximate locations for provision.

Typology	Deficiencies expressed in hectares	Total minimum hectarage required
Park and gardens*	-	-
Children's play areas	-	-
Civic space	-	-
Allotments	0.66 ha	0.66 ha
Natural/semi natural greenspace	-	-
Amenity greenspace	-	-

*Although gaps were identified in the provision of parks in St Annes, securing access to Lytham Hall Park will be sufficient to meet the highlighted need for new provision across the Borough and not just in St Annes. Therefore, this is highlighted as a borough wide gap rather than specific to one analysis area. The site is currently classified as closed access, as it is predominantly inaccessible to the public.

Assessment against the hierarchy shows gaps in the provision of allotments in the St Annes analysis area.

Summary of surpluses by typology

No sites were identified in St Annes as being surplus to the requirements of open space. All current provision should be retained.

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Actions to meet deficiencies

Where deficiencies in provision are identified, this often requires development of new land to fill the gap. No suitable (due to their small size) surplus sites were identified in the area to cater for identified deficiencies. Therefore, new land will need to be developed.

In order to meet the identified deficiency in allotments in the area, it is recommended that development of part of Ashton Gardens (minimum of 0.66ha) is required to form a community garden linked into the Social Prescribing Project currently running at the site. This could also form part of the proposed HLF bid.

Although a small gap was identified in the provision of play areas it is not recommended to fill this with new provision, due to its linear nature. However, encouraging/developing natural play provision in the recently developed Regent Avenue Woodland (KKP ref 143) would help to meet this gap.

Kirkham/ Wesham

Summary of deficiencies by typology

The table below identifies where a settlement does not have access to the required level of open space provision (as applied against the settlement hierarchy) and is thus deemed to be deficient. KKP has estimated how many sites, of a minimum size (in hectares), are needed to provide comprehensive access to this type of provision in the future.

We have not sought to be explicit about the exact location of new provision required. This is so that the most can be made of opportunities as they arise and to ensure sufficient planning flexibility. However, to maximise the benefits of new provision, mapping identifies approximate locations for provision.

Typology	Deficiencies expressed in hectares	Total minimum hectareage required
Park and gardens*	-	-
Children's play areas	0.04 ha in Treales	0.04 ha
Civic space	0.4 ha in Wesham	0.4 ha
Allotments	-	-
Natural/semi natural greenspace	-	-
Amenity greenspace	0.4 ha in Treales	0.4 ha

*Although gaps were identified in the provision of parks in Kirkham and Wesham, securing access to Lytham Hall Park will be sufficient to meet the highlighted need for new provision across the Borough and not just in Kirkham and Wesham. Therefore, this is highlighted as a borough wide gap rather than specific to one analysis area. The site is currently classified as closed access, as it is predominantly inaccessible to the public.

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Generally, there is good provision of open spaces within Kirkham and Wesham analysis area. Assessment against the hierarchy shows gaps in the provision of play areas and amenity greenspace.

Summary of surpluses by typology

The following sites are identified as surplus to the requirements for open space need within Kirkham and Wesham.

KKP ref	Site name	Site size (ha)
Amenity greenspace		
149	Blackpool Road Open Space adjacent to Highgate Hotel	0.0322
150	Grass - Highways - Blackpool Road - Newton - Newton-with-Treales	0.0054
177	Grass - Highways - Beech Drive - Newton - Newton-with-Treales	0.0014
179	Grass - Open Space - Green Hill Avenue - Wesham - Medlar-with Wesham	0.0152
279	Park Road	0.0319
280	The Chimes	0.5711
282	Sunny Bank	0.0126
289	Marsden Street	0.0415
292	Kirkgate	0.1036
Total		0.32
Children's play areas		
77.1	William Segar - Equipped play area	0.0427
Total		0.04

Actions to meet deficiencies

Where deficiencies in provision are identified, this will require the development of new land to fill the gap. No suitable (due to their small size) sites were identified in the area. Therefore, new land will need to be developed.

Warton and Freckleton

Summary of deficiencies by typology

The table below identifies where a settlement does not have access to the required level of open space provision (as applied against the settlement hierarchy) and is thus deemed to be deficient. KKP has estimated how many sites, of a minimum size (in hectares), are needed to provide comprehensive access to this type of provision in the future.

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We have not sought to be explicit about the exact location of new provision required. This is so that the most can be made of opportunities as they arise and to ensure sufficient planning flexibility. However, to maximise the benefits of new provision, mapping identifies approximate locations for provision.

Typology	Deficiencies expressed in hectares	Total minimum hectareage required
Park and gardens*	-	-
Children's play areas	-	-
Civic space	0.4 ha in Warton	0.4 ha
Allotments	0.66 ha in Warton	0.66 ha
Natural/semi natural greenspace	0.4 ha in Freckleton 0.4 ha in Warton	0.8 ha
Amenity greenspace	-	-

*Although gaps were identified in the provision of parks in Warton and Freckleton, securing access to Lytham Hall Park will be sufficient to meet the highlighted need for new provision across the Borough and not just in Warton and Freckleton. Therefore, this is highlighted as a borough wide gap rather than specific to one analysis area. The site is currently classified as closed access, as it is predominantly inaccessible to the public.

Assessment against the hierarchy shows gaps in the provision of natural/semi natural greenspace and there are also gaps in the provision of allotments and civic space. Warton and Freckleton analysis area is the least serviced by open spaces

Summary of surpluses by typology

The following sites were identified as surplus to the requirements for open space need within Freckleton and Warton.

KKP ref	Site name	Site size (ha)
Amenity greenspace		
144	Grass - Open Space - Lytham Road - Warton - Warton and Westby	0.0488
145	Grass - Open Space - Lytham Road - Warton - Warton and Westby	0.0577
190	Grass - Highways - Eastway - Freckleton - Freckleton West Ward	0.0145
191	Grass - Highways - Westway - Freckleton - Freckleton West Ward	0.0032
192	Grass - Highways - Lamaleach Drive - Freckleton - Freckleton West Ward	0.0549
193	Grass - Open Space - The Hawthornes - Freckleton - Freckleton East Ward	0.0391
207	Grass - Highways - Green Lane West - Freckleton - Freckleton West Ward	0.0464
211	Grass - Highways - Kimberly Close - Freckleton - Freckleton West Ward	0.0054
Total		0.27

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Actions to meet deficiencies

Where deficiencies in provision are identified, this often requires the development of new land to fill the gap. No suitable (due to their small size) surplus sites were identified in the area to cater for the identified deficiencies. Therefore, new land will need to be developed.

Rural areas

Summary of deficiencies by typology

The table below identifies where a settlement does not have access to the required level of open space provision (as applied against the settlement hierarchy) and is thus deemed to be deficient. KKP has estimated how many sites, of a minimum size (in hectares), are needed to provide comprehensive access to this type of provision in the future.

We have not sought to be explicit about the exact location of new provision required. This is so that the most can be made of opportunities as they arise and to ensure sufficient planning flexibility. However, to maximise the benefits of new provision, mapping identifies approximate locations for provision.

Typology	Deficiencies expressed in hectares	Total minimum hectareage required
Park and gardens	-	-
Children's play areas	0.04 ha in Elswick 0.04 ha in Wharles 0.04 ha in Little Eccleston	0.12 ha
Civic space	-	-
Allotments	-	-
Natural/semi natural greenspace	-	-
Amenity greenspace	-	-

The only gaps in provision across Category 3 and 4 settlements in the rural areas analysis area is for play provision, totalling new provision of a minimum of 0.12 hectares.

Summary of surpluses by typology

The following sites are identified as surplus to the requirements of open space need within Rural Areas.

KKP ref	Site name	Site size (ha)
Natural/semi natural greenspace		
18	Medlar Ditch, Medlar with Wesham	0.1369
Amenity greenspace		
199	Grass - Highways - Cartford Road - Little Eccleston - Eccleston/Larbreck	0.0327

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KKP ref	Site name	Site size (ha)
226	Grass - Open Space - Beverley Close - Wrea Green - Ribby-with-Wrea Ward	0.0199
227	Grass - Open Space - Brookway - Wrea Green - Ribby-with-Wrea Ward	0.0319
242	Grass - Open Space - Shaftsbury Avenue - Staining - Staining with Weeton	0.0084

Actions to meet deficiencies

Where deficiencies in provision are identified, this often requires the development of new land to fill the gap. No suitable (due to their small size) surplus sites were identified in the area to cater for the identified deficiencies. Therefore, new land will need to be developed. Where possible, it is recommended that new casual play areas be located in existing open space such as amenity greenspaces and parks. Increasing the size of Larbreck Avenue Play Area (KKP ref 65.1) from LAP to LEAP will ensure all residents have access to provision (equating to an increase of 0.03 ha) in Elswick.

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ACTION PLAN

Justification of sites within the action plan

The action plan details policy options relating to individual sites and the need to enhance and develop new provision. Although all sites in the database are listed, action is not necessarily identified for all sites. The following criteria has been used to identify priorities and justify the inclusion of sites within the action plan. Just one of the following may apply:

- The site suffers from access problems in terms of safety, poor signage and poor disability provision.
- A project is currently underway to enhance the existing site and/or funding has been secured.
- An evaluation of site use is required as it is of poor quality and is reportedly underused.
- The desired action is small scale, short term and will enhance the quality of current provision, whilst aiding community empowerment.
- The importance of the site is identified in other strategies.

Management and development

The following issues should be considered when undertaking site development or enhancement:

- Financial viability.
- Security of tenure.
- Planning permission requirements and any foreseen difficulties in securing permission.
- Gaining revenue funding from planning contributions in order to maintain existing sites.
- Gaining planning contributions to assist with the creation of new provision where need has been identified.
- Analysis of the possibility of shared site management opportunities.
- The availability of opportunities to lease site to external organisations.
- Options to assist community groups/parish councils to gain funding to enhance existing provision.
- Negotiation with landowners to increase access to private strategic sites.

A substantial number of sites are recommended to be retained and their quality and/or value increased. The table below does not identify all quality and value improvements to be made. Specific details on how this is best achieved can be found in the accompanying study database. Typical issues to address in order to increase quality include examples such as increasing the regularity of maintenance at the site, provision of litterbins and provision of benches. Typical issues to address in order to increase

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value include examples such as raising awareness of the site, increasing overall quality and increasing community engagement in the site. Prioritisation of improvements should be led through the annual maintenance planning programme.

The Action Plan has been created with a ten-year (2008 – 2018) timescale. The information within the Assessment Report, Strategy and Action Plan will require updating as developments occur.

Timescales: (S) -Short (1-2 years); (M) - Medium (3-5 years); (L) - Long (6+ years).

Open spaces

Lytham

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Parks & gardens					
Lytham Hall Park	41	M	Work in partnership with the Friends of Lytham Hall group, the Heritage Trust for the North West and English Heritage to investigate the feasibility of opening the grounds of Lytham Hall as a Country Park.	Meet minimum levels of provision in category one of the settlement hierarchy.	2, 3, 4, 5, 8
Lowther Gardens, Lytham	57	S-L	<p>Prepare a landscape master plan for the site.</p> <p>Embed the management and maintenance plan into the culture of the day to day management and maintenance of the facility.</p> <p>Establish a trust to manage and develop the facility.</p> <p>Explore English Heritages listing scheme for parks and gardens.</p> <p>Role out the parks regeneration model developed at Ashton Gardens to restore the sites historic buildings, features and landscapes.</p> <p>Continue to enter the site, on an annual basis, for the Green Flag Award.</p> <p>Support the 'friends of' group to secure funding to upgrade play equipment.</p> <p>Examine the potential of extending the events programme.</p> <p>Investigate the establishment of a tree trail at the site. This will support the promotion of the site's heritage value.</p>	<p>Recognised high quality and management standards.</p> <p>Increased positive promotion and awareness of the heritage value of the site.</p> <p>Increased quality and educational opportunities.</p>	2, 3, 4, 5, 8

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Park View Road, Lytham	141	S-L	Investigate the potential to lease the site to the Park View 4U community group. Support improvement work being undertaken by Park View 4U in examining the feasibility of developing an eco-centre (awaiting decision on funding). Develop a 10 year management and maintenance plan. Explore Green flag status potential Explore funding opportunities for the development of the pavilion.	Greater community involvement leading to greater external funding opportunities. Increased site quality.	2,3, 4, 5, 8
Lytham War Memorial Gardens	290	S	Low value site to be retained. In recognition of the site's heritage value and its relative high quality (47.6%) it is recommended that it be retained and value improve by introducing local interpretation and increasing awareness of the sites value to users. Continue to include the site for a Green Flag Award.	Protection of local heritage.	2, 5
Natural/semi natural greenspace					
Witch Wood	58	S	Support Lytham Civic Society in site management, particularly in offering environmental education. Assist the Civic Society to develop an educational leaflet for the site. Investigate the potential of installing more bins at key strategic locations. Continue to support Lytham Civic Society in entering the site for the Green Pennant.	Increased site quality and educational benefits. Recognised high quality and management standards.	2, 3, 4, 5
Green Drive	59	S-M	Support the work being undertaken by the friends of Green Drive which includes general site maintenance and offering educational opportunity.	Improved public access and increased usage of woodlands for recreation. Local community provided with a valuable educational resource.	2, 3, 4, 5, 8

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Regents Avenue woodland	143	S	Although the site foresees some problems and its quality could be improved, if removed it will create a gap in provision for local residents/community. It is therefore recommended for retention. The site is open to all and its value could be increased. Improve surface quality at entrance access point and within site. Provide seating. Encourage/develop natural play provision in this newly developed community woodland.	Enhanced accessibility, particularly for users in wheelchairs and with pushchairs. Meet accessibility need. Increased quality leading to increased value and usage.	1, 2, 4, 5
Green corridors					
Dock Road Bridge	283	M	Low value site to be retained. Increasing the quality of this site may increase its value (see project database for further ways to improve). Although accessed by steep steps this site appears to be regularly used for walking by local residents.	Meet community need.	2
Cleveland Road	286	M	This is a railway embankment that has locked access, reflecting the low value score. There may be future potential for this site to be utilised as a green corridor route and therefore it is recommended that it be retained and considered for future use as an open space resource. Investigate the potential to open access and utilising this site as a green corridor route.	Use as an open space leading to increased value to the community. Meet identified deficiency and increase usage.	1, 2, 3, 4, 5
Amenity greenspace					
Lytham Green	53,55,56	L	Ensure that the site retains its character and protect it against any type of development, which could alter its character. Develop a site landscape master plan. Develop a 10 year management and maintenance plan. Continue to work with the community to enhance the site. Undertake sea defence work in a sympathetic manner in keeping with the wider landscape.	Continued protection of the site as an important amenity greenspace.	2,3,

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Children's play areas					
Lowther Gardens play area	57.1	S	Upgrade equipped play area from LAP size to all inclusive NEAP facility.	Increased accessibility for all.	1, 2, 5
Mornington Road - Casual play area	60.1, 60.2	S	Low value site to be retained. Enhance the equipment and quality of the site and upgrade to LEAP status using available Section 106 funding. Continue to work with friends group.	Meet an accessibility need for casual play provision. Increase quality and value.	1, 2, 5
Park View - Casual play area	141.5	S	Low value site to be retained (contains youth shelter and BMX track). Increase the awareness that provision exists to increase and encourage usage and therefore value of the site.	Meet an accessibility need for casual play provision.	1, 2, 5
South Park Play Area	263	M	Increase the size of this play area from LAP to LEAP to meet deficiency identified in the area (equating to an increase of 0.03 ha).	Meet identified deficiency and increase usage.	1, 2, 5
Regent Avenue Woodland	143	S	Encourage/develop natural play provision in this newly developed community woodland.	Meet identified deficiency and increase usage.	1, 2, 5
Allotments					
Moss Hall Lane Allotments	7	S-L	Undertake drainage improvements at the site. Investigate self management Review waste minimisation and composting. Look to expand the site onto adjacent land.	Increase usage and accessibility.	1, 4, 6
Mythop Road Allotments	3	S	Support the allotment association to obtain funding to improve site accessibility via provision of raised beds, ramps and guardrails. Improve composting facilities and site security	Increase quality and accessibility of the site.	1, 2, 4, 5,6
Lytham	-	M	Provide 0.66 hectares of allotment provision to meet identified deficiency in the area.	Meet identified deficiency in provision and increase accessibility.	1, 2, 5

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Cemeteries					
Regents Avenue Cemetery	142	S-M	<p>Consider putting the site forward for the 'Cemetery of the Year' award</p> <p>Utilise site for greater amenity value and use site as an open space resource.</p> <p>Develop landscape master plan for the buildings and landscapes.</p> <p>Develop 10 year management and maintenance plan</p> <p>Explore the possibility of a Friends Group</p> <p>Explore the possibility of Green Flag Award.</p> <p>Safeguard burial land beyond the existing site boundaries.</p>	<p>Recognised high quality and management standards.</p> <p>Increase positive promotion and awareness of the site.</p>	2, 4, 5

St Annes

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Parks & gardens					
Ashton Gardens, St Annes	40	S-M	<p>Continue to support the restorative work to be carried out at the site through the Heritage Lottery funding.</p> <p>Support the friends group in promoting the heritage value of the site. Work with them to illustrate the history of the site and to highlight distinctive features. Once the works are complete consider entering the site for Green Flag award.</p> <p>Develop part of Ashton Gardens (minimum Of 0.66ha) as a community garden linked into the Social Prescribing Project currently running at the site. This could also form part of the proposed HLF bid.</p> <p>Implement the 10 year management and maintenance plan.</p> <p>Explore long term management arrangements for the gardens.</p> <p>Appoint Head Gardener.</p>	<p>Recognised high heritage value offered by the site.</p> <p>Enhanced promotion of health benefits of using the site.</p> <p>Meet accessibility need for allotment/community garden provision.</p>	1, 3, 4, 5, 6,8

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Promenade Gardens, St Annes	84	S	<p>Produce restoration management plan for the site.</p> <p>Explore Heritage Lottery Funding to restore the gardens historic buildings and landscapes.</p> <p>Link the site to the Pleasure Island redevelopment.</p> <p>Develop 10 year management and maintenance plan.</p> <p>Establish friends group.</p> <p>Explore Green Flag award.</p> <p>Increase enforcement and awareness of dog fouling penalties.</p> <p>Where feasible, increase the number of dog foul bins provided.</p>	Increased site quality.	1, 3
Fairhaven Lake, Fairhaven	85	S-L	<p>Produce restoration management plan for the site.</p> <p>Explore Heritage Lottery Funding to restore the gardens historic buildings and landscapes.</p> <p>Link the site to the Pleasure Island redevelopment.</p> <p>Develop 10 year management and maintenance plan.</p> <p>Establish friends group.</p> <p>Explore Green Flag award.</p> <p>Explore listed status on English Heritages Parks and Gardens Register.</p> <p>Explore partnership arrangements for the site with the private sector.</p> <p>Continue to enter the site, on an annual basis, for the Green Flag Award.</p> <p>Consider developing an events programme and consider hosting themed events based upon the site's history as a popular boating destination.</p>	<p>Recognised high quality and management standards.</p> <p>Increased positive promotion and awareness of the site.</p>	1, 2, 3, 4, 5, 6, 8

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
The Crescent, St Annes	273	S-L	As a garden (rather than a traditional park), the site has not scored as highly as other sites within this typology. However, its value servicing the immediate community should still be recognised. Therefore it is recommended that the site be retained. Work in partnership with the St Annes in Bloom Group to enhance the site. Assist the Group to submit funding bids to facilitate site enhancements.	Increased site quality and value leading to increased usage.	1, 2, 3, 8
St Annes Square	274	S	As a garden (rather than a traditional park), the site has not scored as highly as other sites within this typology. However, its value servicing the immediate community should still be recognised. Therefore, even though removal would not create a catchment gap it is recommended that the site be retained. Explore Green Flag Award Scheme. Develop Town Centre Forum to steer the future management ,maintenance and development of the site. Develop 10 year management and maintenance plan for the site. Continue to improve planting.	Increased site quality and value leading to increased usage.	1,2, 3
Natural/semi natural greenspace					
St Annes LNR Amenity Beach, Forshore and Dunes System	36	M	Work with key partners including LCC, LWT and local environment groups to develop environmental education opportunities at the site. Reopen information centre as a community resource. Develop Coast and Countryside Service. Work in partnership with the Environment Agency to secure coastal defences. Implement the Duneland Action Plan.	Promotion and greater recognition of the educational value of the site.	2, 3, 5
Clifton hospital site, Lytham St Annes	129.1	S-M	Low value site to be retained. Although the site has some wildlife benefits, its value to residents appears to be limited at present. Working to increase awareness of the site and its features.	Meet accessibility need for natural/semi-natural greenspace. Increased site quality leading to increased value as open space.	1, 2

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Amenity greenspace					
Heeley Road, St Annes	49	S-M	Support the friends group and LCC in regenerating the site. Develop site master plan. Develop 10 year management and maintenance plan. Explore Green Flag Award.	Increase community involvement leading to greater ownership and external funding opportunities.	1, 2, 3, 8
Waddington Road Playing Field, St Annes	54	S-M	Develop site master plan. Develop 10 year management and maintenance plan. Explore Green Flag Award. Support the 'friends of' group to improve the site through the provision of a MUGA and dog exercising area. Undertake drainage improvement works to enable site development.	Increased community involvement leading to greater ownership and external funding opportunities and address a perceived lack of youth provision in the area. Enhanced functionality and usage. Increase value to the local community and play opportunities.	1, 2, 3, 4, 5, 8
Children's play areas					
Ashton Gardens – casual play	40.2	M	Investigate the feasibility of providing strategically placed lighting, in consultation with young people, to facilitate usage during the evenings.	Increased usage and improved site quality.	1
Ashton Gardens - Youth play area	40.3	S	Low value site to be retained. Increase quality in order to increase value (see project database for further ways to improve).	Meet accessibility need for play provision.	1, 2, 3, 4, 5
Blackpool Road North Casual PA	45.2	S	Low value site to be retained. Increase quality in order to increase value (see project database for further ways to improve).	Meet accessibility need for play provision.	1, 2, 3, 4, 5
West End Fields - Equipped play area	47.1	S	Low value site to be retained. Undertake site quality enhancements such as providing boundary fencing and upgrading surface quality. Provide greater variety of equipment.	Meet accessibility need for play provision. Enhanced site quality and increase play value.	1, 2, 3, 4, 5
Heeley Road, St Annes (King George V Playing Fields)	49.1, 49.2	S-M	Low value site to be retained. Support the work of the friends group to improve the site and ensure that young people are engaged in enhancement work.	Enhanced quality and value to the local community.	1, 2, 4, 5, 8

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Benbow Close, St Annes play area	50.1	S	Low value site to be retained. Undertake site quality enhancements such as providing boundary fencing. Provide greater variety of equipment.	Enhanced site quality and increase play value.	1, 2, 4, 5
Napier Close, St Annes play area	51.1	S	Low value site to be retained. Consider upgrade to LEAP standard to meet surrounding catchment gap. Undertake site quality enhancements such as providing boundary fencing. Enhance quality of equipment and provide greater variety of equipment.	Meet accessibility need for play provision. Enhanced site quality and increase play value.	1, 2, 4, 5
Waddington Road Playing Fields – play area	54.1, 54.2	S-M	Low quality and value site to be retained. Develop site master plan. Develop 10 year management and maintenance plan. Explore Green Flag Award. Support the friends group in its work to improve the site. Endeavour to accommodate a variety of age groups within the new proposed play area. Undertake drainage work across the entire site but particularly prior to the development of the MUGA. Investigate the feasibility of providing a designated dog walking area.	Meet accessibility need for play provision. Enhanced quality and value to the local community. Increased play value.	1, 2, 4, 5, 8
Hope Street Recreation Ground, St Annes play area	73.1, 73.2	S	Low value site to be retained. Develop site master plan. Develop 10 year management and maintenance plan. Explore Green Flag Award. Develop a friends group. As funding allows improve quality of equipment and provide greater variety of equipment.	Meet accessibility need for play provision. Enhanced site quality and increase play value.	1, 2, 4, 5

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Allotments					
Off Blundell Road, St Annes	4	S	This site is overgrown and there is no evidence of current use. Further investigation is required as to site ownership. However, removal of this site as an allotment would create a gap in access to provision in the area. It is therefore recommended that site be retained and the ownership and future usage plans for this site be further investigated. If it can be retained as allotment provision undertake clearance and utilise to meet demand.	Increased site quality and value. Provision to meet demand and accessibility for allotment provision.	1, 2, 4, 6
Shepherd Road Allotments	294	S-M	Support the allotment association to obtain external funding to erect an association hut and toilet provision.	Increased usage and accessibility.	1, 2, 4, 6

Kirkham and Wesham

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Parks & gardens					
Memorial Gardens, Kirkham	131	M	Develop a landscape master plan to steer the long term development of the site. Explore listing on English Heritage Parks and Gardens register. Develop a 10 year management and maintenance plan. Explore the acquisition of the adjacent vacant site to extend the memorial gardens. FBC may also wish to consider the site for future Green Flag Award entry. Encourage and support the establishment of a 'friends of' group.	Recognised high quality and management standards. Increased positive promotion and awareness of the site. Greater community involvement leading to greater external funding opportunities.	2, 3, 4, 5, 6, 8

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Natural/semi natural greenspace					
Pippy Lane Banks, Newton with Clifton	11	S	<p>Low value site. Although much of its catchment is covered by the catchment of surrounding high value sites, removal would create a minor catchment gap in Clifton. The site assessment noted that the site is currently gated and padlocked. Based upon the evident farm tracks, the access appears to be used by Clifton Marsh Farm, but does not enable obvious public access. The accessibility and usage of this site as an open space resource should be investigated. There may be habitat value associated with the site.</p> <p>Investigate accessibility and usage of this site as an open space resource.</p> <p>Retain and increase quality in order to increase value (see project database for further ways to improve).</p>	Improved access leading to greater usage of the site.	2
Bucks Moss Wood	19	S	<p>Examine access to, and within the site. Consider ways of improving its accessibility through improved signage and entrances.</p>	Increased site quality and usage.	2, 5
St Georges Park (part 1 and 2)	275 and 276	L	<p>Although this site scored low on both quality and value, this is because it does not operate as a traditional semi natural site and is not managed to cater for the visitor (i.e. no signage/maps, car park, and visitor centre). However, the site is well maintained, provides high wildlife and environmental value and it is therefore recommended for retention.</p> <p>Work in partnership with landowner and investigate ways to improve accessibility with signage and interpretation on site.</p>	Increased site accessibility to attract more public use.	2
St Georges Park (part 3)	277	L	<p>Although this site scored low on both quality and value, this is likely to be because it does not operate as a traditional semi natural site and is not managed to cater for the visitor i.e. no signage/maps, car park, and visitor centre. However, the site forms a buffer zone between a by-pass and a residential area and it is therefore recommended for retention.</p> <p>Work in partnership with landowner and investigate ways to improve accessibility with signage and interpretation on site.</p>	Increased site accessibility to attract more public use.	2

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Calder Close Woodland	296	M	Low value site. Although the site suffers from some vandalism problems, improve site quality. The site is open to all and its value could be increased. As the woodland matures, investigate opportunities to utilise the site for environmental education.	Increased site quality and educational benefits. Increased usage and value to the community.	2, 5
Amenity greenspace					
Coronation Road, Kirkham	76	S-L	Work with local residents to investigate the feasibility of providing surveillance at the site.	Improved safety perception leading to increased usage.	1
Grass - Boltons Croft - Boltons Croft - Newton - Newton-with-Treales	178	S	Low value site. Although it is located within a sparsely populated area of the Borough, it is the only formal open space provision serving the local community. Upgrade quality and quantity of seating provision in order to increase its value. Clear site of rubbish dumping.	Increased quality leading to increased value.	1, 2
Grass - Highways - Stanagate - Clifton - Newton-with Treales	237	S	Low value site. This site may act as a focal point for the local community as a notice board is located within it and the site also hosts the Christmas tree. Retain and increase quality in order to increase value (see project database for further ways to improve).	Meet community need.	2
Grass - Highways - Fleetwood Road - Wesham - Medlar-with-Wesham	259	S	Undertake vegetation management at the site.	Enhanced quality and value to the local community.	1, 3
Kirkham Market Square	269	S	Low value site. This may act as a civic open space for the local community as it is a small hard landscaped open space. Retain and increase quality in order to increase value (see project database for further ways to improve).	Meet community need.	2
Treales	-	M	Provide 0.4 ha of amenity greenspace to meet identified deficiency in the area.	Meet identified deficiency in provision.	1, 2, 4, 6

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Children's play areas					
William Pickles Park - Casual play area	61.3	L	Low value site. Retain and increase quality in order to increase value. Improve drainage to allow more usage.	Meet an accessibility need for casual play provision and access to high quality provision.	1, 2, 5
William Pickles Park - Equipped play area	61.3	L	Improve quality of play equipment, which is starting to look dated. The site would benefit from increase maintenance/management at peak times.	Enhanced site quality leading to increased usage.	1, 2, 5
Fleetwood Road, Wesham	68.1, 68.2	M	Low site value to be retained. Undertake surface improvements to upgrade the surface surrounding play equipment. Provide perimeter fencing around the play area.	Enhanced site quality leading to increased usage. Improved safety perception for parents taking young children to the site.	1, 2, 4, 5
William Segar – equipped play area	77.1	S	Ensure that an adequate maintenance regime is in place to address issues with vandalism and the presence of glass.	Improved site quality and safety perception leading to increased usage.	1, 4, 5
School Lane, Kirkham play area	78.1, 78.2	S	Low value site to be retained. Undertake site quality enhancements such as providing boundary fencing and signage with ownership and contact details.	Enhanced site quality leading to increased usage and play value.	1, 2, 4, 5
Civic Spaces					
Kirkham Town Centre	-	M-L	Support the Kirkham and Rural Fylde Partnership to develop and regenerate Kirkham Town Centre.	Increased quality and usage of the town centre.	1, 2, 3, 8
Wesham	-	M	Provide one site equating to 0.4 hectares to meet the identified deficiency in the area.	Meet identified deficiency in provision.	1, 2, 5

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Freckleton and Warton

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Parks & gardens					
Memorial Gardens, Freckleton	81	S-M	Address the negative safety perception at the site. Investigate the feasibility of enhancing it through provision of a detached youth worker (able to visit and work at the site) and installation of CCTV.	Improved safety perception and addressed problems with anti-social behaviour. Increased site quality and usage.	1, 3, 4
Natural/semi natural greenspace					
Freckleton Naze	16	S	Examine access to the site and consider ways of improving its accessibility through improved signage and entrances.	Increased site quality and usage.	1, 2, 4, 5
Warton	-	M	Provide one site equating to 0.4 hectares to meet the identified deficiency in the area.	Meet identified deficiency in provision.	1, 2, 5
Freckleton	-	M	Provide one site equating to 0.4 hectares to meet the identified deficiency.	Meet identified deficiency in provision.	1, 2, 5
Amenity greenspace					
Canberra Way, Warton	72	S-M	Work with local residents to examine possibilities to upgrade or replace facilities on the playing field.	Enhanced quality and value to the local community. Increased usage.	1,2, 4, 8
Bush Lane, Freckleton	80	S-L	Ensure that the site is preserved. Examine the possibility of installing benches (work with local residents to explore this further).	Enhanced quality and value to the local community. Increased usage.	2, 3, 8
Balderstone Road Open Space A	151	M	Low value site. Although removal would not create a gap, the site is a verge connecting the areas between residential streets. Retain and increase quality in order to increase value (see project database for ways to improve).	Connection between residential areas maintained.	2

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Balderstone Road open space C	152	M	Although removal of the site would not create a catchment gap it is recognised that the small highway verge fulfils a role for the local community in terms of aesthetics and as it contains the parish notice board. It is therefore recommended that the site be retained. Undertake site enhancements such as providing seating. Maintain levels of grounds maintenance.	Increased site quality leading to increased value.	2
Balderstone Road Open Space B	153	L	Low value site to be retained. This is a grass verge with trees and shrubs. Therefore its potential functionality as another type of open space may be limited. Retain and increase quality in order to increase value (see project database for ways to improve).	Increased site quality leading to increased value.	2
Grass - Open Space - Westfield Drive - Warton - Warton and Westby	184	S	Low value site to be retained. Although removal of the site would not create a catchment gap the site assessment identifies that it is a well planted grass verge but somewhat neglected, hence the low quality and value score. If improved it may increase in aesthetic value for local residents and therefore it is recommended that the site be retained. Review maintenance responsibility and regime to ensure that the site is of high quality.	Increased site quality leading to increased value.	2
Grass - Highways - Clitheroes Lane - Freckleton - Freckleton East Ward	188	M	Low value site to be retained. The site is a grass verge with flowerbed and therefore its potential functionality as another type of open space may be limited. Retain and increase quality in order to increase value (see project database for ways to improve).	Increased site quality leading to increased value.	2
Grass - Open Space - Kirkham Road - Freckleton - Freckleton East Ward	230	S	Low value site. As removal would create a catchment gap in amenity greenspace provision it is recommended that the site be retained. Retain and increase value (see project database for ways to improve).	Meet accessibility need for amenity greenspace.	1, 2

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Grass - Highways - Lower Lane - Freckleton - Freckleton East Ward	244	S	<p>Low value site. Although removal would not create a significant catchment gap the site assessment highlights its potential to be a valuable open space if quality and maintenance are improved. It is therefore recommended that the site be retained.</p> <p>Review maintenance responsibility and regime to address site quality issues such as overgrown and untended vegetation, overgrowth impacting on internal footpaths.</p>	Increased site quality leading to increased value to the community and increased usage.	2
Children's play areas					
Bridges Playing Fields – casual play	72.2	S-M	<p>Low value site. Removal would create a catchment gap in casual play provision, therefore it is recommended that the site is retained and quality and value increased.</p> <p>Investigate the potential to upgrade the site via improving the surface of the MUGA and upgrading the youth shelter. Consult with the local community to identify improvements required. Consider developing a structured activity programme at the site.</p>	Enhanced quality and value to the local community.	1, 2, 5, 8
Memorial Gardens, Freckleton – (SEAP) equipped play area	81.1	S	Ensure that an adequate maintenance regime is in place to address issues with vandalism and the presence of glass.	Improved site quality and safety perception leading to increased usage.	1, 5
Lower Lane - equipped play area	265	M	Low value site. Removal would create a catchment gap in equipped play provision. It is therefore recommended that the site is retained and upgraded to LEAP standard to meet local accessibility need.	Increased play value and enhanced quality. Increased catchment area to meet identified accessibility gaps.	5, 8
Lower Lane - Casual play area	266	S	<p>Low value site. As removal would create a catchment gap in casual play provision it is recommended that the site be retained.</p> <p>Retain and increase value (see project database for ways to improve).</p>	Meet accessibility need for casual play provision.	1, 2, 5

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Allotments					
Naze Lane East, Freckleton	5	S	Even though one third of plots are overgrown on this site removal would potentially create a gap in provision, as this is the only site in Freckleton & Warton. It is therefore recommended that the site is retained and quality, value and uptake of plots increased. Undertake clearance of overgrown plots and re-allocate to meet demand for allotment provision.	Increased site quality and value. Provision to meet demand.	2,4 and 6
Warton	-	M	Provide 0.66 hectares of allotment provision to meet identified deficiency in the area.	Increased usage and accessibility. Meet identified deficiency in provision.	1, 2, 4, 6
Civic spaces					
Warton	-	M	Provide one site equating to 0.4 hectares to meet the identified deficiency in the area.	Meet identified deficiency in provision.	1, 2, 5

Rural Areas

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Natural/semi natural greenspace					
Medlar Meadows	17	S-M	Investigate ways of improving site access through development of natural footpaths and local promotion.	Improved access leading to greater usage of the site.	1,2, 3, 4, 5
Westby Clay Pit	32	S	Examine site access and consider ways of improving its accessibility through improved signage and entrances. Work with the ponds conservation officer as part of the Community Pond Warden Scheme to record, manage and preserve the landscape.	Increased site quality and usage. Greater community involvement leading to greater external funding opportunities.	1, 2, 5, 8

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Amenity greenspace					
The Green, Wrea Green	137	L	Ensure the protection of the site and retain its unique aesthetic character.	Continued protection of the site as an important amenity greenspace.	1, 3,
Grass - Highways - Thistleton Road - Singleton - Singleton and Greenh	183	S	Low value site to be retained. Increase quality in order to increase value (see project database for further ways to improve).	Meet accessibility need for amenity greenspace.	2
Grass - Highways - Lilac - Treales - Newton and Treales W	194	S	Low value site to be retained. Increase quality in order to increase value (see project database for further ways to improve).	Meet accessibility need for amenity greenspace.	2
Grass - Highways - Inskip Road - Treales - Newton and Treales W	195	S	Low value site to be retained. Increase quality in order to increase value (see project database for further ways to improve).	Meet accessibility need for amenity greenspace.	2
Grass - Highways - Church Road - Singleton and Greenh	201	S	Low value site to be retained. Increase quality in order to increase value (see project database for further ways to improve).	Meet accessibility need for amenity greenspace.	2
Grass - Highways - Station Road - Wrea Green - Ribby-with-Wrea Ward	223	S-M	Low value site to be retained. The site assessment notes that the long grass, brambles and native mature trees form an excellent wildlife haven. Therefore increasing quality may increase value. Investigate methods to maximise the wildlife habitat potential and benefit of the site.	Increased wildlife value.	2
Children's play areas					
Church Road, Weeton play area	67.2, 67.3	S	Low value site to be retained. Undertake site quality enhancements such as providing signage with ownership and contact details.	Meet accessibility need for play provision. Enhanced site quality leading to increased usage and play value.	1, 2, 4, 5

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Chain Lane - Casual play area	228.2	M	Low value site to be retained (includes youth shelter and basketball court). Increase quality in order to increase value (see project database for further ways to improve).	Enhanced quality and increased play value.	1, 2, 5
Wrea Green, Wray Crescent - equipped play area	267	M	Improve quality of the play area including a greater number of pieces of equipment.	Enhanced quality and increased play value.	1, 2, 5
Wrea Green, Wray Crescent - casual play area	268	S	Low value site to be retained. Increase quality in order to increase value (see project database for further ways to improve).	Meet accessibility need for play provision.	1, 2, 3, 4, 5
Larbreck Avenue play area	65.1	S	Increase the size of this play area from LAP to LEAP to ensure all residents have access to provision (equating to an increase of 0.03 ha).	Meet accessibility need for play provision.	1, 2, 3, 4, 5
Little Eccleston	-	M	Provide casual play space equating to a minimum size of 0.04 hectares.	Meet identified deficiency in provision.	1, 2, 3, 4, 5
Wharles	-	S	Provide casual play space equating to a minimum size of 0.04 hectares.	Meet identified deficiency in provision.	1, 2, 3, 4, 5
Treales	-	M	Provide casual play space equating to a minimum size of 0.04 hectares.	Meet identified deficiency in provision.	1, 2, 3, 4, 5

Green corridors

Due to the linear nature of green corridors, provision crosses through a number of analysis areas and is therefore presented as one typology.

Site	Priority	Recommended actions	Outcomes
Green corridors			
Lancashire Coastal Way	S-M	Address litter and fallen trees through instigating appropriate maintenance programmes.	Increased site quality and usage.

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Site	Priority	Recommended actions	Outcomes
Lytham Moss	S-M	Address potholes and problems with missing and broken stiles and signs. Investigate appropriate access controls to tackle fly tipping and illegal motorcycle scrambling.	Increased site quality and usage.
North Houses Lane	M-L	Designate North Houses Lane as a bridleway should the Lytham St Annes bypass road be approved.	Increased bridleway provision and accessibility.
Lancaster canal	M-L	Address poor quality path surface and drainage issues.	Increased site quality and usage.

Outdoor sports facilities

Lytham

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Bowls					
Lowther Gardens	9	S-L	Support the Club to develop its clubhouse to enable it to attract junior members. Examine the feasibility of allocating management responsibility for the facilities to the Club.	Improved green quality and ancillary facilities. Promote and support club membership.	1, 4
Tennis					
Lowther Gardens	9	S	Improve the quality of macadam courts through removing lichen and repairing loose surfaces.	Increased court quality.	1
Golf					
Lytham Green Golf Club	26	S-M	Extend and develop the Tri-golf programme.	Promote and support club membership.	1, 4
Netball					
St Peters Primary School	34	M	Further investigate the need to upgrade and resurface the netball courts to an acceptable standard.	Improved facility quality.	1, 4

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Lytham CE Primary School	38	M	Further investigate the need to upgrade and resurface the netball courts to an acceptable standard.	Improved quality of ancillary facilities.	1, 4

St Annes

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Bowls					
Ashton Gardens bowling greens	1	S-M	Support clubs based at the site to provide ancillary facilities. Examine the feasibility of establishing a pavilion, based on the current café site, which could be shared by all clubs. Improving the irrigation of the green	Secure the future provision of ancillary facilities for clubs based at the site.	1,4
Warwick Road Bowling Club	28	M	Work with the club to secure external funding to improve the quality of the green.	Enhanced quality and increased usage.	1
Hope Street Recreation Ground	6	S-M	Work with the club to secure external funding to develop the facilities.	Improved security leading to enhanced quality and increased usage.	1
Lytham Bowling Club	10	M	Support the club in developing shelters surrounding the green.	Improved quality of ancillary facilities.	1
St Annes Ex-Servicemen's Bowling Club	15	S-M	Examine the possibility of improving the irrigation of the green.	Improved green quality.	1, 4
Tennis					
Fairhaven Tennis Club	4	S	Improve the quality of the macadam courts.	Increased court quality.	1, 4

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
St Annes Lawn Tennis and Squash Club	20	M	Support the Club to develop mini-tennis and encourage junior development.	Increased provision of facilities for juniors.	1, 4
Golf					
St Annes Old Links Golf Club and Fairhaven Golf Club	24	S S-M	Support and encourage the clubs working towards Clubmark accreditation to promote junior development. Extend and develop the Tri-golf programme	Provide a model for club development which focuses upon encouraging junior development. Promote and support club membership	1, 4
Royal Lytham and St Annes Golf Club	25	S-M	Extend and develop the Tri-golf programme.	Promote and support club membership.	1, 4
Fairhaven Golf Club	27	S-M	Extend and develop the Tri-golf programme.	Promote and support club membership.	1, 4

Kirkham and Wesham

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Bowls					
Kirkham Bowling Club	7	S-M	Examine the possibility of improving the irrigation of the green.	Improved green quality.	
Medlar with Wesham Bowling Club	11	M	Support the club to secure funding to provide a toilet.	Improved quality of ancillary facilities.	1

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Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Netball					
St Joseph's Catholic Primary	37	M	Further investigate the need to upgrade and resurface the netball courts to an acceptable standard.	Improved quality of ancillary facilities.	1, 4

Freckleton and Warton

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Bowls					
Freckleton Bowling Club	5	S-M	Support the Club to make improvements to ancillary facilities in order to make the site more accessible via provision of ramps and toilets.	Improved quality of ancillary facilities.	1, 4
Netball					
Holy Family Catholic Primary School	31	M	Further investigate the need to upgrade and resurface the netball courts to an acceptable standard.	Improved quality of ancillary facilities.	1, 4
Bryning with Warton St Paul's School	33	M	Further investigate the need to upgrade and resurface the netball courts to an acceptable standard.	Improved quality of ancillary facilities.	1, 4

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Rural areas

Site	KKP Ref	Priority	Recommended actions	Outcomes	Strategic aim met
Netball					
Weeton St Michaels CE School	35	M	Further investigate the need to upgrade and resurface the netball courts to an acceptable standard.	Improved quality of ancillary facilities.	1, 4
Weeton Primary	36	M	Further investigate the need to upgrade and resurface the netball courts to an acceptable standard.	Improved quality of ancillary facilities.	1, 4

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Appendix 1 – Summary of perceived public deficiencies not addressed in the settlement hierarchy

- There is a lack of provision for young people in rural parishes across the Borough, for example in Warton.
- Consultation identified a shortfall in provision for over 11's and also of formal play opportunities across the Borough.
- Residents believe that the provision of parks and gardens is adequate in Lytham and St Annes. However, deficiencies in provision are highlighted in rural areas.

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Appendix 2 – Sports facility summary

Lytham

Facility type	Total number of facilities	No. of facilities available for community use	No. of adequate facilities available for community use	No. of inadequate facilities for community use	No. of facilities required to meet latent demand ¹
Tennis	13	13	13	-	-
Netball	3	3	1	2**	-
Athletics track	-	-	-	-	-
Crown bowling green	3	3	3	-	-
MACA*	1	1	1	-	-
Total estimated non-pitch space (ha)	2.09	2.09	1.96	-	-

* MACA: Multi Activity Community Area

** St Peters Primary School and Lytham CE Primary School

¹ Latent demand is identified as current unmet demand for example; if clubs had access to additional facilities (courts etc) they could provide additional competitive teams.

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St Annes

Facility type	Total number of facilities	No. of facilities available for community use	No. of adequate facilities available for community use	No. of inadequate facilities for community use	No. of facilities required to meet latent demand ¹
Tennis	29	29	29	0	-
Netball	-	-	-	-	-
Athletics track	-	-	-	-	-
Crown bowling green	12	12	11	1**	-
MACA*	2	2	2	0	-
Total estimated non-pitch space (ha)	5.84	5.84	5.53	-	-

*MACA: Multi Activity Community Area

** *Warwick Road Bowling Green*

¹ Latent demand is identified as current unmet demand for example; if clubs had access to additional facilities (courts etc) they could provide additional competitive teams.

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Kirkham and Wesham

Facility type	Total number of facilities	No. of facilities available for community use	No. of adequate facilities available for community use	No. of inadequate facilities for community use	No. of facilities required to meet latent demand ¹
Tennis	2	2	2	-	-
Netball	2	2	1	1**	-
Athletics track	-	-	-	-	-
Crown bowling green	3	3	3	-	-
MACA*	-	-	-	-	-
Total estimated non-pitch space (ha)	1.17	1.17	1.11	-	-

*MACA: Multi Activity Community Area

** St Joseph's Catholic Primary

¹ Latent demand is identified as current unmet demand for example; if clubs had access to additional facilities (courts etc) they could provide additional competitive teams.

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Freckleton and Warton

Facility type	Total number of facilities	No. of facilities available for community use	No. of adequate facilities available for community use	No. of inadequate facilities for community use	No. of facilities required to meet latent demand ¹
Tennis	2	2	2	-	-
Netball	3	3	1	2**	-
Athletics track	-	-	-	-	-
Crown bowling green	2	2	2	-	-
MACA*	2	2	2	-	-
Total estimated non-pitch space (ha)	1.12	1.12	0.99	-	-

*MACA: Multi Activity Community Area

** Holy Family Catholic Primary School, Warton and Bryning with Warton St Paul's School

¹ Latent demand is identified as current unmet demand for example; if clubs had access to additional facilities (courts etc) they could provide additional competitive teams.

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Rural Areas

Facility type	Total number of facilities	No. of facilities available for community use	No. of adequate facilities available for community use	No. of inadequate facilities for community use	No. of facilities required to meet latent demand ¹
Tennis	3	3	3	-	-
Netball	2	2	-	2**	-
Athletics track	-	-	-	-	-
Crown bowling green	4	4	4	-	-
MACA*	-	-	-	-	-
Total estimated non-pitch space (ha)	1.54	1.54	1.41	-	

* MACA: Multi Activity Community Area

** Weeton St Michaels CE and Weeton Primary

¹ Latent demand is identified as current unmet demand for example; if clubs had access to additional facilities (courts etc) they could provide additional competitive teams.